Introduction

This report presents a summary of the Electricity Distribution Network Operators’ (DNO groups) output delivery and financial performance through RIIO-ED1 in the following areas:

1. Delivery against output targets in 2019-2020;
2. Expenditure in cost categories, the key drivers of any under/over spend against allowances and forecast spend across the RIIO-ED1 price control to date.
3. Latest estimates of Rate of Return on Regulated Equity (RoRE) based on forecast out-turn performance; and
4. An estimate of the average customer bill impact.

Key messages

Annual outputs: All DNO groups continue to perform strongly against output targets and are on track to meet or exceed these by the end of RIIO-ED1.

RIIO-ED1 performance: In 2019-2020, three of the six DNO groups overspent against their annual allowance however, to date, only one DNO group has overspent against their allowance. Two DNO groups expect to meet or exceed their allowance over the whole of RIIO-ED1.

RoRE: DNO groups’ RoRE ranges between 7.4% and 9.5% over the RIIO-ED1 period.

Customer bill impact: Based on estimates, the average GB customer in 2020-2021 will pay £93 per year in real 2019-2020 price terms for electricity distribution costs.

Background to RIIO-ED1

DNOs are responsible for carrying electricity from the transmission network, and generation sources connected to their network, to network users. The six DNO groups and the areas in which they operate are shown on the map.

To ensure value for money for consumers, Ofgem regulates DNOs through periodic price controls. The price controls we set determine the amount of revenue DNOs can earn, and specify the levels of performance we expect DNOs to deliver.
The report covers the period up to 31 March 2020 when the full impact of the Covid-19 pandemic were yet to be experienced. Nonetheless, we would like to acknowledge the collaborative arrangements that were put in place from March 2020 across all the energy networks to tackle the pandemic. These arrangements helped to maintain security of supply and high levels of system reliability, deliver essential services to consumers, while also ensuring safety for all.

1. Outputs and Incentives

Annual output targets apply in four areas (connections; social obligations and customer service; reliability and availability; and environment) where performance can result in incentive rewards (or penalties under certain output areas). There is also a fifth output area, safety, which does not have an annual target; however DNO groups are required to comply with legislation set out by the Health and Safety Executive (HSE).

DNO group performance for each output is summarised below.

Connections

In 2019-2020, there continues to be an overall improvement under the Time to Connect (TTC) Incentive compared to 2018-2019, with the majority of DNO groups outperforming their annual target. Under the Incentive on Connections Engagement (ICE), no penalties were applied in 2019-2020 as we were satisfied with the performance of all DNO groups. All DNO groups also met or exceeded the annual report target for Connections Guaranteed Standards of Performance (GSoP) and received a green RAG status.¹

¹ Red, Amber and Green (RAG) ratings are not a measure of performance but an indication of whether the DNO is on track to meet certain objectives.
Social Obligations and Customer Service

All DNO groups met or exceeded the Customer Satisfaction Survey (CSS) targets, building on their performance in RIIO-ED1 to date. The industry average score is now 9.0 out of 10. Most DNOs outperformed the targets on complaints where four DNOs did not improve on their previous year’s performance (SWALES, SWEST, SSEH and SSES). Only one DNO group (NPg) decreased their score under the Stakeholder Engagement and Consumer Vulnerability (SECV) Incentive; the remaining four DNO groups that were assessed achieved higher scores than they did in 2018-2019.¹

The customer satisfaction scores across all DNOs have increased in 2019-20. The combined reward received by DNO groups under the three components of the Broad Measure of Customer Satisfaction (CSS, SECV & complaints) this year was £60.6m.

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¹ The minimum requirements assessment for WPD was deferred in light of the opening of an enforcement investigation into its compliance with obligations relating to the Priority Services Register (PSR). The 2019-20 Stakeholder Engagement Panel Report sets out further details on the treatment of WPD’s submission and can be found here: [https://www.ofgem.gov.uk/publications-and-updates/stakeholder-engagement-panel-2019-20](https://www.ofgem.gov.uk/publications-and-updates/stakeholder-engagement-panel-2019-20)
Figure 2: Annual Customer Satisfaction Score by DNO group

Reliability and Availability

All individual DNOs met their Interruptions Incentive Scheme (IIS) targets for unplanned interruptions in 2019-2020. Over RIIO-ED1 to date, customer interruptions have fallen by 19% whilst the duration of interruptions has reduced by 15%. Based on their performance against the annual targets, DNO groups earned £160.4m under the IIS in 2019-2020 which is comparable with their performance for 2018-2019 (£146.3m).
In 2019-2020 DNO groups:

- Spent £151m on resilience, bringing the total spent to date over RIIO-ED1 to £733m (under the allowance to date of £795m);
- Spent £1.96m improving service provision for the worst-served customers; and
- Paid out just under £2.36m for failing to meet minimum levels of service under the Guaranteed Standards of Performance (GSoP).

All individual DNOs continue to make progress towards meeting their targets under Network Asset Secondary Deliverables, and have delivered levels of monetised risk as a percentage of their target between 58% (NPgY) and 89% (WMID).

**Environment**

In 2019-2020, DNOs’ Business Carbon Footprint (excluding losses and contractors) decreased by 7.9% from 2018-19 and, since the start of RIIO-ED1, by 49.2%. Reported levels of sulphur hexafluoride\(^3\) emissions fell by 6.7% this year and there was a reduction in total oil leakage from fluid filled cables. No award was allocated under the Losses

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\(^3\) Sulphur hexafluoride is a gas used to insulate high-voltage circuit breakers, switchgear, and other electrical equipment. It is an inorganic, extremely potent greenhouse gas.
Discretionary Reward (tranche 2)\(^4\) as no DNO demonstrated sufficient progress to merit a reward.

**Safety**

DNOs continue to comply with the legislation enforced and regulated by the HSE. Overall, DNO groups continue to perform well in this area and respond appropriately to notices issued by the HSE.

**2. Innovation**

The Network Innovation Allowance (NIA) is designed to fund smaller scale research, development and demonstration projects. Each individual DNO receives an allowance for innovation projects in line with the NIA Governance Document. In 2019-2020 DNO groups spent £24.8m (83% of that year’s allowances), which was an increase on the £21.5m spent in 2018-2019 (74% of that year’s annual allowances). If successful, innovation projects will bring a variety of financial, operational, environmental and safety benefits.

The Network Innovation Competition (NIC) is an annual competition that provides funding to a small number of large-scale innovation projects. The aim is to encourage DNO groups to innovate in the design, build, development and operation of their networks. These projects will generate learning for all DNOs and will also be made available to interested third parties. In 2019-20 two distribution projects received a total of £14.4m funding from NIC.\(^5\)

In 2019-2020, ENWL successfully applied for funding under the Innovation Roll-out Mechanisms to fund the roll-out of their “Smart Street” project that will have financial net benefits for consumers of £44.0m by 2030.\(^6\)

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\(^5\) Further information is available in the project documentation published on our website: [https://www.ofgem.gov.uk/publications-and-updates/network-innovation-competition-2020-funding-decision](https://www.ofgem.gov.uk/publications-and-updates/network-innovation-competition-2020-funding-decision)

3. Totex Performance and Drivers

Network companies are incentivised to outperform their RIIO-ED1 totex allowance. Through the totex incentive mechanism (TIM), any underspend compared to the totex allowance is shared between the individual DNO and its customers. The efficiency sharing rate is symmetrical for any overspends: the network company is exposed to any shortfall and the remainder is passed onto customers by increasing allowances to be recovered through network charges. DNO group performance against totex (and the associated sub-categories), as well as the customer bill impact and Return on Regulated Equity (RoRE), is summarised below.

Totex

Performance on totex varies across DNO groups, with the majority underspending to date; performance to date ranges from a 3% overspend to a 15% underspend (see table 1). Four DNO groups currently anticipate an underspend across RIIO-ED1 (ranging from 0% to -12%).

Through the TIM customers will receive £412m of the £937m underspend to date.

The combined value of total expenditure for the DNOs over RIIO-ED1 is currently forecast to be £28.6 billion; an overall forecast underspend of 3% (See table 2).

Table 1: DNO group cumulative expenditure against allowance to date

<table>
<thead>
<tr>
<th>£m, 2019-2020 prices</th>
<th>(Cumulative to date – 2015-16 to 2019-20)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Allowance</td>
</tr>
<tr>
<td>-----------------------</td>
<td>------------</td>
</tr>
<tr>
<td>ENWL</td>
<td>1,373</td>
</tr>
<tr>
<td>NPg</td>
<td>2,371</td>
</tr>
<tr>
<td>WPD</td>
<td>5,227</td>
</tr>
<tr>
<td>UKPN</td>
<td>4,683</td>
</tr>
<tr>
<td>SPEN</td>
<td>2,528</td>
</tr>
<tr>
<td>SSEN</td>
<td>2,790</td>
</tr>
<tr>
<td>Total</td>
<td>18,972</td>
</tr>
</tbody>
</table>

7 The financial return achieved by shareholders in a licensee during a price control period from its out-turn performance under the price control.
Table 2: Forecast DNO expenditure against allowance across RIIO-ED1

<table>
<thead>
<tr>
<th>£m, 2019-2020 prices</th>
<th>Current RIIO-ED1 company forecast</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Allowance</td>
</tr>
<tr>
<td>ENWL</td>
<td>2,212</td>
</tr>
<tr>
<td>NPg</td>
<td>3,615</td>
</tr>
<tr>
<td>WPD</td>
<td>8,320</td>
</tr>
<tr>
<td>UKPN</td>
<td>7,186</td>
</tr>
<tr>
<td>SPEN</td>
<td>3,863</td>
</tr>
<tr>
<td>SSEN</td>
<td>4,383</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>29,578</td>
</tr>
</tbody>
</table>

**Total Load Related costs**

Overall spend to date under this category is significantly under allowance (-39%). Expenditure on reinforcement is around 48% less than the allowance to date across all DNOs. Drivers for this underspend include: economic conditions creating uncertainty in demand for electricity; schemes that have been deferred or cancelled in response to consumers requirements; and an increase in energy efficiency measures and innovative solutions used by DNOs. All of these factors have deferred the need to invest in the network.

The combined value of load related expenditure for the DNOs over RIIO-ED1 is currently forecast to be £2.21 billion: an underspend of 29%. We expect this underspend to decrease in the remaining years of RIIO-ED1 due to increase demand for Electric Vehicles (EVs) and heat pumps.

**Non-Load Related Capex**

Asset Replacement and Refurbishment: To date, all DNO groups have underspent on replacing and refurbishing equipment at an average of 19%. The main drivers behind the underspend include: schemes/projects being delayed or deferred; negotiating contracts with commercial incentives to deliver efficiencies; IT Transformation Programmes and innovative techniques being used to minimise costs.

Other non-Load Related Capex: To date spending in these areas across all DNOs is around 8% less than the allowance. Four DNO groups have underspent and two have overspent. UKPN have the largest underspend (26%), whilst ENWL have the largest overspend (26%).
ENWL’s overspend is largely due to a result of investment in IT enabled business change and technology refresh, and improving cyber resilience.

The combined spend on non-load related capex for all DNO groups across RIIO-ED1 is forecast to be £8.82 billion: an underspend of 12%.

**Network Operating Costs (NOCs)**

DNO groups have collectively overspent on NOCs by around 9% to date. The main areas of expenditure under this category are Faults (17% overspend to date), Tree Cutting (7% underspend to date), and Inspections and Maintenance (9% overspend to date). The main driver of overspend on Faults has been on responding to faults caused by extreme weather conditions (for example, high winds, floods and high ambient temperature).

The combined spend on NOCs across all DNO groups over RIIO-ED1 is forecast to be £6.65 billion: an overspend of 10%.

**Operational Support Cost/Closely Associated Indirects (CAIs)**

Five DNO groups have overspent on allowances for operational support to date; one of those by more than 25% (SPEN). DNOs have invested in operational support to achieve wider totex efficiencies which, combined with the tight price control settlement, has made it difficult to achieve cost efficiencies in this category.

The combined forecast spend on CAIs across RIIO-ED1 is £6.39 billion: an overspend of 12%.

**Business Support Costs (BSC)**

Two DNO groups have overspent their allowance on business support costs over RIIO-ED1; one by more than 50% (SPEN). The main driver for overspend is higher costs than those forecast at the start of RIIO-ED1. Underspend in other DNO groups is partly due to the phasing of expenditure over the price control period, and efficiencies due to an increased focus on digitalisation with IT infrastructure upgrades.

The combined spend on BSC across RIIO-ED1 is forecast to be £3.19 billion: an overspend of 3%.
Figure 4: Six largest cost categories: Underspend and overspend to date\(^8\)

**Underspend to date (£1,694m)**
- Other operational capex, -£62m
- Replacing & refurbishing equipment, -£896m
- Network Reinforcement, -£736m

**Overspend to date (£834m)**
- Business Support, £16m
- Network Faults, £378m
- Operational Support, £440m
- Other operational capex, -£62m
- Replacing & refurbishing equipment, -£896m
- Network Reinforcement, -£736m

Customer bill impact

Our Tariff methodology provides an estimate of the overall cost of domestic energy bills. This includes estimates of the proportion of the overall cost of energy which is attributable to electricity distribution costs. The methodology uses an average electricity demand applied uniformly across all regions and over time.

Our latest bill assessment using this methodology estimates that the average GB customer in 2020-21 will pay £93 per year in real 2019-20 price terms for electricity distribution costs. Charges differ considerably depending on the region in which a domestic consumer resides: ranging from £71 in Southern to £135 in the North of Scotland.

4. Rate of Regulatory Return on Equity (RoRE)

RoRE is made up of several components. The allowed equity return is the return on equity that a company would earn if their expenditure and allowance matched and there were no other incentives. Operational performance (totex) compares the totex allowance to a company’s actual totex expenditure and any underspend or overspend is then shared between the company and consumer through the Totex Incentive Mechanism. Operational performance (other) accounts for a company’s overall incentive performance. Putting these

\(^8\) This is the collective industry picture of spend. It does not necessarily reflect the expenditure pattern for individual DNOs.
three component parts together produces operational RoRE. Financing and tax performance is added to produce total RoRE.

We have calculated a current RoRE range between 7.4% and 9.5%. This is based on our own assessment of the value of DNO groups’ current forecast performance at the end of RIIO-ED1. A summary of our assessment of the DNO groups’ RoRE performance is shown in figure 5 (comparing this year to last year) and table 3 below.

**Figure 5: RoRE based on Notional Gearing – RIIO-ED1 period**

Accompanying this report is a regulatory financial performance annex that sets out our assessment of DNO groups’ regulatory financial performance. Our assessment is based on information the companies have submitted to Ofgem using the new regulatory financial performance reporting (RFPR) process.

**Table 3: RoRE based on Notional Gearing – RIIO-ED1 period based on 2019/20 RFPR submissions**

<table>
<thead>
<tr>
<th></th>
<th>ENWL</th>
<th>NPg</th>
<th>SP</th>
<th>SSE</th>
<th>UKPN</th>
<th>WPD</th>
</tr>
</thead>
<tbody>
<tr>
<td>RIIO-ED1 operational RoRE</td>
<td>10.3%</td>
<td>8.2%</td>
<td>6.1%</td>
<td>7.3%</td>
<td>9.8%</td>
<td>9.7%</td>
</tr>
<tr>
<td>Financing and tax performance</td>
<td>-2.0%</td>
<td>-0.8%</td>
<td>1.5%</td>
<td>0.1%</td>
<td>-0.3%</td>
<td>-2.0%</td>
</tr>
<tr>
<td>Total RoRE</td>
<td>8.4%</td>
<td>7.4%</td>
<td>7.6%</td>
<td>7.4%</td>
<td>9.5%</td>
<td>7.7%</td>
</tr>
</tbody>
</table>