The transitional generation, distribution and supply licence conditions under BETTA

Ofgem/DTI conclusions and publication of proposed designation text

August 2004

Summary

This document follows the publication on 9 July 2004 of Ofgem/DTI's open letter on legal arrangements associated with the transition to BETTA affecting generation, distribution and supply licensees. The open letter:

- set out Ofgem/DTI's approach to the transitioning of the generation, distribution and supply licence conditions
- proposed the introduction of new transitional licence conditions that Ofgem/DTI considered were necessary for the transition to BETTA, and
- set out, at a high level, Ofgem/DTI's approach to the transitioning of the existing transmission licences and set out Ofgem/DTI's views on the transitioning of certain transmission licensee obligations which were of relevance to other licensees and interested parties.

This document considers responses received to the open letter and explains further changes that Ofgem/DTI have made to the transitional licensing arrangements for generation, distribution and supply licensees since the July 2004 open letter was published.

The proposed designation text for transitional licence conditions for electricity transmission, generation, distribution and supply licensees was published on 16 August 2004. It is anticipated that the changes to these licences will be designated by the Secretary of State such that they will take effect on 1 September 2004.

Table of contents

1. Background4
2. July 2004 open letter regarding legal arrangements and transition for BETTA7
3. Additional licence conditions proposed for all licensees for transition11
BETTA implementation licence condition11
Licence condition relating to arrangements for run-off17
Transitional licence conditions in relation to connection and use of system

1. Background

- 1.1. The rationale for the British Electricity Trading and Transmission Arrangements (BETTA) reforms is set out in a consultation paper of December 2001¹ ('the December 2001 consultation paper') and a report of May 2002² ('the May 2002 report'). It is currently planned that these reforms will be introduced with full effect from 1 April 2005.
- 1.2. Since May 2002, Ofgem/DTI have published a number of consultation and conclusions documents on BETTA and its component parts. Copies of these papers and non-confidential responses to them can be found on the Ofgem website³.
- 1.3. On 30 January 2003 the DTI published a draft of the Electricity (Trading and Transmission) Bill (the E(TT) Bill) together with a Regulatory Impact Assessment (RIA), which explained the purpose and impact as well as the expected costs and benefits of the then proposed primary legislation to enable the BETTA reforms. The E(TT) provisions of that draft Bill have now been incorporated into the Energy Act which received Royal Assent on 22 July 2004.
- 1.4. Ofgem/DTI published a document on the approach to the transition to BETTA on 17 June 2004⁴. That document described the approach being adopted to develop the transitional legal framework and associated legal drafting to support the transition to and implementation of BETTA.
- 1.5. In the June document on the approach to transition Ofgem/DTI set out their expectation that:

¹ The Development of British Electricity Trading and Transmission Arrangements (BETTA): A consultation paper', Ofgem, December 2001. Ofgem 74/01.

² 'The Development of British Electricity Trading and Transmission Arrangements (BETTA): Report on consultation and next steps' Ofgem/DTI, May 2002. Ofgem 38/02.

³ www.ofgem.gov.uk (see "BETTA publications").

⁴ "Legal arrangements for the transition to and implementation of the British Trading and transmission Arrangements, Ofgem/DTI statement of approach, June 2004, Ofgem 137/04.

- save for those of the BETTA enduring obligations which Ofgem/DTI determine should transfer to licensees earlier, the enduring BETTA obligations will not be imposed on licensees until BETTA go-live
- during the transition period, licensees' obligations under their pre-BETTA licences will be maintained, save to the extent that those obligations are amended by any transitional obligations imposed upon them⁵, and
- in addition to complying with their pre-BETTA obligations, licensees will be obliged to comply with any additional obligations which are imposed on them by the Secretary of State for the purposes of transition. The aim of these transitional obligations will be to facilitate the effective and timely implementation of BETTA.
- 1.6. On 9 July 2004⁶ Ofgem/DTI published an open letter consultation on legal arrangements associated with the transition to and implementation of BETTA that will affect holders of electricity generation, distribution and supply licences. The open letter set out:
 - the timing of when the enduring BETTA changes to electricity generation, distribution and supply licences for BETTA will take effect (either at BETTA go-active or at BETTA go-live) and details of any further changes required as a result of such timing considerations
 - additional licence conditions to support the transition to, and implementation of, BETTA which are proposed for inclusion in generation, distribution and supply licences, and

⁵ It should be noted that Ofgem/DTI do not consider that the utilisation of enduring licence conditions during the transitional period (amended as appropriate) is precluded by this approach.

⁶ "Legal arrangements associated with the transition to and implementation of BETTA that will affect holders of electricity generation, distribution and supply licences, Ofgem/DTI open letter, July 2004, Ofgem 155/04.

- information associated with the changes to electricity transmission licences in the run-up to BETTA go-live which may affect the holders of generation, distribution or supply licences.
- 1.7. The proposed designation text for these changes (including the insertion of new licence conditions) was published on 16 August 2004.
- 1.8. The purpose of this document is to consider the responses that were received to the July 2004 open letter on transition arrangements applying to generation, distribution and supply licensees (the July 2004 open letter on transition) and to explain further changes to the transitional licence conditions for generation, distribution and supply licensees that have been made since publication of the July 2004 open letter.

2. July 2004 open letter regarding legal arrangements and transition for BETTA

- 2.1 Ofgem/DTI explained in the July 2004 open letter that the approach that has been adopted in relation to the changes to generation, supply and distribution licence conditions is that changes required for BETTA will take effect at BETTA go-live (rather than BETTA go-active) unless there is a particular reason that a change is required earlier than that time.
- 2.2 A matrix was attached to the July 2004 open letter, as annex 1, which summarised the enduring changes that are to be made to the generation, supply and distribution licence conditions for BETTA and explained when those changes are intended to take effect. The table also identified the further changes that Ofgem/DTI considered were required to existing generation, supply and distribution licence conditions for the transition period as a result of such timing considerations.
- 2.3 Ofgem/DTI also noted that they had not previously considered, in consulting on changes to generation, supply and distribution licence conditions under BETTA, what changes, if any, might be required to licence conditions relating to the Settlement Agreement for Scotland (SAS) or the Trading Code⁷.
- 2.4 In the July 2004 open letter Ofgem/DTI explained that existing licence obligations for all electricity licensees relating to the Trading Code would be removed from BETTA go-live. In relation to the SAS Ofgem/DTI noted that it would be necessary for the existing obligations on all licensees relating to the SAS to continue after BETTA go-live to allow for SAS run-off (including special conditions I and H which apply to the two existing Scottish distribution

⁷ In relation to the SAS, Generation SLC C4, Distribution SLC B12 and Supply SLC B8. In relation to the Trading Code, Generation SLC C2, Distribution SLC 12A and Supply SLC 8A

licensees). Ofgem/DTI did, however, note that it might be appropriate to amend these obligations during the run-off period and as such proposed that amendments would be made to the licence condition to allow for the Authority, with the Secretary of state's consent, to relieve the licensee of its obligations under the licence condition (in whole or in part).

2.5 The July 2004 open letter noted that the matrix appended to it did not contain any transitional changes required to the existing distribution price controls. Ofgem/DTI set out their intention to consult directly with each distribution licensee on the small required changes that are necessary to the distribution price controls⁸.

Summary of responses

- 2.6 Ofgem/DTI received five responses to the above open letter consultation. Copies of the non-confidential responses are available on the Ofgem website www.ofgem.gov.uk .
- 2.7 Four respondents commented on the table included at Annex 1 and Ofgem/DTI's proposals in relation to the Trading Code and the SAS.
- 2.8 One of the respondents noted Ofgem/DTI's proposals in relation to the Trading Code and commented that any termination of the existing licence obligations should be without prejudice to accrued rights and liabilities.
- 2.9 The second respondent made a number of comments on the matrix included at Annex 1 to the July 2004 open letter. Most of these comments related to a number of referencing errors which were included in the matrix. One comment related to the possible need to retain references to the SAS in SLC 14 of the supply SLCs given that obligations relating to the SAS are to endure beyond BETTA go-live.

⁸ Ofgem/DTI concluded after 16 July that no changes were required to the existing distribution price control licence conditions for the transition to BETTA. The distribution licensees were advised of this by Ofgem/DTI and no changes have been made to these conditions.

- 2.10 A further respondent pointed out formatting errors in the draft special condition I for the existing Scottish distribution licensees which was included in Annex 2.
- 2.11 The final respondent agreed with Ofgem/DTI's view that licence obligations relating to the Trading Code should continue to apply until BETTA go-live. With regard to obligations relating to the SAS the respondent considered that the licence obligations should be amended to include a sunset clause which would remove the obligation one year after BETTA go-live.

Ofgem/DTI's view

- 2.12 With regard to one respondent's comment in relation to accrued rights and liabilities under the Trading Code, Ofgem/DTI does not understand and can see no reason why the respondent considers that the removal of the licence obligation to have in place and/or comply with the Trading Code would affect accrued rights and liabilities which arise up to BETTA go-live. Accrued rights and liabilities should be addressed in bilateral contracts entered into between parties and are not addressed in the Trading Code itself which is required to be produced pursuant to the licence condition.
- 2.13 All of the referencing errors pointed out by one of the respondents have been corrected and are not duplicated in the proposed designation text.
- 2.14 With regard to the comments made by the respondent relating to the SAS, Ofgem/DTI do not agree that these obligations need to continue in relation to the SAS beyond BETTA go-live. Ofgem/DTI consider that as the last settlement period under the SAS will be immediately prior to BETTA go-live it is not necessary for these ongoing provisions to apply.
- 2.15 With regard to the final respondent's comment relating to the introduction of a sunset provision into licence conditions relating to the SAS, Ofgem/DTI do not consider that it is appropriate, at this stage (when the detail of arrangements for the run-off of the SAS are still to be developed) for a time limit to be placed upon

these obligations. In Ofgem/DTI's view, the approach set out in the July 2004 open letter whereby the Authority is able to relieve the licensee of obligations placed upon it by the licence condition relating to the SAS, is the appropriate way forward.

3. Additional licence conditions proposed for all licensees for transition

BETTA implementation licence condition

- 3.1 In the June 2004 document⁹ on the approach to transition, Ofgem/DTI explained that they had given consideration to the new licence conditions that will be required specifically to support the transition to and implementation of BETTA. It was proposed that an obligation will be placed upon all electricity licensees (generation, transmission, distribution and supply) to:
 - take such steps and do such things as are necessary or expedient to give full and timely effect to the modifications to their licences and industry codes required to implement BETTA
 - cooperate with all other licensees (and such other persons as the Authority may determine) in the discharge by those other licensees of the aforementioned obligation, and
 - provide the Authority with information, as requested, to enable the Authority to monitor compliance with the above obligations.
- Annex 2 to the 9 July 2004 open letter¹⁰ contained a draft of this licence 3.2 condition and invited comments from all electricity licensees.
- 3.3 Ofgem/DTI received five responses to the above open letter consultation, all five respondents commented on this proposed licence condition. Copies of these responses are available on the Ofgem website www.ofgem.gov.uk.
- 3.4 The comments relating to this licence condition are set out in the table below, together with Ofgem/DTI's responses.

⁹See footnote 4. ¹⁰ See footnote 6.

Respondents' comments	Ofgem/DTI's response
One respondent sought clarification on	It is currently planned that this licence
whether the timing of designation required	condition will be introduced into
review/ whether the designations would	electricity licences by the Secretary of
take place on the same day and/ whether	State such that it takes effect on 1
there would be further directions after go-	September 2004. There are no plans at
active.	present to make changes to electricity
	licence conditions using the BETTA
	powers after go-active. However
	Ofgem/DTI will keep the arrangements for
	the transition to and implementation of
	BETTA under review and should the need
	for further changes arise, these will be
	considered and consulted upon as
	appropriate at that time.
A number of respondents were concerned	Ofgem/DTI have, as a result of views
that paragraph 1 of this condition was too	expressed by respondents, made a number
wide and imposes a strict or absolute	of changes to this licence condition in
obligation (as opposed to a reasonable	relation to the 'strength' of the obligation
endeavours obligation) on the	that it imposes. First, a paragraph has been
generation/distribution/supply licensee in	inserted at the start of the condition which
respect of not merely the modifications of	sets out the objective of the condition. This
licences and industry codes, but also the "	is intended to provide clarity as to the
other matters envisaged by such	purpose of the condition. Second, the
modifications". One particular respondent	obligations which previously appeared in
suggested in relation to the point above	paragraph 1 have been separated out into
that paragraph 1 be amended to : " The	two paragraphs and the strength of the
licensee shall, to such extent as is	obligation differs between those two
reasonable in all circumstances, take such	paragraphs. In relation to modifications to
steps as are necessary or expedient to give	the licence or user facing codes that have
full and timely effect to"	taken effect, the obligation remains as an
	absolute obligation to 'take such steps and

	do such things as are within [its] power
	and as may be necessary'. Ofgem/DTI
	consider this to be appropriate as, in
	essence, this represents an obligation to
	comply with licence conditions or changes
	to licence conditions that have taken effect
	within the licence of the licensee, or
	changes to codes which have taken effect
	and with which the licensee is required to
	comply. However in relation to
	modifications to the licences or user facing
	codes which have yet to take effect, the
	obligation has been changed to an
	obligation to 'take all reasonable steps and
	do such things as are reasonable" to
	give full and timely effect to those
	modifications.
Two respondents felt that paragraph 2	Ofgem/DTI would note that this wording
included an unsatisfactory extension of the	was used in the NETA implementation
licensee's duties to "matters envisaged", it	licence condition, on which this licence
would be preferable if the licensee's duty	condition was based. However given
was to only take reasonable steps to	respondents' views, Ofgem/DTI have
comply. Some respondents commented	amended the licence condition drafting to
that it was not clear what was meant by	require the licensee to take 'reasonable'
'matters envisaged'.	steps in relation to the matters envisaged
	by such modification and to do such things
	as are reasonable.
	It should be noted that this text was shown
	in relation to paragraph 2 in the text of this
	licence condition published on 16 August
	2004 but was omitted in error from the
	text of paragraph 3 of the condition. This

	will be rectified in the final version of the
	proposed licence condition.
A number of respondents felt that the	Ofgem/DTI note that the licence condition
power of the Authority to direct the	contains a requirement to consult the
licensee under paragraph 2(b) ought to be	licensee and such other persons as the
constrained by a requirement to consult	Authority considers appropriate.
the licensee.	
One respondent stated that it believed that	The drafting does not require the
paragraph 2 as drafted involved the	respondent to undertake activities that
respondent in matters that other licensees	other licensees should do themselves.
should do themselves. Similarly this	Rather it requires the licensee to cooperate
respondent was not clear how it would be	with another licensee to enable that other
made aware of other licensee's	licensee to discharge its own obligations.
obligations.	There may, for example, be a situation
	where, in order to comply with its licence
	obligation a licensee either needs to do
	something which would involve it in a lot
	of effort or time etc or to request another
	licensee to do something which that
	licensee can do relatively easily, quickly or
	cheaply (eg this may relate to information
	provision). In such a situation it may be
	considered reasonable that the 'other'
	licensee (ie the one which does not have
	the primary obligation) undertakes the
	required step. This would, in Ofgem/DTI's
	view be entirely reasonable and is part of
	what this condition is intended to require.
	Furthermore, the introduction of a
	reasonableness test would, in Ofgem/DTI's
	view, make it even less likely that it could
	be argued that the position the respondent

	raises concern about would occur.
	Ofgem/DTI do not consider that the
	licensee would be required to cooperate
	with other licensees where the need for
	such cooperation was not known to the
	licensee and it would not be reasonable
	for the licensee to know.
In relation to paragraph 2, one respondent	Other than the requirement to co-operate
commented that the scope of persons with	with electricity licensees, this provides for
whom co-operation was required needed	the Authority to determine other persons
to be defined and queried who the	that the licensee might be obliged to co-
Authority envisaged would be caught	operate with for the purpose of
other than licensees?	implementing BETTA. The Authority has
	no current plans to determine such other
	persons for these purposes, however to the
	extent that such a need is identified in the
	future, such a determination would, of
	course, be made known to electricity
	licensees.
	illensees.
A number of respondents raised concerns	The condition proposed for inclusion in
about the way in which the drafting gives	the generation, supply and distribution
precedence to the STC in that it obliges the	licences makes no reference to the STC,
generation, distribution and supply	other than in relation to a requirement to
licensees to take steps to give full and	cooperate with other licensees (where that
timely effect to the provisions of the STC.	other licensee is a transmission licensee) in
	enabling that other licensee to comply
	with its obligations under the STC. Further
	the drafting has been amended to only
	require the licensee to give effect to
	modifications to codes where the licensee
	is obliged to comply with such codes.

transmission owners should have no obligations in respect of the CUSC and the BSC as they will not be party to them nor will they be required to comply with them. One respondent commented that paragraph 3 could give rise to conflicts. In such circumstances a licensee acting in good faith should not be deemed to be in breach of their licence. A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the Authority to estould the provision of information to the Authority considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the Authority considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the Authority does not have a function under the Energy Act which would involve its monitoring the	One respondent comments of the st	As outlined above the drafting has been
obligations in respect of the CUSC and the BSC as they will not be party to them nor will they be required to comply with them.effect to modifications to codes only where the licensee is obliged to comply with such codes.One respondent commented that paragraph 3 could give rise to conflicts. In such circumstances a licensee acting in good faith should not be deemed to be in breach of their licence.It should be noted that should the possibility of conflict arise, provision is included for such conflicts to be notified to the Authority and for the Authority to direct the licensee accordingly. To the extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the	One respondent commented that	As outlined above, the drafting has been
BSC as they will not be party to them nor will they be required to comply with them.where the licensee is obliged to comply with such codes.One respondent commented that paragraph 3 could give rise to conflicts. In such circumstances a licensee acting in good faith should not be deemed to be in breach of their licence.It should be noted that should the possibility of conflict arise, provision is included for such conflicts to be notified to the Authority and for the Authority to direct the licensee accordingly. To the extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the ability to require such information to the Authority. This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		
will they be required to comply with them.with such codes.One respondent commented that paragraph 3 could give rise to conflicts. In such circumstances a licensee acting in good faith should not be deemed to be in breach of their licence.It should be noted that should the possibility of conflict arise, provision is included for such conflicts to be notified to the Authority and for the Authority to direct the licensee accordingly. To the extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this standard condition found in all licences relating to the provision of information to the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the	obligations in respect of the CUSC and the	effect to modifications to codes only
One respondent commented that paragraph 3 could give rise to conflicts. In such circumstances a licensee acting in good faith should not be deemed to be in breach of their licence.It should be noted that should the possibility of conflict arise, provision is included for such conflicts to be notified to the Authority and for the Authority to direct the licensee accordingly. To the extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the	BSC as they will not be party to them nor	where the licensee is obliged to comply
paragraph 3 could give rise to conflicts. In such circumstances a licensee acting in good faith should not be deemed to be in breach of their licence.possibility of conflict arise, provision is included for such conflicts to be notified to the Authority and for the Authority to direct the licensee accordingly. To the extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this estandard condition found in all licences relating to the provision of information to the Authority the ability to require such tinformation to the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the	will they be required to comply with them.	with such codes.
 such circumstances a licensee acting in good faith should not be deemed to be in breach of their licence. included for such conflicts to be notified to the Authority and for the Authority to direct the licensee accordingly. To the extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction. A number of respondents stated that they considered that paragraph 4 of this condition found in all licences relating to the provision of information to the Authority the ability to require such information to the Authority the ability to require such information to the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the 	One respondent commented that	It should be noted that should the
good faith should not be deemed to be in breach of their licence.the Authority and for the Authority to direct the licensee accordingly. To the extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the	paragraph 3 could give rise to conflicts. In	possibility of conflict arise, provision is
breach of their licence. breach of their licence. direct the licensee accordingly. To the extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction. A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the Authority the Authority the Authority the Authority the Authority the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the	such circumstances a licensee acting in	included for such conflicts to be notified to
extent that a licensee notifies the Authority of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this standard condition found in all licences relating to the provision of information to the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the	good faith should not be deemed to be in	the Authority and for the Authority to
 of a conflict in accordance with its licence and complies with any direction of the Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction. A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the Authority the ability to require such information to the Authority). This gives relating to the provision of information to the Authority the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the 	breach of their licence.	direct the licensee accordingly. To the
A number of respondents stated that the considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the ability to require such the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This givesthe Authorityinformation to the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		extent that a licensee notifies the Authority
Authority in relation thereto, it is inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		of a conflict in accordance with its licence
inconceivable that the Authority would take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction. A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authority the Authority the Authority the Authority the Authority the Authority the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		and complies with any direction of the
take enforcement action against that licensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		Authority in relation thereto, it is
Iccensee in respect of the matters which are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority 		inconceivable that the Authority would
are in conflict where that licensee has complied with that direction.A number of respondents stated that they considered that paragraph 4 of this condition is unnecessary given the standard condition found in all licences relating to the provision of information to the AuthorityOfgem/DTI have assumed that the existing power to which reference is made is that set out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		take enforcement action against that
A number of respondents stated that they considered that paragraph 4 of thisOfgem/DTI have assumed that the existing power to which reference is made is thatcondition is unnecessary given theset out in BETTA SLC B4 (Provision of information to the Authority). This givesrelating to the provision of information to the Authoritythe Authority the ability to require such information and reports as the Authorityreasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		licensee in respect of the matters which
A number of respondents stated that they considered that paragraph 4 of thisOfgem/DTI have assumed that the existing power to which reference is made is thatcondition is unnecessary given theset out in BETTA SLC B4 (Provision of information to the Authority). This givesrelating to the provision of information to the Authoritythe Authority the ability to require such information and reports as the Authorityreasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		are in conflict where that licensee has
considered that paragraph 4 of thispower to which reference is made is thatcondition is unnecessary given theset out in BETTA SLC B4 (Provision ofstandard condition found in all licencesinformation to the Authority). This givesrelating to the provision of information tothe Authority the ability to require suchthe Authorityinformation and reports as the Authorityreasonably requires for the purposes ofperforming its functions under theElectricity Act, Utilities Act and/or EnergyAct 2004. The Authority does not have afunction under the Energy Act whichwould involve its monitoring the		complied with that direction.
considered that paragraph 4 of thispower to which reference is made is thatcondition is unnecessary given theset out in BETTA SLC B4 (Provision ofstandard condition found in all licencesinformation to the Authority). This givesrelating to the provision of information tothe Authority the ability to require suchthe Authorityinformation and reports as the Authorityreasonably requires for the purposes ofperforming its functions under theElectricity Act, Utilities Act and/or EnergyAct 2004. The Authority does not have afunction under the Energy Act whichwould involve its monitoring the	A number of recoordents stated that they	Of a com/DTI have accurred that the existing
condition is unnecessary given the standard condition found in all licences relating to the provision of information to the Authorityset out in BETTA SLC B4 (Provision of information to the Authority). This gives the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		с С
standard condition found in all licences relating to the provision of information to the Authority information to the Authority the ability to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		
relating to the provision of information to the Authority the Authority to require such information and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		
the Authorityinformation and reports as the Authority reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		
reasonably requires for the purposes of performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		the Authority the ability to require such
performing its functions under the Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the	the Authority	
Electricity Act, Utilities Act and/or Energy Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		
Act 2004. The Authority does not have a function under the Energy Act which would involve its monitoring the		performing its functions under the
function under the Energy Act which would involve its monitoring the		Electricity Act, Utilities Act and/or Energy
would involve its monitoring the		Act 2004. The Authority does not have a
		function under the Energy Act which
implementation of BETTA, but this is a role		would involve its monitoring the
		implementation of BETTA, but this is a role

	which the Secretary of State considers it
	would be appropriate to delegate to the
	Authority. It is, therefore, Ofgem/DTI's
	view that it is appropriate to provide in the
	BETTA transition provisions for the
	Authority to have the information
	gathering and monitoring powers
	described here.
A number of respondents felt that this	This licence condition will cease to have
condition ought to be subject to a realistic	effect from BETTA go-live.
sunset clause.	
	For the transmission licensees the
	condition is inserted into transmission
	licences through Section E of the SLCs for
	transmission licences. Save in respect of
	certain specific provisions which will
	endure beyond BETTA go-live, Section E
	will cease to have effect at BETTA go-live.
	For the generation, distribution and supply
	licensees the licence condition is inserted
	into the standard conditions for the
	transitional period and will be removed at
	BETTA go-live.

Licence condition relating to arrangements for run-off

3.5 In the June 2004 approach document¹¹, Ofgem/DTI explained that consideration was being given to the need to create transitional obligations to support the runoff of the existing trading and transmission arrangements in Scotland.

¹¹See footnote 4.

Ofgem/DTI noted that it might be necessary to place specific obligations on parties to carry out activities such that existing agreements and documents, which are not necessary under the new arrangements are 'run-off' in an appropriate manner. The detail of such obligations will not be known prior to BETTA go-active. A draft licence condition was attached at annex 2 of that paper.

- 3.6 In the July 2004 open letter, ¹² Ofgem/DTI explained that they intend to place an obligation on all electricity licensees, during the BETTA transition period, to comply with the 'BETTA run-off arrangements scheme'. It is intended that this scheme will place obligations on those licensees (and any other parties that undertake to be bound by the scheme) in relation to particular agreements or documents, where such obligations may be required to ensure that the pre-BETTA arrangements do not prevent or hinder the BETTA arrangements.
- 3.7 Ofgem/DTI also indicated in July that:
 - the BETTA run-off arrangements scheme will be designated by the Secretary of State at some point after BETTA go-active
 - the scheme will be subject to further modification by the Authority (with the consent of the Secretary of State), and
 - the scheme will provide for disputes (as specified in the scheme itself) to be referred to the Authority for determination
- 3.8 The July 2004 open letter also invited comments on this draft condition. All five respondents to the consultation provided comments on this proposed licence condition. The comments relating to this licence condition are set out in the table below, together with Ofgem/DTI's responses.

Respondents' comments	Ofgem/DTI's response
A number of respondents were concerned	Although the obligation to comply with
that the obligation on the licensee was	the run off arrangements scheme is

 $^{\rm 12}$ See footnote 6.

absolute (as opposed to reasonable	absolute, as some respondents have
endeavours) and were concerned about a	pointed out, the extent of this obligation
breach of the Scheme being a breach of	cannot really be measured until the
the licence.	scheme itself has been drafted. When
	considering specific obligations to be
	placed upon the licensees through the
	scheme, Ofgem/DTI will give due
	consideration to whether or not such
	obligations should be absolute or whether
	they should be qualified in some way, and
	will consult with affected parties as
	appropriate.
	off of our
One of these respondents felt that it was	Ofgem/DTI have reflected in the licence
unfair to be required to agree to a licence	condition the requirement that the
obligation to terminate such agreements	Authority should consult where
before it was satisfied that the commercial	appropriate prior to any amendment of the
implications have been dealt with. The	run off arrangements scheme. Such a
respondent recommended that the power	requirement applies also to the Secretary
to amend the documents should be	of State prior to the designation of the
exercisable after consultation with the	BETTA run off arrangements scheme.
relevant licensee, as should the power to	
designate the scheme.	However, Ofgem/DTI note that it is not
	Ofgem/DTI's intention to require that
	agreements are terminated unless this
	proves to be necessary. What is intended
	is that where agreements relating to the
	existing trading and transmission
	arrangements might prevent or hinder the
	implementation of BETTA, appropriate
	action will be taken in relation to those
	agreements to avoid such a consequence
	(which could be the variation of those

	agreements rather than their termination).
A number of respondents were concerned that the concept contained within paragraph 2 was too vague and could lead to confusion.	The wording in paragraph 2 draws upon wording used in the BETTA implementation licence condition which is considered above and will be included in the licence of each electricity licensee. This wording is intended to describe the legal arrangements which make up BETTA, essentially modifications to electricity licences and various codes as well as the introduction of the STC, all of which (it is proposed) will be effected using powers provided for in the Energy Act 2004.
A number of respondents noted that the Secretary of State is empowered to set out the steps to be taken/procured by the licensee to achieve the principal objective of paragraph 2. These respondents believe that the Secretary of State ought to be obliged to consult before designating the	As set out above, a requirement to consult as appropriate before designating the BETTA run off arrangements scheme has been included.
Scheme. One respondent commented that "running off" needs to be defined. (paragraph 2), Another respondent sought clarity on the concept of 'partial end'.	A definition of 'running off' was included in the July 2004 open letter and should be considered in the context within which this phrase is used. A new definition has now been included which states that 'running off' means bringing to an end.
One respondent suggested that, in paragraph 2, rather than referring to the "non GB arrangements" that the text refers to "the arrangements for the trading and	The non GB trading and transmission arrangements has been defined to refer to, amongst other things, the separate arrangements for the trading and

transmission of electricity applicable in Scotland and England and Wales prior to BETTA go-live.	transmission of electricity in Scotland and in England and Wales. Ofgem/DTI consider that this definition has an equivalent effect to that described by the respondent and is appropriate. As such no change has been made.
One respondent suggested that the objective required discussion as the objective must include the proper operation of current obligations which should be applied fully in respect of any period prior to BETTA go-live.	The objective of the run off arrangements scheme is to contain within it provisions relating to the non GB trading and transmission arrangements which are considered necessary to ensure that the effective implementation of BETTA is not prevented or hindered. Separately licensees will be required to comply with their licence obligations relating to the non GB trading and transmission arrangements up until BETTA go-live (although, as described in the July 2004 open letter, Ofgem/DTI have provided that the Authority may, where appropriate, relieve the transmission licensees of obligations relating to the non-GB trading and transmission arrangements during the transitional period in certain circumstances and following appropriate consultation and with the consent of the Secretary of State). Ofgem/DTI do not consider that these two sets of arrangements will conflict, However, to the extent that this were to be the case, provision has been included for such conflicts to be notified to the

	Authority for resolution.
· · · · · ·	
A number of respondents raised concerns	Any arrangements to be contained within a
about the powers under paragraph 4,	run off arrangements scheme and any
which could be used to secure the	obligations that such a scheme may
amendment of relevant documents and the	impose in relation to documents that make
power for the Authority to make	up the non GB trading and transmission
determinations in respect of such matters.	arrangements will be consulted upon with
The respondents indicated that such	affected parties prior to their inclusion
powers could be used to vary documents	within the scheme, as will the provision
against a licensee's own interests and	for matters to be referred to the Authority
could place legitimate contractual disputes	for determination. Thus, any adverse
arising under such agreements, with	implication of such specific proposals can
possibly significant commercial	be made known by parties and considered
implications, within the final jurisdiction of	at that time.
the Authority in a quasi-judicial role.	
Respondents also commented that	
modification of relevant documents could	
have serious cost and systems implications	
for them and could raise issues of STC	
precedence.	
A number of respondents believed that this	Ofgem/DTI consider that it is possible that
condition should be subject to a sunset	provisions contained within the BETTA run
clause.	off arrangements scheme may need to
	endure beyond BETTA go-live. At this
	stage it is not possible to establish a finite
	time within which any such obligations
	might be fully discharged and as such
	Ofgem/.DTI do not consider that it would
	be appropriate to place a sunset clause in
	this licence condition. However the
	licence condition does provide that the
	power to make amendments to the scheme

	will end upon BETTA go-live.
One respondent raised concerns about	The condition contains a requirement to
conflicting interests in paragraph 7.	notify the Authority of any conflicts
	between the requirements of this licence
	condition and those of its other licence
	conditions and to comply with any
	direction of the Authority in relation to the
	same. To the extent that a licensee notifies
	the Authority of a conflict in accordance
	with its licence and complies with any
	direction of the Authority in relation
	thereto, it is inconceivable that the
	Authority would take enforcement action
	against that licensee in respect of the
	matters which are in conflict where that
	licensee has complied with that direction
One respondent noted that some run off	Civen the chiestive of the scheme
One respondent noted that some run-off	Given the objective of the scheme,
matters may be required to be dealt with	specifically to address any matters
after go-live (paragraph 8).	contained within the non GB trading and
	transmission arrangements that might
	prevent or hinder the effective
	implementation of BETTA, Ofgem/DTI
	consider that the content of the BETTA
	run-off arrangements scheme should be
	completed prior to BETTA go-live. As such
	it is appropriate that the power to make
	further changes to the BETTA run-off
	arrangements scheme should cease from
	BETTA go-live.
Annex 1 Definition of relevant documents	A number of changes have been made to
	the list of documents that was published in

Several respondents commented on the documents listed in Annex 1, noting that some of the references to documents were too vague or contained minor errors. It was also queried whether or not certain documents should be included in this list.

One respondent commented that any list should not be exhaustive.

July 2004. The list remains nonexhaustive. However the approach has been altered so that it refers to certain specific documents and then refers generically to agreements relating to:

- The establishment operation or trading of electricity across the Scottish interconnection
- The use of, or connection to, the Scottish interconnection; and
- The use of, or connection to, a distribution system in Scotland or a licensee's transmission system in Scotland.
- 3.9 A number of drafting comments were also received on this licence condition.
 These have been reflected in the revised condition where appropriate.
 Additionally Ofgem/DTI have made a number of other drafting changes which reflect the final wording in the 'BETTA Implementation' licence conditions, as this condition draws upon such wording.

Transitional licence conditions in relation to connection and use of system

3.10 Ofgem/DTI noted in the July 2004¹³ open letter that currently anyone connected to or using the transmission systems of NGC, SPT or SHETL will have in place

¹³See footnote 6.

(as appropriate) an agreement for connection to or use of that transmission system. However, under BETTA, NGC, as GB system operator, will be responsible for providing connection to and use of the system.

- 3.11 Ofgem/DTI issued a consultation paper on 6 July 2004¹⁴ on the transition to a GB CUSC that set out the process that NGC will be following in relation to putting in place GB connection and use of system agreements and associated licence conditions. This consultation contained a proposed licence condition for NGC in relation to the requirement to offer terms for connection to or use of the GB transmission system in the transitional period and a proposed licence condition to be included in generation, distribution and supply licences in relation to the requirement to enter into agreements for connection and use of the transmission system with NGC in the transitional period.
- 3.12 Ofgem/DTI received six responses to this consultation. Copies of these responses are available to view on the Ofgem website <u>www.ofgem.gov.uk</u>. Details of these comments and Ofgem/DTI's responses are contained in the recently published CUSC conclusions and publication of designation text paper¹⁵.

¹⁴ "Provisions for the transition to the GB CUSC, the GB Grid Code and GB connection and use of system agreements under BETTA; including associated licence conditions for NGC and for generation, distribution and supply licensees; changes to the CUSC Framework Agreement ; and transitional drafting for the GB CUSC and GB Grid Code", Ofgem/DTI consultation, July 2004, Ofgem 152/04.

¹⁵ "The CUSC under BETTA, "Ofgem/DTI conclusions and publication of proposed designation text", August 2004.