

Consultation

Capacity Market Rules change proposal CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

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We are issuing a consultation on CP391 - Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration. We particularly welcome responses from Capacity Market participants and would also welcome responses from other stakeholders and the public with an interest in the Capacity Market.

This document outlines the purpose of the consultation, explains the issues and proposed solution for the changes we are consulting on and asks a series of questions that you are invited to respond to. Once the consultation is closed, we will publish the non-confidential responses and then review all the responses and publish a decision on the proposed change on our website at [ofgem.gov.uk/consultations](https://www.ofgem.gov.uk/consultations).

If you want all or part of your response to be considered confidential, please state this clearly and explain why. If your response contains a mix of confidential and non-confidential material, please submit the confidential material as a separate document and clearly mark it as confidential.

Consultation CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

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Consultation CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

1. Introduction	4
Purpose of this consultation	4
Context and related publications.....	4
Overview	4
Consultation stages	4
How to respond.....	5
Your response, data, and confidentiality	5
How to track the progress of a consultation.....	5
2. CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration	7
Background	7
Issue	7
Impacts.....	8
Proposed Solution.....	8
Current Ofgem Position	9
Send us your feedback on this consultation	10
Appendix 1. Proposed Changes to the Capacity Market Rules Text	11
Appendix 2. Submitting Capacity Market Rules Change Proposals to the Capacity Market Advisory Group	12
Appendix 3. Privacy Policy	13
Contents	

1. Introduction

In this section, we set out the background for the Capacity Market Rules change process, a summary of the change proposal we are consulting on, a brief explanation of why this change proposal has “urgent” status, and the next steps following the publication of this Statutory Consultation.

Purpose of this consultation

This consultation is intended to gather stakeholder views on a proposed change to the Capacity Market Rules that we have determined is urgent and must progress via an accelerated timeline. The responses provided will shape our final decision on the text of the change and our decision on whether it should be implemented.

Context and related publications

The Capacity Market is governed by primary legislation (the Energy Act 2013)¹ and secondary legislation through a combination of the Electricity Capacity Regulations² (the Regulations) and the Capacity Market Rules³ (the Rules). The Rules provide the detail for implementing much of the Capacity Market operating framework, set out in the Regulations. Ofgem, in our role as the Gas and Electricity Markets Authority, shares responsibility for the Rules with the Secretary of State. We are granted the power to amend, add to, revoke, or substitute any provision of the Rules under Regulation 77.

Ofgem created the Capacity Market Advisory Group (CMAG) in 2022, with Elexon acting as the secretariat. This provides a platform for industry participants and Delivery Partners to discuss issues and opportunities in the Capacity Market and evaluate potential Capacity Market Rules changes. This Capacity Market Rules change proposal consulted on here was reviewed and discussed by CMAG.

Overview

This consultation contains a single proposal to update definitions in the Capacity Market Rules so that they reflect recent changes made by the Market-Wide Half-Hourly Settlement Programme.⁴ This will ensure that Capacity Providers using these provisions can still meet the requirements set out in the Capacity Market Rules and participate in the Capacity Market.

Consultation stages

Stage 1 Consultation open: 04 December 2025

¹ [Energy Act 2013](#)

² [The Electricity Capacity Regulations 2014](#)

³ [Informal Consolidation of Capacity Market Rules](#)

⁴ [Market-Wide Half-Hourly Settlement Programme](#)

Consultation CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

Stage 2 Consultation closes. Deadline for responses: 13 January 2026

Stage 3 Decision Published (decision or policy statement): February 2026

How to respond

We want to hear from anyone interested in this consultation. Please send your response to the person or team named on the front page of this document.

We have asked for your feedback in each of the questions throughout. Please respond to each one as fully as you can.

We will publish non-confidential responses on our website.

Your response, data, and confidentiality

You can ask us to keep your response, or parts of your response, confidential. We will respect this, subject to obligations to disclose information. For example, under the Freedom of Information Act 2000, the Environmental Information Regulations 2004, statutory directions, court orders, government regulations, or where you give us explicit permission to disclose. If you do want us to keep your response confidential, please clearly mark this on your response and explain why.

If you wish for us to keep part of your response confidential, please clearly mark those parts of your response that you do wish to be kept confidential and those that you do not wish to be kept confidential. Please put the confidential material in a separate appendix to your response. If necessary, we will contact you to discuss which parts of the information in your response should be kept confidential and which can be published. We might ask for reasons why.

If the information you give in your response contains personal data under the General Data Protection Regulation (Regulation (EU) 2016/679) as retained in domestic law following the United Kingdom's withdrawal from the European Union ("UK GDPR"), the Gas and Electricity Markets Authority will be the data controller for the purposes of GDPR. Ofgem uses the information in responses in performing its statutory functions and in accordance with section 105 of the Utilities Act 2000. Please refer to our Privacy Notice on consultations, see Appendix 3.

If you wish to respond confidentially, we will keep your response confidential, but we will publish the number, but not the names, of confidential responses we receive. We will not link responses to respondents if we publish a summary of responses, and we will evaluate each response on its own merits without undermining your right to confidentiality.

How to track the progress of a consultation

1. Find the web page for the call for input you would like to receive updates on.
2. Click 'Get emails about this page', enter your email address and click 'Submit'.
3. You will receive an email to notify you when it has changed status.

Consultation CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

A consultation has three stages: 'Open', 'Closed (awaiting decision)', and 'Closed (with decision)'.

2. CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

This section outlines the change proposal we are consulting on, which aims to update the definitions in the Capacity Market Rules to align with the new definitions introduced by the Market-Wide Half-Hourly Settlement Programme.

Background

The Market-Wide Half-Hourly Settlement Programme⁵ is led by Ofgem, with Elexon responsible for its delivery. It seeks to create a more data-driven and flexible energy network by ensuring that all electricity usage across Great Britain (residential, commercial and industrial) is settled using actual half-hourly data. This will replace the non-half-hourly data the current Balancing and Settlement system relies on, which groups consumers into broad profiles and cannot always accurately represent usage patterns. The timeline for the implementation of Market-Wide Half-Hourly Settlement is split into a series of Milestones (M1, M2, etc.)⁶ which represent major steps in the move towards Market-Wide Half-Hourly Settlement.

Issue

Starting from M10 of the Market-Wide Half-Hourly Programme the central systems migrated Metering Systems from non-half-hourly settlement to half-hourly settlement from M11 (22 October 2025), and have started to use Market-Wide Half-Hourly Settlement services, processes, and data flows. These include:

- 2.1 Market-wide Data Services, which aggregate data for smart, non-smart, advanced and unmetered supplies for Imbalance Settlement, and other purposes such as network charges and flexibility offerings. They also calculate and apply Distribution Line Loss values to the data, enabling it to provide data for Balancing and Settlement Code Assurance purposes.
- 2.2 Advanced Data Services which are used to carry out the work for data collection (including data retrieval, estimation and data processing) for Supplier Volume Allocation Metering Systems with Advanced Metering Equipment operating within the Supplier Volume Allocation arrangements, and
- 2.3 A middleware service called the Data Integration Platform. This platform manages messages between market participants through new data flows.

⁵ [Market-Wide Half-Hourly Settlement Programme](#)

⁶ [Baseline Market-Wide Half-Hourly Settlement Implementation Timeline](#)

Consultation CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

These systems, processes, and data flows apply to metering systems that have transitioned from the Legacy to the Market-Wide Half-Hourly Settlement arrangements, with migration started at M11. After the transition, all Half-Hourly Data Collectors are now Advanced Data Services. The Advanced Data Services handle data collection activities, including data retrieval, estimation, and processing, specifically for Supplier Volume Allocation metering systems that use advanced metering equipment.

Some services, processes, data flows, and agent roles associated with the Legacy settlement arrangements will cease shortly after the migration of metering systems is completed (M15). Although Legacy settlement arrangements will continue to operate alongside Market-Wide Half-Hourly Settlement arrangements during the migration phase, one area significantly impacted will be the functions of data collection and aggregation, previously managed by Data Collectors and Data Aggregators. These responsibilities will shift to the Advanced Data Services or Market-Wide Data Services.

Since the Capacity Market Rules do not currently reflect these systems, processes, data flows and agent roles, Capacity Providers using Market-Wide Half-Hourly Settlement Metering Systems may find it challenging to comply with the current metering requirements. This could result in terminations of existing agreements and create unnecessary barriers for entry for future auctions.

Impacts

In order to ensure accurate and timely settlement and reconciliation in the Capacity Market, the metered energy volumes must be recorded and reported consistently across the Balancing Mechanism and the Capacity Market. Without these proposed changes, the data used by EMRS for the Capacity Market will not match the data used for the Balancing Mechanism and this will create issues with payments and may create forecasting issues for Suppliers.

Proposed Solution

The following changes are proposed to the Capacity Market Rules definitions:

- “Advanced Data Service” and “Market-wide Data Service” are added because they will replace “Data Collectors” and “Data Aggregators” under the Market-Wide Half-Hourly Settlement arrangements.
1. “Settlement” (as used in the Balancing and Settlements Code) is added to define what information is used for restricting the use of Metering Systems in the Supplier Settlement Metering Configuration Solution to appropriate Metering Systems.
 2. “UTC Period Level Consumption” is added because it is used to describe Half-Hourly consumption under Market-Wide Half-Hourly Settlement arrangements.
 3. “Supplier” and “Electricity Supply Licence” added to clarify terms used in the definition of supplier.

Consultation CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

- “Supplier Settlement Metering Configuration Solution” amended to accommodate the new Market-Wide Half-Hourly Settlement services, processes and data flows.

A change is also proposed to Schedule 6: Metering Statement to recognise that Advanced Data Service will hold the Meter Technical Details of Metering Systems for Market-Wide Half-Hourly Settlement services.

Current Ofgem Position

Our minded-to position is to approve these changes to bring the Capacity Market Rules into alignment with the changes made by the Market-Wide Half-Hourly Settlement programme in order to avoid the negative impacts set out above. We consider that these changes will facilitate the efficient operation and administration of the Capacity Market, as set out in Regulation 78(b).

Questions

- Q1. Do you agree that the issue set out above is valid and that the impacts are realistic? If not, please explain why.
- Q2. Do you agree that the proposed changes to the Capacity Market Rules in Appendix 1 are the best way to solve this issue without unintended consequences? If not, please explain why and, if possible, what changes you would propose instead.

Send us your feedback on this consultation

We believe that consultation is at the heart of good policy development. We are keen to receive your comments about this consultation. We would also like to get your answers to these questions:

- Do you have any comments about the quality of this document?
- Do you have any comments about its tone and content?
- Was it easy to read and understand? Or could it have been better written?
- Are its conclusions balanced?
- Did it make reasoned recommendations?
- Do you have any further comments?

Please send your feedback to stakeholders@ofgem.gov.uk.

Appendix 1. Proposed Changes to the Capacity Market Rules Text

Amendment to Chapter 1

In Rule 1.2, insert definitions as follows:

Advanced Data Service has the meaning given in the BSC

Market-wide Data Service has the meaning given in the BSC

Settlement has the meaning given in the BSC

UTC Period Level Consumption has the meaning given in the BSC

Supplier means a person holding an Electricity Supply Licence

Electricity Supply Licence means a licence for the supply of electricity granted under section 6 of the Electricity Act 1989 (as amended)

*In Rule 1.2, amend the definition of “**Supplier Settlement Metering Configuration Solution**” as follows:*

Supplier Settlement Metering Configuration Solution means a Supplier’s Metering System that ~~can record UTC Period Level Consumption for use in Settlement, and for which UTC Period Level Consumption data is provided by a~~ ~~uses supplier’s Half Hourly Metering System by using~~ Half Hourly Data Aggregator ~~or the Market-wide Data Service.~~

In Schedule 6: Metering Statement, amend (e) Data Provision (ii) as follows:

if applicable, the contact details of the relevant Half Hourly Data Aggregators, ~~or~~ Half Hourly Data Collectors ~~or Advanced Data Service~~ to enable the CM Settlement Body to confirm the Metering Technical Details provided by the Capacity Provider in paragraph (c) above, match those held by the Half Hourly Data Aggregators, ~~or~~ Half Hourly Data Collectors ~~or Advanced Data Services~~

Appendix 2. Submitting Capacity Market Rules Change Proposals to the Capacity Market Advisory Group

To raise a change, you can complete the Capacity Market Rule change proposal form and submit it to CMAG@Elexon.co.uk. The CMAG Secretariat will provide all Proposers with ‘critical friend’ support to ensure there is appropriate level of detail in the change proposal to ensure productive CMAG prioritisation and development. Alongside the CMAG Secretariat’s ‘critical friend’ work, Capacity Market Delivery Partners and Ofgem will complete their own assessment of the proposal form.

Proposers will be invited to attend a CMAG meeting to present their Capacity Market Rule change proposal form to CMAG. CMAG will prioritise the change in line with other active changes, and it will be added to the CMAG forward work plan. CMAG will assess the issue and solution presented, confirming any impacts to both participants and consumers. Proposers will be invited to attend all CMAG meetings where their proposal is being discussed. CMAG will answer a list of standard change proposal questions during the development stage and confirm if any specific questions are required for the proposal. Proposers will be requested to share their responses to the standard and specific questions relating to their change proposal.

The CMAG Secretariat will work with the Delivery Partners to complete an impact assessment of all Capacity Market rule change proposals. This impact assessment will consider: the technical feasibility of the solution, implementation, ongoing costs for implementation, expected impacts to Delivery Partners, and expected timescales for implementation.

CMAG will look to make a recommendation to Ofgem to approve or reject for each Capacity Market rule change proposal it receives. The recommendation will be noted within the Capacity Market rule change proposal report, which CMAG produces to accompany each of the Capacity Market rule change proposals it submits to Ofgem.

All Capacity Market rule change proposals will be consulted on by Ofgem via a statutory consultation, giving interested stakeholders the opportunity to share their feedback on the proposals, including where appropriate on the proposed drafting of the legal text.

Appendix 3. Privacy Policy

Personal data

The following explains your rights and gives you the information you are entitled to under the General Data Protection Regulation (GDPR).

Note that this section only refers to your personal data (your name address and anything that could be used to identify you personally) not the content of your response to the consultation.

1. The identity of the controller and contact details of our Data Protection Officer

The Gas and Electricity Markets Authority is the controller, (for ease of reference, “Ofgem”). The Data Protection Officer can be contacted at dpo@ofgem.gov.uk

2. Why we are collecting your personal data

Your personal data is being collected as an essential part of the consultation process, so that we can contact you regarding your response and for statistical purposes. We may also use it to contact you about related matters.

3. Our legal basis for processing your personal data

As a public authority, the GDPR makes provision for Ofgem to process personal data as necessary for the effective performance of a task carried out in the public interest. i.e. a consultation.

4. With whom we will be sharing your personal data

Information: Include here all organisations outside Ofgem who will be given all or some of the data. There is no need to include organisations that will only receive anonymised data. If different organisations see different set of data then make this clear. Be as specific as possible.

5. For how long we will keep your personal data, or criteria used to determine the retention period.

Your personal data will be held for (be as clear as possible but allow room for changes to programmes or policy. It is acceptable to give a relative time e.g. ‘six months after the project is closed’)

6. Your rights

The data we are collecting is your personal data, and you have considerable say over what happens to it. You have the right to:

- know how we use your personal data
- access your personal data
- have personal data corrected if it is inaccurate or incomplete
- ask us to delete personal data when we no longer need it

Consultation CP391: Enabling the use of Market-Wide Half-Hourly Settlement systems for the Supplier Metering Solution Configuration

- ask us to restrict how we process your data
- get your data from us and re-use it across other services
- object to certain ways we use your data
- be safeguarded against risks where decisions based on your data are taken entirely automatically
- tell us if we can share your information with 3rd parties
- tell us your preferred frequency, content and format of our communications with you
- to lodge a complaint with the independent Information Commissioner (ICO) if you think we are not handling your data fairly or in accordance with the law. You can contact the ICO at <https://ico.org.uk/>, or telephone 0303 123 1113.

7. Your personal data will not be sent overseas (Note that this cannot be claimed if using Survey Monkey for the consultation as their servers are in the US. In that case use “the Data you provide directly will be stored by Survey Monkey on their servers in the United States. We have taken all necessary precautions to ensure that your rights in term of data protection will not be compromised by this”.

8. Your personal data will not be used for any automated decision making.

9. Your personal data will be stored in a secure government IT system. (If using a third party system such as Survey Monkey to gather the data, you will need to state clearly at which point the data will be moved from there to our internal systems.)

10. More information For more information on how Ofgem processes your data, click on the link to our “[ofgem privacy promise](#)”.