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Making a positive difference
for energy consumers

Email: RenewableHeat@ofgem.gov.uk

Date: 31 March 2021

Ofgem response to comments on our draft guidance, and publication of our final guidance to incorporate changes on Non-Domestic Renewable Heat Incentive Scheme Closure

Dear Stakeholder,

On 8 February 2021 Ofgem published draft guidance for comment, in relation to Non-Domestic Renewable Heat Incentive (NDRHI) scheme closure. The comment period ended on 5 March 2021. The relevant amendment regulations, laid on 25 January 2021, come into force on 31 March 2021.

We are writing to let you know that today we have published our final guidance for NDRHI scheme closure. The guidance can be found here.

We have reviewed all responses, and where appropriate have updated our guidance. We would like to thank all those who responded and those who attended our workshop on 2 March 2021.

The comments and our response

We received comments on our draft guidance from a total of 4 stakeholders. We have used this feedback and comments and questions received at the stakeholder event on 2 March to make changes to the draft documents where appropriate. Tables 1, 2 and 3 below, list the key changes made.

It is worth reiterating that this was not a consultation on the policy underpinning the NDRHI scheme, from the Department for Business, Energy and Industrial Strategy (BEIS) at www.gov.uk/beis, but on the clarity of the Ofgem guidance document.

Schedule of changes

Where we have made key changes to the closure guidance document in response to comments, we have provided a reference to the change and section in which the guidance is published. These changes are listed in Table 1,2 and 3, below.

Changes made to Closure guidance	Chapter and paragraph reference
Bullet point reworded with the following	Chapter 1, Paragraph 1.4
lines added:	
'A plant has been replaced (see Chapter 12,	
Volume 2)', 'by Ofgem before or after 31	
March 2021 or if a TG is still being assessed	
or was held in a queue and budget becomes	
available', 'Ofgem has granted an extension	
before or after 31 March 2021 or if an	
extension application is still being assessed	
or was held in a queue and budget becomes	
available the deadline to commission and	
apply for full accreditation is 31 March 2022.	
Extension applications, must be properly	
made and be submitted from 1 March 2021	
and before midnight at the end of 31 March	
2021.'	
Paragraph reworded to the following:	Chapter 3, paragraph 3.3
`It is important to note that the regulations	
specify that heat pumps added via the	
modified capacity route must only provide	
space and/or water heating only and not	
process heating. In cases where an existing	
heat pump provides process heating, it will	
be the responsibility of the participant to	
establish metering arrangements that will	
enable Ofgem to quantify the heat produced	
by the additional heat pump(s) that has	
been delivered to any process heating. This	

is in order to accurately calculate RHI	
payments.	
Line added stating 'In order to do so, there	Chapter 4, paragraph 4.1
are a number of steps that must be	
completed by the new participant (ie 'new	
producer') and the old participant (ie	
'original producer'). These steps have been	
set out below.	
Added the following information about	Chapter 4, paragraph 4.4
notification:	Grapeo, paragraps
'Notification should be made by the new	
producer via email to	
RHI.AccountChanges@ofgem.gov.uk. The	
notification email must include the following	
information:	
The details of the account for which	
you seek to transfer the registration to, this	
will be your ORG reference and follow the	
format ORGXXXXXXXXX	
The change of registration date,	
 Confirmation of whether any changes 	
have been made to the equipment used to	
produce the biomethane,	
 Proof the old producer is no longer 	
party to the Network Entry Agreement	
(NEA).'	
` '	Chapter 4 paragraph 4 F
Paragraph added stating:	Chapter 4, paragraph 4.5
'Periodic support payments to the new	
producer will be calculated from the date on	
which they notified Ofgem of the change in	
registered producer. This being the case, the	
new producer should ensure they have a full	
set of meter readings taken on the date of	
notification.'	Chapter 4, page 2022 b 4.7
Added the following information regarding	Chapter 4, paragraph 4.7
documents upload:	
'Once the registration has been transferred	
to the new producer's account, Ofgem will	
advise the new producer to resubmit the	

original application for registration of a biomethane producer. This will allow the new producer to upload the following documents:

- (i) A biomethane declaration form
- (ii) A new Network Entry Agreement(signed and dated)
- (iii) Where applicable, proof of change of ownership of the biomethane plant (ie. the injection equipment, upgrade equipment and the AD plant).'

Paragraph reworded to state the following:

'From 1 April 2021, biomethane producers will be able to claim RHI support for all of the eligible biomethane or a proportion of eligible biomethane they inject in a quarterly period. This is intended to provide a greater degree of flexibility to those who wish to participate in both the NDRHI scheme and the Department for Transport's (DfT's) Renewable Transport Fuel Obligation (RTFO).'

Chapter 5, paragraph 5.1

Paragraph in relation to declaration added:

'However, from 1 April 2021 all participants will be required to provide a quarterly declaration to us so that Ofgem can be satisfied that RHI and RTFO will not be claimed for the same biomethane. We have created two declarations (see guidance volume 2 appendix 2). All participants should select, sign and submit the declaration that is relevant to their circumstances. Please note, where a final submission to the NDRHI for a quarterly period is submitted and once payment for the submission has been made it cannot be withdrawn or amended in the future to revise the amount of gas claimed on the NDRHI.'

Chapter 5, paragraph 5.3

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Paragraph reworded to the following:	Chapter 6, paragraph 6.1
'As of 1 April 2021, participants combusting	
biogas produced by AD, or injecting	
biomethane produced from biogas made by	
AD will be able to use feedstock derived	
from fossil fuel, as long as the contribution	
of fossil fuel (that forms part of the	
feedstock) to the energy content of the	
biogas does not exceed 10%.'	
Paragraph regarding payments added:	Chapter 6,paragraph 6.4
'RHI payments will not be issued for any	
heat or biomethane derived from fossil fuel.	
Where a participant uses feedstock derived	
from fossil fuel, the periodic support	
payment calculated must be reduced on a	
pro rata basis to reflect the percentage of	
the energy content of biogas from the fossil	
fuel component of the feedstock used by the	
participant in the relevant quarterly period.'	
Paragraph regarding payments added:	Chapter 6, paragraph 6.5
'In cases where the contribution of the fossil	
fuel to the energy content of the biogas is	
below 10%, Ofgem will reduce the RHI	
payments in line with the percentage	
contribution of the fossil fuel.'	
Paragraph regarding payments added:	Chapter 6, paragraph 6.6
'Where the contribution of the fossil fuel to	
the energy content of the biogas exceeds	
10%, Ofgem may take compliance action	
(if relevant) to recover payments made in	
relation to biogas produced by fossil fuel.	
It is important to note, as previously	
stated, RHI payments will not be issued for	
any heat or biomethane derived from fossil	
fuel.'	
Line added regarding waste:	Chapter 7, paragraph 7.4
'Participants using solid biomass which is	
waste or is wholly derived from waste in	
their accredited RHI installation will not be	
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required to meet the woodfuel quality	
criteria set out above.'	
Paragraph about who must meet the	Chapter 7, paragraph 7.5
Woodfuel criteria added:	
'From 1 April 2022 participants who source	
their solid biomass from the Biomass	
Suppliers List (BSL) or self- report against	
the sustainability requirements, will be	
required to demonstrate the solid biomass	
they used in their accredited RHI installation	
meets the woodfuel quality requirement	
every quarter.'	
Reference to relevant section in guidance	Chapter 7, paragraph 7.10
volume 2 added:	
`For more information please see Chapter 4	
of Guidance volume 2.'	

Changes made to Volume 1	<u>Chapter and paragraph reference</u>
Bullet point reworded with the following	Chapter 2, paragraph 2.3
lines added:	
'by Ofgem before or after 31 March 2021 or	
if a TG is still being assessed or was held in	
a queue and budget becomes available',	
'Ofgem has granted an extension before or	
after 31 March 2021 or if an extension	
application is still being assessed or was	
held in a queue and budget becomes	
available the deadline to commission and	
apply for full accreditation is 31 March 2022.	
Extension applications, must be properly	
made and be submitted from 1 March 2021	
and before midnight at the end of 31 March	
2021.'	
Line added at 4 th bullet point stating:	Chapter 2, paragraph 2.11
'Ofgem will not include all additional users in	
email correspondence. It is therefore the	
applicant's responsibility to share any	
information with the additional users.'	_

Paragraph from below moved up to the start: The NDRHI scheme will close to all new applications (including applications for accreditation, preliminary accreditation, registration, additional capacity, additional biomethane and Tariff Guarantees (TG)) from midnight at the end of 31 March 2021, barring some exceptions. (Please refer to Chapter 2 for further information on these exceptions.)' Added line stating: Once a preliminary accreditation has been granted, the applicant must commission their installation and submit a properly made full application for accreditation before midnight at the end of 31 March 2021.' Added the following paragraph: 'In addition to the above, the regulations state the eligibility criteria under the Non-Domestic RHI are not met if the plant is generating heat predominantly for the use of one domestic premises, except where it is also generating heat for one or more other domestic premises.' Paragraph re worded to the following: 'It is important to note that the regulations specify that heat pumps added via the modified capacity route must only provide space and/or water heating only and not process heating.' Paragraph added stating: 'In cases where an existing heat pump provides process heating, it will be the responsibility of the participant to establish metering arrangements that will enable Ofgem to quantify the heat produced by the additional heat pump(s) that has been		
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additional heat pump(s) that has been	Ofgem to quantify the heat produced by the	
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delivered to any process heating. This is in order to accurately calculate RHI payments.' Added line about solid biomass which is waste: Chapter 9, paragraph 9.12	
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waste:	
'Participants using solid biomass which is	
waste or is wholly derived from waste in	
their accredited RHI installation will not be	
required to meet the woodfuel quality	
criteria set out above. For more information	
please see Chapter 4 of Guidance Volume 2.'	
Paragraph re worded to the following: Chapter 10, paragraph 10.23	
`As of 1 April 2021, participants combusting	
biogas produced by AD, or injecting	
biomethane produced from biogas made by	
AD, will be able to use feedstock derived	
from fossil fuel, as long as the contribution	
of the fossil fuel (that forms part of the	
feedstock) to the energy content of the	
biogas does not exceed 10%.'	
Paragraph regarding payments added: Chapter 10, paragraph 10.24	
`RHI payments will not be issued for any	
heat or biomethane derived from fossil fuel.	
Where a participant uses feedstock derived	
from fossil fuel , the periodic support	
payment calculated must be reduced on a	
pro rata basis to reflect the percentage of	
the energy content of gas from the fossil fuel	
component of the feedstock used by the	
participant in the relevant quarterly period.'	
Paragraph regarding payment added: Chapter 10, paragraph 10.25	
'In cases where the contribution of the fossil	
fuel to the energy content of the biogas is	
below 10%, Ofgem will reduce the RHI	
payments in line with the percentage	
contribution.'	
Paragraph regarding potential payment Chapter 10, paragraph 10.26	
deductions added:	
'Where the contribution of the fossil fuel to	
the energy content of the biogas exceeds	

100/ Ofgom may take compliance action (if	
10%, Ofgem may take compliance action (if	
relevant) to recover payments made in	
relation to biogas produced by fossil fuel. It	
is important to note, as previously stated,	
RHI payments will not be issued for any heat	
or biomethane derived from fossil fuel. For	
further information on feedstock derived	
from fossil fuel used in biogas installations	
or by registered biomethane producers,	
please see Chapter 4 of Guidance Volume 2.'	
Paragraph re worded to the following:	Chapter 12, paragraph 12.22
'As of 1 April 2021, participants combusting	
biogas produced by AD, or injecting	
biomethane produced from biogas made by	
AD will be able to use feedstock derived	
from fossil fuel, as long as the contribution	
of the fossil fuel (that forms part of the	
feedstock) to the energy content of the	
biogas does not exceed 10%.'	
Paragraph regarding payment added:	Chapter 12, paragraph 12.23
RHI payments will not be issued for any heat	
or biomethane derived from fossil fuel.	
Where a participant uses feedstock derived	
from fossil fuel, the periodic support	
payment calculated must be reduced on a	
pro rata basis to reflect the percentage of	
the energy content of biogas from the fossil	
fuel component of the feedstock used by the	
participant in the relevant quarterly period.	
Paragraph regarding potential payment	Chapter 12, paragraph 12.24
deductions added:	
In cases where the contribution of the fossil	
fuel to the energy content of the bigger is	
fuel to the energy content of the biogas is	
below 10%, Ofgem will reduce the RHI	
below 10%, Ofgem will reduce the RHI	
below 10%, Ofgem will reduce the RHI payments in line with the percentage	Chapter 12, paragraph 12.25

'Where the contribution of the fossil fuel to the energy content of the biogas exceeds 10%, Ofgem may take compliance action (if relevant) to recover payments made in relation to biogas produced by fossil fuel. It is important to note, as previously stated, RHI payments will not be issued for any heat or biomethane derived from fossil fuel. For further information on feedstock derived from fossil fuel used in biogas installations or by registered biomethane producers, please see Chapter 4 of Guidance Volume 2.' Paragraph reworded to the following: Chapter 12, paragrph 12.45 'From the 1 April 2021, biomethane producers will be able to claim RHI support for all of the eligible biomethane or a proportion of the eligible biomethane they inject in a quarterly period. This is intended to provide a greater degree of flexibility to those who wish to participate in both the NDRHI scheme and the Department for Transport's (DfT's) Renewable Transport

Changes made to Volume 2	<u>Chapter and paragraph reference</u>
Bullet point reworded with the following	Chapter 1, paragraph 1.2
lines added:	
'by Ofgem before or after 31 March 2021 or	
if a TG is still being assessed or was held in	
a queue and budget becomes available',	
'Ofgem has granted an extension before or	
after 31 March 2021 or if an extension	
application is still being assessed or was	
held in a queue and budget becomes	
available the deadline to commission and	
apply for full accreditation is 31 March 2022.	
Extension applications, must be properly	

Fuel Obligation (RTFO).'

made and be submitted from 1 March 2021	
and before midnight at the end of 31 March	
2021.'	
Line about waste added:	Chapter 4, paragraph 4.59
'Participants using solid biomass which is	
waste or is wholly derived from waste in	
their accredited RHI installation will not be	
required to meet the woodfuel quality	
criteria set out above.'	
Paragraph about who must meet the	Chapter 4, paragraph 4.60
Woodfuel criteria added:	
'From 1 April 2022 participants who source	
their solid biomass from the Biomass	
Suppliers List (BSL) or self- report against	
the sustainability requirements, will be	
required to demonstrate the solid biomass	
they used in their accredited RHI	
installation meets the woodfuel quality	
requirement every quarter.'	
Paragraph re worded to the following:	Chapter 4, paragraph 4.95
'As of 1 April 2021, participants combusting	
biogas produced by AD, or injecting	
biomethane produced from biogas made by	
AD, will be able to use feedstock derived	
from fossil fuel, as long as the contribution	
of the fossil fuel (that forms part of the	
feedstock) to the energy content of the	
biogas does not exceed 10%.'	
Added paragraph stating:	Chapter 4, paragraph 4.98
`For avoidance of doubt, we do not consider	
feedstock derived from fossil fuel to be the	
same as solid biomass contaminated with	
fossil fuel. For example, we are aware	
glycerine is a feedstock that can contain a	
proportion of fossil fuel due to the nature of	
the interactions that occur between the	
chemicals present throughout the	
production process. It is this type of	

feedstock which we consider to be feedstock	
derived from fossil fuel.'	
Paragraph regarding payment added:	Chapter 4, paragraph 4.99
'RHI payments will not be issued for any	Shapeer 17 paragraph 1133
heat or biomethane derived from fossil fuel.	
Where a participant uses feedstock derived	
from fossil fuel, the periodic support	
payment calculated must be reduced on a	
' '	
pro rata basis to reflect the percentage of	
the energy content of biogas from the fossil	
fuel component of the feedstock used by the	
participant in the relevant quarterly period.'	
Paragraph regarding potential payment	Chapter 4, paragraph 4.100
deduction added:	
'In cases where the contribution of the	
fossil fuel to the energy content of the	
biogas is below 10%, Ofgem will reduce the	
RHI payments in line with the percentage	
contribution of the fossil fuel.'	
Paragraph regarding potential payment	Chapter 4, paragraph 4.101
deduction added:	
'Where the contribution of the fossil fuel to	
the energy content of the biogas exceeds	
10%, Ofgem may take compliance action (if	
relevant) to recover payments made in	
relation to biogas produced by fossil fuel. It	
is important to note, as previously stated,	
RHI payments will not be issued for any heat	
or biomethane derived from fossil fuel.'	
Paragraph re-worded to:	Chapter 5, paragraph 5.7
It is important to note that the regulations	
specify that heat pumps added via the	
modified capacity route must only provide	
space and/or water heating and not	
process heating.	
Paragraph added:	Chapter 5, paragraph 5.8
'In cases where an existing heat pump	
provides process heating, it will be the	
responsibility of the participant to establish	

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metering arrangements that will enable	
Ofgem to quantify the heat produced by	
the additional heat pump(s) that has been	
delivered to any process heating. This is in	
order to accurately calculate RHI	
payments.'	
Line added stating:	Chapter 11, paragraph 11.10
'In order to do so, there are a number of	
steps that must be completed by the new	
participant (ie 'new producer') and the old	
participant (ie 'original producer'). These	
steps have been set out below.'	
Added the following information about	Chapter 11, paragraph 11.12
notification:	
'Notification should be made by the new	
producer via email to	
RHI.AccountChanges@ofgem.gov.uk. The	
notification email must include the	
following information:	
The details of the account for which	
you seek to transfer the registration to, this	
will be your ORG reference and follow the	
format ORGXXXXXXXXX	
The change of registration date,	
Confirmation of whether any	
changes have been made to the equipment	
used to produce the biomethane,	
Proof the old producer is no longer	
party to the Network Entry Agreement	
(NEA).'	
Paragraph added:	Chapter 11, paragraph 11.13
'Periodic support payments to the new	
producer will be calculated from the date	
on which they notified Ofgem of the change	
in registered producer. This being the case,	
the new producer should ensure they have	
a full set of meter readings taken on the	
date of notification.'	

Added the following information regarding documents upload:

'Once the registration has been transferred to the new producer's account, Ofgem will advise the new producer to resubmit the original application for registration of a biomethane producer. This will allow the new producer to upload the following documents:

- (i) A biomethane declaration form
- (ii) A new Network Entry Agreement(signed and dated)
- (iii) Where applicable, proof of change of ownership of the biomethane plant (ie. the injection equipment, upgrade equipment and the AD plant).'

Chapter 11, paragraph 11.15

Paragraph reworded to the following:

'From 1 April 2021, biomethane producers will be able to claim RHI support for all of the eligible biomethane or a proportion of eligible biomethane they inject in a quarterly period. This is intended to provide a greater degree of flexibility to those who wish to participate in both the NDRHI scheme and the Department for Transport's (DfT's) Renewable Transport Fuel Obligation (RTFO). Biomethane producers will be able to claim RHI payments for a proportion of the eligible biomethane they inject in a given quarter. The remaining portion of the biomethane may, subject to DfT's criteria, be eligible under the RTFO scheme.'

Chapter 13, paragraph 13.6

Paragraph added:

'However, from 1 April 2021 all participants will be required to provide a quarterly declaration to us so that Ofgem can be satisfied that RHI and RTFO will not be claimed for the same biomethane. We have

Chapter 13, paragraph 13.8

created two declarations (see appendix 2).	
All participants should select, sign and	
submit the declaration that is relevant to	
their circumstances. Please note, where a	
final submission to the NDRHI for a	
quarterly period is submitted and once	
payment for the submission has been made	
it cannot be withdrawn or amended in the	
future to revise the amount of gas claimed	
on the NDRHI.'	
Added RHI/RTFO declaration	Appendix 2

Yours sincerely,

Renewable Heat Team