

# Ofgem's final decision and analysis on the application for certification as unbundled by TC Lincs OFTO Limited

This document sets out Ofgem's final decision on compliance by TC Lincs OFTO Limited with the requirements of the Third Package<sup>1</sup> for offshore transmission system operators ('OFTOs') to unbundle from generation, production and supply undertakings as implemented into the domestic legislation in Great Britain ('GB').

#### 1. Certification Decision

1.1. Having taken utmost account of the European Commission's (the 'Commission') opinion² on our preliminary certification decision on the application for certification submitted by TC Lincs OFTO Limited ('the Applicant'), the Authority³ concludes that the Applicant complies with the requirements of the ownership unbundling model as set out in GB legislation and should therefore be certified as ownership unbundled.

## 2. GB Legislation - Transposition of Directives 2009/72 and 2009/73

2.1. In GB the ownership unbundling requirements set out in Directive 2009/72 (the 'Electricity Directive') have been transposed through the Electricity and Gas (Internal Markets) Regulations 2011 (the 'Regulations') which insert new sections 10A to 10O into the Electricity Act 1989 (the 'Electricity Act'). Section 10F of the Electricity Act – 'The ownership unbundling requirement' – states that "the ownership unbundling requirement is met by the applicant if each of the following five tests is passed".

## 3. The Applicant

- 3.1. The Applicant is currently a Preferred Bidder for owning and operating an offshore energy transmission system and is expected to become a licensed OFTO in 2013.
- 3.2. This document provides a summary of the assessment of the information submitted by the Applicant to the Authority and the Commission for the purpose of assessing the Applicant's compliance with the unbundling requirements (the five tests as detailed below) and certification as independent from production, generation and supply undertakings under the GB legislation implementing the unbundling provisions of the Electricity Directive of the Third Package.

<sup>&</sup>lt;sup>1</sup> The term "Third Package" refers to Directive 2009/72/EC of the European Parliament and of the Council of 13 July 2009 concerning common rules for the internal market in electricity and repealing Directive 2003/54/EC ('Electricity Directive'); Regulation (EC) No 714/2009 of the European Parliament and of the Council of 13 July 2009 on conditions for access to the network for cross-border exchanges in electricity and repealing Regulation (EC) No 1228/2003 ('Electricity Regulation'); Directive 2009/73/EC of the European Parliament and of the Council of 13 July 2009 concerning common rules for the internal market in natural gas and repealing Directive 2003/55/EC ('Gas Directive'); Regulation (EC) No 715/2009 of the European Parliament and of the Council of 13 July 2009 on conditions for access to the natural gas transmission networks and repealing Regulation (EC) No 1775/2005 ('Gas Regulation'); and Regulation (EC) No 713/2009 of the European Parliament and of the Council of 13 July 2009 establishing an Agency for the Cooperation of Energy Regulators.

<sup>&</sup>lt;sup>2</sup> The Commission's opinion can be viewed online on

<sup>&</sup>lt;sup>3</sup> The Gas and Electricity Markets Authority (the 'Authority'). In this document, the terms "Authority", "Ofgem", and "us" are used interchangeably.

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## 4. Summary of Ofgem analysis

- 4.1. <u>First test</u>: The applicant (a) does not control a relevant producer or supplier; (b) does not have a majority shareholding in a relevant producer or supplier; and (c) will not, on or after the relevant date, exercise shareholder rights in relation to a relevant producer or supplier.
- 4.2. The Applicant has confirmed that it does not hold shares in nor controls any other company. Furthermore, the Applicant has provided a signed undertaking that, from 3 March 2012 and during the term of its OFTO licence, it will not exercise, or cause to be exercised on its behalf, any shareholder rights in relation to a relevant producer or supplier. Therefore the Applicant meets the requirements of the first test.
- 4.3. <u>Second Test</u>: Where the applicant is a company, partnership or other business, none of its senior officers has been, or may be, appointed by a person who (a) controls an electricity undertaking which is a relevant producer or supplier; or (b) has a majority shareholding in an electricity undertaking which is a relevant producer or supplier.
- 4.4. The Applicant has provided details of the process for appointing directors. The Applicant meets the requirements of the second test as none of its senior officers has been, or may be, appointed by a company or a natural person who (a) controls an electricity undertaking which is a relevant producer or supplier; or (b) has a majority shareholding in an electricity undertaking which is a relevant producer or supplier.
- 4.5. <u>Third Test</u>: Where the applicant is a company, partnership or other business, none of its senior officers is also a senior officer of an electricity undertaking which is a relevant producer or supplier.
- 4.6. The information provided by the Applicant confirms that none of its directors or senior officers is also a senior officer of electricity undertaking which is a relevant producer or supplier. The Applicant therefore meets the requirement of the third test.
- 4.7. <u>Fourth and Fifth Tests</u>: The applicant is not controlled by a person who (a) controls a relevant producer or supplier; and, (b) has a majority shareholding in a relevant producer or supplier.
- 4.8. The Applicant is ultimately controlled by International Public Partnerships Limited ('INPP') and is indirectly wholly owned by INPP. INPP is listed on the London Stock Exchange and invests in public infrastructure projects.
- 4.9. INPP has arranged for a number of companies which form part of the corporate group that is ultimately controlled by Amber Infrastructure Group Holdings Limited ('AIGHL') to provide advice on INPP's investment in the Applicant and to act on behalf of INPP. These arrangements mean that AIGHL can exercise decisive influence over the Applicant. Ofgem therefore considers that AIGHL is deemed to be another person who controls the Applicant.
- 4.10. Our assessment confirms that none of the companies controlled by INPP and AIGHL is a relevant producer or supplier and therefore the Applicant is not controlled by a person who either controls a relevant producer or supplier or has a majority shareholding in a relevant producer or supplier. Therefore, the Applicant meets the requirements of the fourth and fifth tests.

### 5. European Commission Opinion

5.1. The Commission's opinion is dated 21 January 2013.

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- 5.2. Pursuant to Article 3(2) of the Electricity Regulation Ofgem is required to take "utmost account" of the Commission's opinion in reaching its final certification decision. We summarise below how we have taken "utmost account" of the Commission's opinion on Ofgem's preliminary certification decision in relation to the Applicant.
- 5.3. The Commission agreed to the basis of our preliminary decision and is satisfied with the preliminary decision based on the evidence available.
- 5.4. In compliance with the GB legal framework and the Electricity Directive, we will continue to monitor whether the basis on which the Authority decided to certify the Applicant continues to apply, and will include a condition in our final certification decision which requires the Applicant to regularly report to us on the relevant circumstances in this respect.