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Promoting choice and value for all gas and electricity customer

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Date: 13 December 2012

Dear Henrik and Charles

West of Duddon Sands - initial transfer value and cost assessment process

Introduction

Our¹ letter of 20 November 2012 notified you that based on our assessment of the information you provided, you had satisfied the tender entry conditions which we specify must be met before we commence a tender exercise for the West of Duddon Sands wind farm (the Project). It also confirmed that the tender exercise for the Project will commence on 14 December 2012.

In order to commence the pre – qualification (PQ) stage we will publish the PQ document and preliminary information memoranda (PIM) for the Project (the PQ Documentation). In the PQ Documentation we will include the initial transfer value for the Project for the purposes of the bidders' PQ submissions.

The purpose of this letter is to set out to you:

- 1. the initial transfer value for the Project to be referred to in the PQ Documentation;
- 2. an overview of the cost assessment process.

Initial Transfer Value

In your cost submission of 21 November 2012 you provided us with an initial forecast of costs for the development and construction of the transmission assets for the Project. We understand your forecast costs to be £311m, which is comprised of:

- Capital expenditure and development costs: £248.3m;
- Contingency costs: £33.5m;

¹ The Gas and Electricity Markets Authority (the Authority) is the regulator of gas and electricity markets in Great Britain. Ofgem is the office of Gas and Electricity Markets, which supports the Authority in performing its statutory duties and functions. Whilst the terms "Ofgem", "the Authority", "we", "our" and "us" are used interchangeably in this letter it is the Authority which is responsible for exercising the relevant statutory powers.

- Interest during construction (IDC) costs: £18m; and
- Hedging costs: £11.2m.

As outlined, this figure (£311m) will appear in the PQ Documentation.

These figures are based on your chosen boundary point located at the incoming 34kV transformer LV terminals. As a result of the chosen boundary point, we understand that the following assets will transfer to the offshore transmission owner (OFTO):

- 1 Offshore platform 2x 240 MVA 155/34kV transformers, 2x 170kV GIS switchgear, and auxiliary transformers;
- Export cables 2x 41km 170kV;
- Land cables 2x 3km 170kV underground cables;
- Onshore substation 2x 400/155kV transformers, 170kV GIS, auxiliary transformers, associated shunt reactor, reactive compensation, and harmonic filtration equipment;
- At NGET's Heysham substation 2x 400kV GIS; and
- SCADA the onshore and offshore substation both have separate OFTO SCADA equipment.

We acknowledge that this boundary point and the assets transferring may be subject to change at a later date, and that this may result in changes to the cost estimates and/ or assessment described in this letter.

You should note that the use of this information is not an endorsement by us of the basis on which you derived your estimated costs, or any assumptions or methodology that you used in your calculations. It is simply being used for the purpose of commencing the tender exercise.

Cost Assessment Process

The Electricity (Competitive Tenders for Offshore Transmission Licences 2010 (the Regulations provide the legal framework for the process which Ofgem runs for the grant of offshore electricity transmission licences. The Regulations² in respect of a transitional tender exercise set out the requirement for the Authority to calculate, based on all relevant information available to it at the time, the economic and efficient costs which ought to be, or ought to have been, incurred in connection with developing and constructing the offshore transmission assets in respect of a qualifying project.

Where the construction of the transmission assets has not reached the stage when those transmission assets are available for use for the transmission of electricity, this calculation will take the form of an *estimate* of the costs which ought to be incurred in the connection with the development and construction of those transmission assets.

Where construction has reached the stage when those transmission assets are available for the use for the transmission of electricity, the calculation of costs will take the form of an assessment of the costs which ought to have been incurred.

Data Collection

² Regulation 4(1).

Under Regulation 4(3) of the Regulations, we may request information from you for the purposes of enabling bidders to take into account the most accurate estimate of costs which ought to be incurred in connection with developing and constructing the transmission assets. This is in order to meet any requirements of a particular stage of the tender process.

Through the cost assessment process you will be required to complete cost reporting templates and cash flow schedules. These will relate to the forecast and actual costs of construction contracts, development costs, and financing costs related to the development and construction of the transmission assets being transferred to the successful bidder.

You may also be required to provide supporting evidence to substantiate these cost submissions including, amongst other things, contract documentation (including completed variation orders, where necessary), supplier payment lists, and asset schedules.

We remind you that if you fail to provide such information to us this may constitute an event of disqualification under the Regulations.

Updated cost estimates

During the PQ stage, Ofgem will review and analyse the cost information that you have provided. We may request further information from you to calculate for the Project our estimate of the economic and efficient costs which ought to be incurred in connection with the development and construction of the transmission assets. This estimate is the indicative transfer value for the Project which will be included in the invitation to tender (ITT) documentation. This value will be used for the Tender Revenue Stream (TRS) bids submitted by bidders at the ITT stage.

The indicative transfer value for the Project is the value we will use when providing you with a letter setting out, subject to certain conditions, the minimum value you will receive for the transmission assets to be transferred to the successful bidder for the Project. This minimum value will be 75 per cent of the indicative transfer value at ITT stage, or 100 per cent of our assessment of costs, whichever sum is greater. We consider that the indicative transfer value at ITT stage is a sufficiently firm value to use, given the timescales between the ITT stage and the projected financial close of the Project. We expect to provide this letter of comfort to you prior to commencement of the ITT stage.

We may also provide further updates to the indicative transfer value during the preferred bidder (PB) stage for the purposes of inclusion within the preferred bidder's TRS.

In calculating this estimate we will conduct an initial forensic accounting investigation. This will require our external advisers to visit your offices and will involve checking your internal documents, contracts, and supporting information covering a proportion (as determined by Ofgem) of the total cost of developing and constructing the transmission assets. This may require Ofgem to visit the developer's offices to ensure that all the relevant information is available prior to our external adviser's visit.

We would anticipate any visit to occur in early 2013 and will contact you shortly to discuss this further.

In conducting our analysis for the indicative transfer value we will use project information gathered from offshore transmission developers to compare capital expenditure (CAPEX) costs between projects and identify projects that are cost outliers when compared to the range of other transitional tender round projects. Where cost outliers are identified, we will liaise directly with you to ascertain the reason for this. In addition, we may indicate to our technical consultants that the cost outlier requires further investigation into whether the proposed cost is economic and efficient.

Assessment of costs and final transfer value

We intend to commence the process for the assessment of costs during the PB stage. This assessment of costs shall be used by Ofgem to determine the value of the transmission assets to be transferred to the successful bidder in respect of the Project (the final transfer value determined by Ofgem).

Next steps

We will shortly be in contact with you to make arrangements for the forensic accounting investigation visit, and will also write to you setting out further details in relation to the cost assessment process.

If you have any questions regarding this letter, please contact Roger Morgan on 020 7901 0525 (or Roger.Morgan@ofgem.gov.uk) in the first instance.

Yours sincerely,

Martin Crouch

Director, Offshore Transmission

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