

Boiler Upgrade Scheme: Installer guidance v1.0

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This guidance document is for Microgeneration Certified Scheme (MCS) installers who want to apply for a grant from the Boiler Upgrade Scheme. It details which low carbon heat technologies and properties are eligible. It also explains the role of the installer and property owner in the voucher application and voucher redemption application processes.

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1. Introduction

Boiler Upgrade Scheme overview

1.1. The Boiler Upgrade Scheme (BUS) aims to incentivise and increase the deployment of low carbon heating by providing targeted support to the supply chain.

1.2. The BUS provides upfront capital grants to support the installation of heat pumps and, in limited circumstances, biomass boilers in domestic and non-domestic buildings. Grants of £5000 are available for air source heat pumps (ASHPs) and biomass boilers, and grants of £6000 are available for ground source heat pumps (GSHPs). Grants do not vary by the capacity of the installation, which must not exceed 45 kWth.

1.3. The Secretary of State has introduced the Boiler Upgrade Scheme (England and Wales) Regulations 2022, referred to as “the BUS regulations”. Ofgem (on behalf of the Gas and Electricity Markets Authority) is the administrator of the BUS. We administer this scheme in line with the BUS regulations.¹

1.4. The scheme is installer-led, meaning that the MCS installer needs to apply to the scheme on behalf of the property owner. Installers must be MCS certified to apply to the scheme. They must also be certified to install either heat pumps or biomass boilers. Installers are responsible for applying to us for a voucher on behalf of a property owner. The property owner then needs to confirm to us that they consent to a BUS voucher application being made. Following the heat pump or biomass boiler commissioning, installers can submit a voucher redemption application. Vouchers for ASHPs and biomass boilers are valid for 3 months and vouchers for GSHPs are valid for 6 months from the date of issue.

BUS guidance

1.5. This guidance is for installers of heat pumps and biomass boilers. It explains our administration of the BUS and includes details of:

- eligibility requirements

¹ [The Boiler Upgrade Scheme \(England and Wales\) Regulations 2022 \(https://www.legislation.gov.uk/ukdsi/2022/9780348232349\)](https://www.legislation.gov.uk/ukdsi/2022/9780348232349)

- installer account creation
- how to submit a BUS voucher application
- how to submit a BUS redemption application once a low carbon heating system has been installed
- the scheme budget
- our audit regime and compliance processes
- scheme reporting.

1.6. This guidance does not anticipate every scenario that may arise. If a scenario arises that is not addressed in this guidance, we will adopt an approach that is consistent with the relevant legislation, in this case the Boiler Upgrade Scheme (England and Wales) Regulations 2022.²

1.7. It is the responsibility of each applicant to understand the requirements of the BUS regulations and how these apply. This guidance is not intended to be a definitive guide to the BUS regulations or to provide legal advice. Installers are responsible for ensuring that they comply with the applicable requirements.

1.8. This guidance represents our approach to matters concerning the general administration of the BUS in accordance with the BUS regulations. Where there are future changes to the BUS regulations, we will revise our administrative arrangements accordingly.

Personal data

1.9. We process all personal data collected in accordance with the retained EU law version of the General Data Protection Regulation 2016/679 (UK GDPR) and the Data Protection Act 2018.

1.10. For more information on how we process the personal information of installers on the BUS please refer to our installer information privacy policy which has been published separately.³

² [The Boiler Upgrade Scheme \(England and Wales\) Regulations 2022](#)

³ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-privacy-notice-installers>

1.11. For more information on how we process the personal information of property owners on the BUS please refer to our property owner information privacy policy which has been published separately.⁴

Related publications and useful links

- [Future support for low carbon heat - BEIS consultation](#) (BEIS, April 2020)
- [Clean Heat Grant: further policy design proposals](#) (BEIS, February 2021)
- [Future Support for Low Carbon Heat: Boiler Upgrade Scheme - Government response to Clean Heat Grant proposals within 'Future support for low carbon heat' consultation](#) (BEIS, October 2021)
- [Ofgem Boiler Upgrade Scheme webpage](#) (Ofgem)
- [Consultation on Ofgem's Administration of the Boiler Upgrade Scheme](#) (Ofgem, December 2021)
- [Consultation response on Ofgem's Administration of the Boiler Upgrade Scheme](#) (Ofgem, April 2022)
- [Boiler Upgrade Scheme: Guidance for property owners](#) (Ofgem, May 2022)
- [Boiler Upgrade Scheme Regulations: approved standards](#) (BEIS, April 2022)
- [BEIS Guidance: Check if you may be eligible for the Boiler Upgrade Scheme](#) (BEIS, March 2022)
- [The Boiler Upgrade Scheme \(England and Wales\) Regulations 2022](#) (Government, May 2022).
- [Rural-Urban Classification for Output Areas Locator Tool \(arcgis.com\)](#).

⁴ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-privacy-notice-property-owners>

Queries and further information

1.12. Any questions on the BUS guidance, or on our administration of the BUS, should be directed to the BUS Enquiries team at BUS.Enquiry@ofgem.gov.uk or by phone on 0330 053 2006.

1.13. We take a zero-tolerance approach to fraud and scheme abuse. Concerns about suspected fraud can be reported by emailing us at counterfraud@ofgem.gov.uk. Also see our website and chapter 9 of this guidance document for more details relating to suspected fraud and whistleblowing.

2. Roles and responsibilities

Section summary

This chapter describes the roles and responsibilities of BUS stakeholders. This includes the government, Ofgem, installers, property owners, MCS and consumer codes. The roles and responsibilities listed here are non-exhaustive.

Role of government

2.1. BEIS is responsible for the policy and scheme regulations. The Secretary of State also has responsibilities within the scheme, and these are set out in the BUS regulations, including but not limited to:

- approving and publishing the standards⁵ that installers and products must adhere to⁶
- publishing budget allocations for BUS vouchers on an annual, and potentially quarterly basis if applicable⁷
- determining, publishing, and reviewing the value of BUS grants and, if required, altering their value.⁸

Role of Ofgem

2.2. The BUS regulations describe our powers and functions for the BUS. Those functions include but are not limited to:

- publishing procedural guidance to prospective installers and property owners
- processing voucher applications and voucher redemption applications

⁵ The BUS regulations, Regulation 4

⁶ <https://www.gov.uk/government/publications/boiler-upgrade-scheme-regulations-approved-standards>

⁷ The BUS regulations, Regulation 12

⁸ The BUS regulations, Regulation 13

- making payments to installers following successful voucher redemption applications
- publishing reports on how the BUS is operating
- monitoring and enforcing compliance with the requirements of the BUS regulations.

Role of installers

2.3. The obligations of installers are set out in the BUS regulations. Installers are responsible for:

- being certified by the Microgeneration Certification Scheme (MCS) or an equivalent scheme⁹
- submitting voucher applications and voucher redemption applications on behalf of the property owner
- confirming that the information provided in relation to applications is accurate, and informing us of any incorrect information provided
- retaining a copy of any information relied upon for the submission of voucher applications and voucher redemption applications for six years
- providing further information related to an installation to us upon request
- engaging with audit and compliance processes when requested by us.

2.4. Installers are also responsible for passing on the discount that the BUS grant provides to the property owner.

Role of property owners

2.5. The BUS regulations also set out the responsibilities of property owners, including:

⁹ BEIS is responsible for determining whether a scheme is equivalent to MCS. There are currently no schemes determined by BEIS to be equivalent to MCS.

- confirming details related to their eligibility to us and ensuring that any information they provide or confirm to either installers or us in relation to an application is accurate
- confirming their consent for a BUS voucher application to be made on their behalf by their chosen installer
- replying to us so that we can verify their identity when they are confirming their consent for a BUS voucher application be made on their behalf
- taking part in audit and compliance processes when requested to by us.

Role of MCS

2.6. MCS¹⁰ is a certification scheme for microgeneration installation companies and products. It defines and maintains standards, providing confidence to consumers who wish to invest in small-scale technologies that produce electricity and heat from renewable sources.

2.7. Please contact MCS regarding issues with the:

- installation process
- installer
- MCS certificate or product.

2.8. MCS works through its certification bodies. When a case is under review, the relevant certification body may contact the installer and/or the property owner.

Role of consumer codes

2.9. Consumer codes aim to guarantee a high-quality experience for consumers. MCS installation companies working with domestic customers must also be a member of a consumer

¹⁰ <https://mcscertified.com/>

code approved by the Chartered Trading Standards Institute (CTSI).¹¹ MCS works closely with these consumer codes to help address complaints for domestic consumers.

2.10. The two relevant consumer codes are the Home Insulation and Energy Systems Contractors Scheme (HIES)¹² and the Renewable Energy Consumer Code (RECC).¹³ Property owners can find out which code their installer is signed up to, by looking on MCS's installer search.¹⁴

2.11. In the event of a dispute of with an installer, consumers can access the dispute resolution service provided by the consumer codes. Code related issues are addressed directly by the consumer codes, where there are technical aspects to a dispute, MCS works closely with the relevant consumer code to fully investigate the matter. In some cases, a dispute may need to be addressed by both organisations to ensure that they are fully resolved.

2.12. For more information and to contact the codes please visit their websites.

¹¹ <https://www.tradingstandards.uk/>

¹² <https://www.hiesscheme.org.uk/>

¹³ <https://www.recc.org.uk/>

¹⁴ <https://mcs-certified.com/find-an-installer/>

3. Eligibility requirements

Section summary

This section sets out the requirements that installers, properties and installations must meet in order to be eligible to receive a BUS voucher and grant. It covers the criteria that all installations must meet, and the criteria that are specific to certain technologies. It also describes how installers need to evidence that the eligibility criteria have been met.

Installer requirements

- 3.1. Installers must be **MCS accredited and certified** to install heat pumps or biomass boilers, or both, or certified by an MCS equivalent scheme.¹⁵
- 3.2. The Secretary of State is responsible for determining whether a scheme is equivalent to MCS. There are currently no schemes determined by the Secretary of State to be equivalent to MCS.
- 3.3. MCS installers need to create an account ahead of making any BUS voucher applications and voucher redemption applications. Please see chapter 4 for further information.
- 3.4. MCS installers may employ sub-contractors in line with the MCS standards.
- 3.5. The BUS voucher application must come from the installer listed on the MCS installation certificate.
- 3.6. Installers **cannot use a temporary MCS certification number** to create an account or apply for a voucher. If installers are not MCS certified and wish to obtain MCS certification through an installation that they then intend to receive a BUS grant for, they need to complete the installation and gain certification before they can create an account and apply for a voucher, which they can do retrospectively. Please note that if an installer installs and commissions a heat pump or biomass boiler before they are granted a BUS voucher, they are doing so at additional risk.

¹⁵ The BUS regulations, Regulation 2

Property requirements

3.7. Only properties in England and Wales are eligible.

3.8. Domestic and non-domestic properties are eligible. The eligibility requirements are the same for domestic and non-domestic properties.

3.9. Properties must have a valid Energy Performance Certificate (EPC) (ie no more than 10 years old) unless they meet the definition of an eligible self build set out in paragraph 3.16.

3.10. Domestic and non-domestic properties include, but are not limited to, owner-occupied properties, properties rented out to tenants, second homes and holiday homes.

3.11. Properties such as churches and park homes may be eligible if an EPC can be issued on the basis that it is a property and all other eligibility requirements are met.

Existing heating system requirements

3.12. The previous heating system in the property, which is being replaced by the BUS funded installation, must have been **a fossil fuel-based heating system** or **an electric heating system** (not including heat pumps).¹⁶

3.13. This requirement does not apply to any specific eligible self-builds where there was no previous heating system.

3.14. We expect that, in limited cases, where the previous heating system has been disposed of, installers may need to seek evidence from property owners that the previous heating system was a fossil fuel or electric heating system. In these cases, installers should satisfy themselves that the previous heating system was eligible to be replaced with the support of a BUS grant. Evidence types that they may wish to consider in these cases include but are not limited to:

¹⁶ The BUS regulations, Regulation 5(1)(c)(ii)

- a previous EPC¹⁷ for the property that lists a fossil fuel or electricity as the main heating fuel
- previous bills or fuel delivery receipts
- evidence of a gas meter being removed
- documentation evidencing the gas connection to the property being capped or clamped.

Eligible self-builds

3.15. New build properties built at scale by development companies (ie not built and owned by individuals) are not eligible for BUS at the point at which they are being built.¹⁸

3.16. Self-builds can be eligible for BUS funding. Eligible self-builds are new builds which were **built using either the resources or labour of an individual**.¹⁹ This includes buildings where a builder is contracted by an individual to create a 'custom-build' or where a private individual builds it as a DIY 'self-build' project. We'll refer to both of these types of properties as "eligible self-builds". Self-builds meet the eligibility requirements where all of the following criteria are met:

- The building was built principally with the use of the labour or resources of the first owner (including where the resource was a loan which the first owner was liable to repay)²⁰
- The new building has not, while the building was built or at any subsequent time, been owned wholly or partly by a person who is not an individual²¹
- The date the new building was first occupied must be on or after the first commissioning date of the heat pump.

¹⁷ <https://www.gov.uk/find-energy-certificate>

¹⁸ The BUS regulations, Regulation 5(1)(d)

¹⁹ The BUS regulations, Regulation 7

²⁰ The BUS regulations, Regulation 7(a)

²¹ The BUS regulations, Regulation 7(b)

3.17. Properties built by property developers that are not individuals do not fall within the above definition and are therefore not eligible to receive BUS funding.

3.18. Where an eligible self-build has transferred between owners ahead of a heat pump being installed or a BUS voucher application being made, additional evidence showing the chain of ownership may be required to ensure that the definition set out in 3.16 has been met.

3.19. If an installer is applying for a BUS grant for an eligible self-build, we request them to provide evidence on behalf of the property owner that it is an eligible self-build. Acceptable evidence to prove a building is an eligible self-build can include but is not limited to the below, but evidence provided must demonstrate **both** that the funding and ownership criteria noted above in paragraph 3.16 have been satisfied:

- proof of property ownership (eg a copy of title deeds, contract of sale)
- documents confirming a self-build VAT exemption, self-build loan or mortgage was received
- an invoice for substantial structural materials or labour (eg foundations or timber frame. Smaller works such as re-wiring or kitchen-fitting are not sufficient)
- self-build insurance
- invoices and/or contracts for builders or tradespeople
- bank statements.

3.20. The evidence submitted must clearly show the name of the individual property owner associated with the voucher application and show the site address for us to be able to make an assessment on property eligibility.

3.21. If the eligible self-build does not have a confirmed address yet, we will accept a temporary address given by the local authority, approved planning reference number or the coordinates of the property, provided that it is used consistently throughout the process.

3.22. An EPC is not required to be submitted in relation to eligible self-builds, as new self-builds are subject to the latest building regulations.

3.23. If a property was **converted** from a building used for **non-domestic purposes** (eg a barn or warehouse) **into a dwelling**, and it wasn't occupied by an individual before the low carbon heating system was installed, this is treated as a self-build provided the ownership requirements are met. Only properties that have never previously been used as a dwelling are considered to be a conversion.

3.24. **Renovations**, for example, where the property owner has stripped the building down to a shell and rebuilt it, are not classified as eligible self-builds. Renovations do not undergo a change from non-domestic to domestic usage or vice versa. These properties are treated as existing buildings. Therefore, a valid EPC is required (see the section on EPCs in paragraphs 3.31 to 3.38).

Social housing

3.25. Properties that are considered to be social housing, as defined in section 68 of the Housing and Regeneration Act 2008, are **not eligible**.²²

3.26. Section 68 defines social housing as "low-cost rental accommodation", meaning that it is made available for rent at below the market rate, and "low-cost home ownership accommodation", meaning that the accommodation is occupied, or made available for occupation, in accordance with shared ownership arrangements, equity percentage arrangements, or shared ownership trusts. For both rental and home ownership accommodation, the accommodation is made available in accordance with rules designed to ensure that it is made available to people whose needs are not adequately served by the commercial housing market.

3.27. Properties that have undergone a sale through the "Right to Buy" scheme are not classified as social housing.

Insulation requirements

3.28. Low carbon heating systems are at their most efficient when installed in a property that is well insulated. To be eligible for the BUS, properties are required to have a minimum level of insulation. For all properties that are not eligible self-builds we will judge whether the

²² The BUS regulations, Regulation 5(1)(b)

insulation requirements are met through information on the EPC (see paragraphs 3.31 to 3.38).

Exemptions from the insulation requirements

3.29. Installations in eligible self-builds do not need to supply evidence that the minimum level of insulation required is present since these buildings are required to be insulated in line with current building regulations.

3.30. Some properties may be exempt from the insulation requirements. The BUS regulations set out the specific circumstances where exemptions may apply, and these are summarised in Table 1 below.²³ The table also describes the evidence that will be needed to demonstrate the exemption. This evidence will need to come from an appropriate body that will be required to show that the reason applies to the property. In some instances, we may require further information. Where this is the case, we will get in contact with the installer to request it. We will review each case on a case-by-case basis. There are templates that must be used when providing the evidence, available on our website.²⁴

Table 1 – Insulation exemptions²⁵

Exemption reason	Body to confirm	What evidence is required?
Property is a listed building	The planning department of the local authority, English Heritage, Cadw or a member of the Royal Institute of Chartered Surveyors (RICS). Please visit the RICS website to find a local chartered surveyor. ²⁶	A letter stating that it is not possible to install cavity or loft insulation due to the property being a listed building.
Property is in a conservation area	The planning department of the local authority, English Heritage or Cadw.*	A letter stating that it is not possible to install cavity or loft insulation due to the building being located in a conservation area.

²³ The BUS regulations, Regulation 6(2)

²⁴ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-insulation-exemption-evidence-form>

²⁵ * Following further feedback received since our consultation that certain bodies are unable to provide the required evidence, we have refined this list to ensure accuracy.

²⁶ RICS Find a surveyor, https://www.ricsfirms.com/?_ga=2.18901694.704885461.1651585631-1098602411.1651585631

<p>Property houses a protected species that would be materially affected by the installation of the insulation (most likely – though not necessarily – bats)</p>	<p>Natural England, Natural Resources Wales, or a chartered ecologist (please find a member of Chartered Institute of Ecology and Environmental Managers²⁷).</p>	<p>National bodies can be contacted for advice, but it may be necessary to arrange a site visit and report by a private ecologist. The letter must state which protected species is housed at the property and that installing cavity or loft insulation would materially affect that species</p>
<p>Due to local environmental conditions (for example regular exposure to driving rain).</p>	<p>A member of RICS. Please visit the RICS website to find a local chartered surveyor.*</p>	<p>The property owner needs to arrange for a chartered surveyor to visit their property and prepare a report. The report would need to outline what environmental conditions prevent the property from being insulated. The report also needs to state their RICS membership number.</p>
<p>Due to the structure of the building (for example it's a timber framed building).</p>	<p>A member of RICS. Please visit the RICS website to find a local chartered surveyor.</p>	<p>A report from a chartered surveyor. The report would need to outline what structural features are present that prevent the property from being insulated. The report also needs to state their RICS membership number.</p>
<p>Because it would be otherwise unlawful</p>	<p>The planning department of the local authority, English Heritage, Cadw, Natural England, the Natural Resources Body for Wales, member of RICS or a chartered ecologist</p>	<p>A letter stating which law prevents the installation of cavity or loft insulation at the property and why it does so.</p>

²⁷ <https://cieem.net/>

Energy Performance Certificates (EPCs)

3.31. A valid EPC must be provided for all properties, unless the property is an eligible self-build.²⁸ A valid EPC means the **most recent EPC** issued for the property and one which is **no more than 10 years old**.

3.32. Properties are not eligible to receive a BUS grant if there are recommendations listed on the latest EPC for loft and/or cavity wall insulation, unless the property is exempt (see Table 1) and the associated evidence is provided.²⁹

3.33. Where a property's EPC contains recommendations for loft or cavity wall insulation, it can become eligible once these are addressed. The recommendations can be addressed through the installation of insulation either before or after the installer submits a voucher application. Further detail on how property owners can address the EPC recommendations and what effect this has on BUS voucher applications can be found in chapter 5 (see the section on EPCs in paragraphs 5.11 to 5.17).

3.34. Properties with EPCs containing no recommendations for loft or cavity wall insulation meet the eligibility requirements for insulation. EPCs with other recommendations as outlined below are eligible.

3.35. Room-in-roof insulation is deemed distinct from loft insulation, and therefore recommendations for the installation of room-in-roof insulation do not cause a property to be ineligible for a BUS voucher.

3.36. Likewise, solid wall insulation and internal wall insulation are distinct from cavity wall insulation. Properties with recommendations for solid wall or internal wall insulation can still be eligible for a BUS voucher, provided they meet all other eligibility requirements.

3.37. For information on Energy Performance Certificates and to find an EPC for a property, please see the GOV.UK website.³⁰

²⁸ The BUS regulations, Regulation 6

²⁹ The BUS regulations, Regulation 6

³⁰ <https://www.gov.uk/buy-sell-your-home/energy-performance-certificates>

3.38. For access to a property's EPC, please refer to the EPC register.³¹

New heating system requirements

General requirements

3.39. Air source heat pumps, biomass boilers and ground source heat pumps (including water source heat pumps and shared ground loops) are the **eligible technologies**³² under BUS and they must meet the requirements of the latest MCS standards, and the standards approved and published by the Secretary of State.³³ The following section sets out general requirements for all technologies. For technology specific requirements, please see the sections on heat pumps (paragraphs 3.55 to 3.63) and biomass boilers (paragraphs 3.64 to 3.74).

3.40. The **maximum permitted capacity** of the system being installed is 45 kWth.³⁴ This also includes shared ground loop systems where the maximum permitted capacity of the whole system cannot exceed 45kWth.³⁵

3.41. Heat pumps and biomass boilers must **distribute heat using a liquid** (normally through radiators or underfloor heating) to provide both space heating and hot water.³⁶

3.42. The heat pump or biomass boiler **must provide both space and hot water heating** to the property. The heat pump or biomass boiler must be **capable of meeting the full space heating and hot water heating demands of the property** or to a single eligible property and any related property.³⁷ The new heating system can provide the partial or full heat needs of the related property, however, must provide the full needs of the main property. The installer will need to confirm this requirement is met via a declaration and we will check against the MCS certificate after the installation has commissioned.

3.43. 'Hot water needs of the property' refers to the **hot water intended for the personal use** of the individuals who use or occupy the eligible property. It is permitted for the heat pump or biomass boiler to also provide hot water for the purposes of heating a swimming pool or

³¹ <https://www.gov.uk/find-energy-certificate>

³² The BUS regulations, Regulation 3

³³ <https://www.gov.uk/government/publications/boiler-upgrade-scheme-regulations-approved-standards>

³⁴ The BUS regulations, Regulation 9(1)(b), Regulation 10(1)(b)

³⁵ The BUS regulations, Regulation 9(1)(b)

³⁶ The BUS regulations, Regulation 9(2)(a)(ii), Regulation 10(2)(a)(ii)

³⁷ The BUS regulations, Regulation 9(2)(b), Regulation 10(2)(b)

carrying out a process, but these hot water heating needs do not have to be met for the heat pump or biomass boiler to be eligible.³⁸

3.44. The new low carbon heating system will need to **completely replace an existing fossil fuel heating system or electric heating system which does not include a heat pump**. Certain heat generating components of the original heating system can be retained.³⁹ The BUS regulations allow for circulation pumps, solar thermal collectors, and supplementary electric heaters (including immersion heaters) to be retained. We do not consider wood burning stoves to be part of the original heating system and as such they may be retained. More detail on which parts can be retained is provided in Table 2.

3.45. Electric heating systems include storage heaters, electric panel radiators and electric boilers.

Table 2 – Parts that can and cannot be used before the heating system is first commissioned

Heating system type	Heat generating parts that cannot be retained	Heat generating parts that can be retained	Other parts that can be retained
ASHP	Heat pump unit and compressor.	<ul style="list-style-type: none"> • Immersion heaters for hot water • supplementary electric heaters • circulation pumps • wood burning stoves and • solar thermal collectors. 	<ul style="list-style-type: none"> • Container and fixings • controls • pipes • emitters (eg radiators) • night storage heaters • hot water cylinders • buffer tanks or thermal stores • expansion vessels.
GSHP	Ground or water loop. ⁴⁰ Heat pump unit and compressor.	<ul style="list-style-type: none"> • Immersion heaters for hot water • supplementary electric heaters • circulation pumps 	<ul style="list-style-type: none"> • Container and fixings • controls • pipes • emitters (eg radiators) • night storage heaters

³⁸ The BUS regulations, Regulation 9(4)

³⁹ The BUS regulations, Regulation 9(2)(c), Regulation 10(2)(c)

⁴⁰ The installation of a second or subsequent ground source heat pump as part of an existing shared ground loop system is allowed.

		<ul style="list-style-type: none"> • wood burning stoves and • solar thermal collectors. 	<ul style="list-style-type: none"> • hot water cylinders • buffer tanks or thermal stores and • expansion vessels.
Biomass boiler	Boiler	<ul style="list-style-type: none"> • Immersion heaters for hot water • supplementary electric heaters • circulation pumps wood burning stoves and • solar thermal collectors. 	<ul style="list-style-type: none"> • Fuel storage, preparation, or delivery equipment • fixings • controls • emitters (eg radiators) • night storage heaters • hot water cylinders • pipes • buffer tanks or thermal stores and • expansion vessels.

3.46. Even if parts are retained, the heat pump or biomass boiler must still be capable of meeting the full space and hot water heating requirements of the property.

3.47. Heat pump systems which use a combination of a fossil fuel boiler and a heat pump will not be supported under BUS.

3.48. Only systems commissioned on or after **1 April 2022** will be eligible.⁴¹ Commissioning occurs when the installer has tested and signed off on the installed low carbon heating system. A low carbon heating system is commissioned upon the completion of procedures and tests undertaken to the usual industry standards and practices for the specific type of system which demonstrate that the system is capable of operating and generating heat. We will accept the commissioning date stated on the MCS installation certificate.

3.49. In line with MCS standards, it is permissible for the heating system to be installed and used in limited circumstances (eg for drying out plasterwork during construction or renovation works) before the system is formally commissioned.

⁴¹ The BUS regulations, Regulation 8(1)(b)(ii)

Ofgem PEL

3.50. The Ofgem Product Eligibility List (PEL) is an administrative tool that makes it easier to identify products that could be eligible for the BUS. All products on the Ofgem PEL are taken from the MCS certified product directory, where they also meet the standards required by BUS. The Ofgem PEL is not exhaustive – there may be some products on the MCS certified product directory that do meet the requirements for BUS but are not on the Ofgem PEL.

3.51. Where standards have been updated, the relevant standards at the time of commissioning will be used to assess eligibility.

3.52. Installing a product listed on the PEL does not guarantee that all requirements are met. Installers are responsible for making sure installations meet the BUS eligibility requirements.

3.53. The PEL does not consider SCOP of heat pumps. Installers need to calculate this separately.

3.54. In order to be listed on the PEL, MCS certified biomass boilers also require an emissions certificate meeting the scheme requirements.⁴² For MCS certified biomass boilers that are not on the PEL, an eligible emissions certificate⁴³ will be required to be submitted as part of a voucher redemption process. If we are satisfied it meets the requirements we will update the PEL.

Heat pump specific requirements

3.55. Air-source, ground-source and water-source heat pumps are eligible for the scheme.⁴⁴

3.56. Heat pumps must **have a compressor which is driven by electricity**.⁴⁵ Heat pumps with compressors driven by gas are not eligible.

⁴² Paragraph 3.39 onwards.

⁴³ The BUS regulations, Schedule 1

⁴⁴ The BUS regulations, Regulation 2(1) – definition of “heat pump”

⁴⁵ The BUS regulations, Regulation 9(1)(e)

3.57. Heat pumps must have a **seasonal coefficient of performance (SCOP) of at least 2.8**.⁴⁶ This must be calculated in accordance with the MCS SCOP calculator (MCS026).⁴⁷ We will check the SCOP value of an installation against the MCS installation certificate.

3.58. Electricity and heat metering is not required for BUS but may be included as part of the system if desired.

Air-source specific requirements

3.59. ASHPs must generate heat using a thermodynamic cycle by transferring energy stored in the form of heat in the ambient air outside a property and use that energy to heat a liquid.

3.60. ASHPs designed to use exhaust heat (residual heat which has been expelled from an appliance or building), for example building ventilation systems and air-to-air heat pumps, are not eligible.⁴⁸

Ground-source specific requirements

3.61. GSHPs must generate heat using a thermodynamic cycle by transferring energy stored in the form of heat from the ground, including water in the ground or surface water or both, and use that energy to heat a liquid.

3.62. The ground loop is the equipment which absorbs energy in the form of heat in the ground, including heat in water in the ground or surface water. This is the heat generating component of a GSHP and must be new (see Table 2).

3.63. GSHPs as part of a **shared ground loop system** are eligible. A ground loop is shared when two or more GSHPs receive the heat from the same loop through a hydraulic connection. The ground loop in relation to the second or subsequent GSHP forming part of the system does not have to be new.⁴⁹

⁴⁶ The BUS regulations, Regulation 9(1)(d)

⁴⁷ https://mcscertified.com/wp-content/uploads/2019/10/MCS_026_SCOP_SSHEE_Model_V1_0_FINAL_unlocked.xlsx

⁴⁸ The BUS regulations, Regulation 9(1)(f)

⁴⁹ The BUS regulations, Regulation 9(1) ()

Biomass boilers

3.64. Biomass boilers must be designed and installed to burn **solid biomass** and to minimise heat loss to the immediate area in which they are installed. Solid biomass means material, other than fossil fuel or peat, which is, or is derived directly or indirectly from, plant matter, animal matter, fungi, or algae.⁵⁰ Usually this will be wood chips or wood pellets.

3.65. Biomass boilers **must use liquid to deliver heat**⁵¹ and those designed to generate heat for the purpose of cooking food are not eligible.⁵² Biomass stoves which are designed and installed to burn wood pellets to generate heat which is radiated directly into the room in which it is installed are not eligible.

3.66. Biomass boilers **may not replace a system that is fuelled by mains gas**.⁵³ Properties that have a capped or clamped gas supply will also not be eligible to have a biomass boiler installed with BUS support. Before the installer applies, they should satisfy themselves that the property is not, nor ever was, connected to the gas grid.

Location of property

3.67. Biomass boilers may only be installed in properties in **rural areas**.⁵⁴ The Office for National Statistics (ONS) classification defines areas as rural if they fall outside of settlements with more than 10,000 people.⁵⁵ We will be checking this using the ONS rural/urban classification tool to verify whether a property is in a rural or urban area, and this will be checked against the property address.

3.68. Installers can check if a property is classified as rural or urban by using the same ONS rural/urban classification tool. Installers can enter the postcode at this link⁵⁶ and read off the 'RU11IND' value. The classification will be one of those listed in Table 3 below.

⁵⁰ Section 100 of the Energy Act 2008: <https://www.legislation.gov.uk/ukpga/2008/32/section/100>

⁵¹ The BUS regulations, Regulation 10(2)(a)(ii)

⁵² The BUS regulations, Regulation 2(1) – definition of a “biomass boiler”

⁵³ The BUS regulations, Regulation 11(b)

⁵⁴ The BUS regulations, Regulation 11(a)

⁵⁵ The BUS regulations, Regulation 2(1) – definition of an “urban area”

⁵⁶ <https://ons.maps.arcgis.com/apps/webappviewer/index.html>

Table 3 – Rural-urban classification

Rural/urban	Description	Classification
Urban	Major Conurbation	A1
Urban	Minor Conurbation	B1
Urban	City and Town	C1
Urban	City and Town in a Sparse Setting	C2
Rural	Town and Fringe	D1
Rural	Town and Fringe in a Sparse Setting	D2
Rural	Village	E1
Rural	Village in a Sparse Setting	E2
Rural	Hamlets and Isolated Dwellings	F1
Rural	Hamlets and Isolated Dwellings in a Sparse Setting	F2

Air quality

3.69. Biomass boilers must have an **emissions certificate** that shows emissions of particulate matter did not exceed 30g/GJ net heat input, and emissions of NOx did not exceed 150 g/GJ net heat input at the time of testing.⁵⁷ Independent of the BUS regulations, biomass boilers are legally required to meet local and national environmental permitting or rules.

Fuel sustainability and quality

3.70. It is not a requirement in this scheme to only burn approved sustainable fuel listed on the Biomass Suppliers List (BSL).⁵⁸ Nor is there any requirement in this scheme to use fuel of a certain quality. However, as per the MCS Biomass Standard, MIS 3004, the installer should provide information to the property owner about the specification of the intended fuel in writing before a contract is awarded.

3.71. This information should contain the fuel to be used as specified in the manufacturer’s instructions. In most cases, fuel should be sourced from a supplier listed on the BSL, which ensures it meets sustainability and quality requirements. The emissions certificate for the biomass boiler must contain a list of the types of fuel which can be used so as to ensure that emissions limits are not exceeded.

⁵⁷ The BUS regulations, Regulation 10(1)(d), Schedule 1

⁵⁸ <https://biomass-suppliers-list.service.gov.uk/>

Maintenance

3.72. In order to operate an efficient biomass installation, **regular maintenance is recommended**. Whilst not an obligation under the BUS, manufacturers may require regular maintenance be undertaken to ensure the product warranty is valid. Where maintenance of biomass boilers is undertaken, it should be undertaken to the latest MCS standards.

3.73. The installer should provide the **boiler’s maintenance requirements** to the property owner.

3.74. **Biomass boilers** installed in **self-builds are not eligible**. Buildings considered eligible self-builds for the purposes of the scheme are defined in paragraph 3.16.

Summary of all eligibility requirements

3.75. Table 4 summarises the main eligibility criteria.

3.76. Table 5 sets out the additional technology specific requirements.

Table 4 – Summary of general eligibility requirements

Summary of general eligibility requirements	
Installers	Must be MCS certified.
Location	Properties must be located in England or Wales.
Type of building	<ul style="list-style-type: none"> • Domestic and non-domestic buildings are eligible • Social housing is not eligible • New builds built by commercial property developers (ie not built and owned by individuals) are not eligible at the point at which they are built • “Eligible self-builds” as defined in paragraph 3.16 are the only eligible new builds.
Energy Performance Certificate	<ul style="list-style-type: none"> • Properties must have an EPC, unless they are an eligible self-build • EPCs must have no recommendations to install loft or cavity wall insulation OR,⁵⁹

⁵⁹ Voucher applications can still be made where there are loft or cavity wall recommendations, but the necessary insulation will need to be installed, and a new EPC generated, by the time the installer redeems the voucher.

	<ul style="list-style-type: none"> The installer should provide evidence that the property is exempt from the insulation requirements (see paragraphs 3.29 to 3.30).
Previous heating system requirements	<ul style="list-style-type: none"> The previous heating system must have been a fossil fuel heating system or an electric system that didn't include a heat pump Certain heat generating components must be replaced.⁶⁰
Eligible technologies	<ul style="list-style-type: none"> Air source heat pumps Ground source heat pumps Water source heat pumps Ground source heat pumps as part of a shared ground source loop (SGL) Biomass boilers.
Commissioning date	On or after 1 April 2022.
Capacity limit	<ul style="list-style-type: none"> 45 kWth total capacity limit All heat pumps on a SGL system must have a combined capacity limit of 45KWth This limit covers the vast majority of domestic and non-domestic properties.
Heat pump or biomass boiler system requirements	<ul style="list-style-type: none"> Must meet the relevant standards published by the Secretary of State⁶¹ Must provide heating for the purpose of both space heating and water heating Must be capable of meeting the full space heating and hot water heating demands of the property Must use a liquid to distribute heat.

⁶⁰ See **Error! Reference source not found.** for details as to which parts can and cannot be retained.

⁶¹ <https://www.gov.uk/government/publications/boiler-upgrade-scheme-regulations-approved-standards>

Table 5 – Technology specific requirements

Requirement	Heat Pumps	Biomass Boiler
Location	Urban and rural properties within England and Wales.	Rural properties only within England and Wales.
Properties	Can be installed in an eligible self-build.	Cannot be installed in an eligible self-build.
Gas grid connection	Property can be on or off the gas grid.	Cannot be installed in properties on the gas grid or with a capped gas supply.
Other	Must use a compressor driven by electricity.	Must comply with air quality requirements. ⁶²

⁶² See paragraph 3.69.

4. BUS installer accounts

Section summary

This section contains information about the purpose and functionality of installer accounts. It also details the responsibilities of the account's authorised representative, the roles of different account users and how to set up an account.

What is an account?

4.1. Account creation opened on 11 April 2022 and is a necessary first step before being able to submit voucher applications. We will need to process account creation requests, so we encourage installers to create an account at least 2-3 weeks ahead of expecting to submit a voucher application.

4.2. Installer accounts can be created at any time during the lifetime of the scheme and are limited to one account per installer.

4.3. Creating an account will allow installers to:

- receive an account ID which will need to be submitted for each BUS voucher application. Submitting this account ID will mean that organisation details (eg MCS number, business address, bank account details) do not need to be re-submitted and verified for each voucher application.
- add additional users for the organisation.

4.4. The BUS installer account is purely for administrative purposes. We will not be publishing a list of approved or accredited BUS installers.

4.5. Making an account does not guarantee that any BUS voucher applications will be successful when they are submitted. Making an account is not accreditation on the scheme.

Who can create an account?

4.6. Only MCS certified installers will be eligible to create an account. The installer will need to be fully certified and provide their MCS number as part of the account creation process. The installer must be certified to the relevant standards for installing heat pumps and/or biomass boilers as published by the Secretary of State.⁶³

Authorised representative

4.7. The individual setting up the account becomes the authorised representative and is legally responsible for the activity undertaken by the account.

4.8. Accounts can be set up for both registered companies and other entities, such as sole traders.

4.9. To set up an account, the authorised representative elect needs to complete and submit an account creation form. As part of completing the account creation form, we require authorised representatives to provide personal information that allows us to run identity checks.

4.10. Only the authorised representative is able to add and edit the company details, such as MCS number, business address and bank account details. We do not anticipate these types of details changing often. These details are verified when they are added and if they are changed.

4.11. Any changes are confirmed via email to the email address provided by the authorised representative at account set-up. This must be an email address that can only be accessed by themselves for the reasons set out in paragraph 4.10.

Installer company accounts

4.12. Where the installer is a company, we require that the individual setting up the account is someone with the legal authority to act on the company's behalf. This person may be a company director or company secretary, and this is checked against information held on

⁶³ <https://www.gov.uk/government/publications/boiler-upgrade-scheme-regulations-approved-standards>

Companies House. This person will be the authorised representative when the account is created.

4.13. Authorised representatives can add and remove additional users to the account and allocate each user with the relevant user permissions (see Table 6).

4.14. The authorised representative needs to confirm on the company's behalf that the company takes responsibility for the activity undertaken by additional users. This negates the need for companies to provide separate 'letters of authorisation' to appoint key account contacts.

4.15. If the installer is a limited company, the authorised representative must be listed as active under the 'People' tab of the Companies House record for the business. This information can be found online.⁶⁴

4.16. After an account has been set up, if installers want to change the authorised representative, the existing authorised representative needs to complete the relevant account amendment form available on our website and email it to BUS.accountcreation@ofgem.gov.uk.⁶⁵ The proposed new authorised representative needs to be registered on Companies House and undergo the relevant identity and verification checks for the change to be successful.

Sole traders

4.17. If the installer is a sole trader, they will not be registered on Companies House. However, the sole trader must complete the *About You* section so that we can verify their identity. Where the installer is a sole trader, we require that the individual setting up the account is someone with the legal authority to act on behalf of the sole trader.

4.18. The authorised representative has all the available user permissions set out in Table 6 by default and will be the only user with *account management* permission. They will also be the account representative that we would contact should we have questions or concerns related to activity on the account.

⁶⁴ <https://find-and-update.company-information.service.gov.uk/>

⁶⁵ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-installer-account-amendment-forms>

How do I create an account?

4.19. Account creation submissions, voucher applications and redemption applications are made using a form that needs to be submitted to us via email.

Account creation form

4.20. The installer account creation form is available on the Ofgem website.⁶⁶

4.21. The installer account creation form is an editable PDF.

What is needed to create an account?

4.22. The authorised representative should ensure that they have the documents needed before they start the account creation process. This is so that the information and documents provided to us are up to date, avoiding delays in the setting up of the account.

4.23. Authorised representatives should provide their name and date of birth as it appears on the **identity** document, they provide to us. They must provide a clear, digital copy of **one** of the following:

- the full signature and photo page of their valid passport
- their valid UK driving licence (photocard or paper)
- their current UK firearms certificate or shotgun licence
- their current national identity card.

4.24. In order to show proof of their **home address**, authorised representatives must provide a clear, digital copy of **one** of the following:

- a domestic utility bill from the last three months
- a council tax bill from the last three months.

⁶⁶ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-installer-account-form>

4.25. In order to provide evidence of the **bank account** of their business, authorised representatives must provide a digital copy of a business bank statement from the last three months which includes the bank account correspondence address. Bank accounts must be UK accounts that accept British pound sterling.⁶⁷

4.26. The following must be included:

- business name
- business address
- sort code
- account number.

4.27. We require these documents so that we can run the necessary identity and verification checks to set up the installer account and reduce any future risk that vouchers are paid incorrectly.

4.28. Digital copies (including those produced using a scanner) of these documents should be attached to the same email as the completed account creation form and sent to BUS.accountcreation@ofgem.gov.uk. All digital files must be sent in PDF format.

4.29. We cannot receive emails that are greater than 35MB in size.

4.30. We aim to check the information provided and open accounts in a timely manner.

Users

4.31. An installer can add users to the BUS account to manage and submit voucher applications and voucher redemption applications on their behalf. The authorised representative needs to confirm on the company's behalf that the company takes responsibility for the activity undertaken by additional users.

⁶⁷ The BUS regulations, Schedule 2, 2(e)

4.32. When new users are added to the account, the authorised representative is informed of this via email. Authorised representatives can report any errors to BUS.installer@ofgem.gov.uk.

4.33. Additional users must be direct employees of the registered MCS installer. Sub-contractors are not allowed to be added as additional users.

4.34. We require the following information to add additional users to an account:

- first name and surname
- email address
- telephone number.

4.35. The email address provided must be an individual's email account and not one that is accessed by multiple people such as a team or general inbox.

4.36. When new users are added to the account, they are automatically provided with standard user permissions unless *user management* permission is specifically requested for them. The authorised representative should carefully consider which users (if any) are given user management permissions and there can be a maximum of 5 users on an account with user management permissions.

4.37. The permissions of users can be amended at any time by those with user management permissions.

4.38. Table 6 sets out the different user permission levels that can be assigned to users of a BUS installer account.

Table 6 - User permission levels

Permission	Description
Account management (Only for authorised representative)	Ability to: <ul style="list-style-type: none">• create an account• update key information about the company such as bank details, MCS certification number, business company number, business registered name, business trading name and registered address

	<ul style="list-style-type: none"> • add additional users to the account. <p>They also have all the permissions that apply to the other user types.</p>
<p>User management (Maximum of 5 users)</p>	<p>Ability to:</p> <ul style="list-style-type: none"> • add additional users to the account • set and update permission levels for users (other than the authorised representative) • remove users from the account (other than the authorised representative). <p>They also have all the permissions that apply to the standard users.</p>
<p>Standard user</p>	<p>Ability to:</p> <ul style="list-style-type: none"> • submit new voucher applications • edit and manage existing voucher applications • submit voucher redemption applications • cancel issued vouchers • re-apply for applications where a voucher may have expired.

Assisted Digital

4.39. If someone requires digital assistance to complete the forms, we can provide a backup journey to enable account creation, voucher applications and voucher redemption applications. If this is needed, please get in contact via BUS.installer@ofgem.gov.uk.

Account Maintenance

4.40. The authorised representative is responsible for advising us of any changes to:

- bank details
- contact details and changes to company address
- nominating a new authorised representative for the account if they are leaving.
- To advise us of any of the above changes, please email the account amendments form (published separately) to BUS.accountcreation@ofgem.gov.uk.⁶⁸

⁶⁸ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-installer-account-amendment-forms>

5. Voucher applications and voucher redemption applications

Section summary

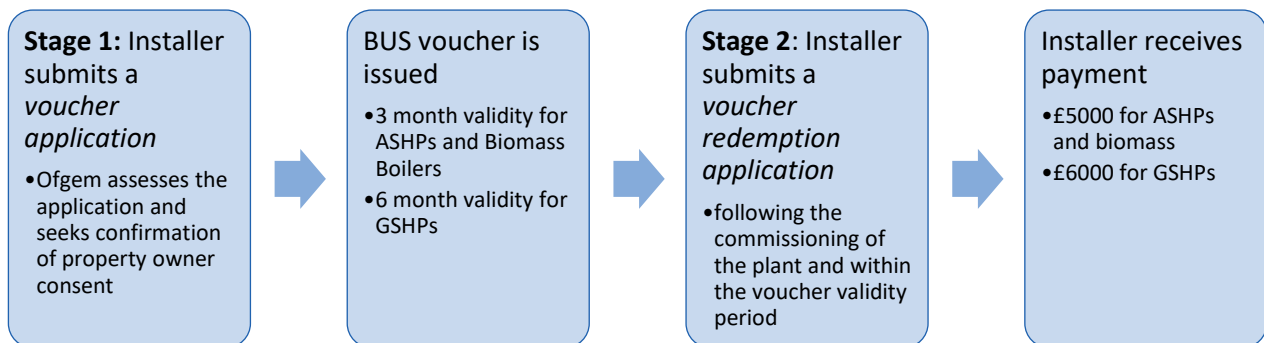
This chapter outlines the process for an installer to make a voucher application and the information and documentation required at each stage. It also sets out how property owner consent is obtained, and how a voucher redemption application should be submitted.

- 5.1. Once the installer has a BUS installer account set up, they can make applications.
- 5.2. The grant application is a two-stage process as set out in Figure 1 below. Installers are required to submit a voucher application (stage 1)⁶⁹ and a voucher redemption application (stage 2).⁷⁰
- 5.3. Installers are required to submit supporting evidence to verify key eligibility criteria as part of the application process.
- 5.4. Our communication relating to all applications are digital and via email by default.
- 5.5. Where a property owner has a genuine concern or needs to provide evidence directly to us rather than via their installer, for example sensitive documents such as bank statements or mortgage documents, we will consider these situations on a case-by-case basis. Please contact us at BUS.propertyowner@ofgem.gov.uk if you need assistance with this.

⁶⁹ The BUS regulations, Regulation 14

⁷⁰ The BUS regulations, Regulation 16

Figure 1 – Application process overview⁷¹



5.6. Ahead of making a voucher application, the installer should:

- have an agreement with the property owner to submit a BUS voucher application for an installation of a heat pump or biomass boiler at a property they own
- provide the property owner with a quote for the installation
- carry out an on-site assessment by carrying out a site visit and be satisfied that the property and technology choice meet all of the eligibility requirements set out in chapter 3
- inform the property owner that we will be contacting them regarding the BUS voucher application and that they will be asked to confirm they have consented to a BUS voucher application being made
- inform the property owner that we will verify their identity and that they will be asked to confirm their identity (this may include the property owner sending digital copies of ID documents to us)

⁷¹ Assuming eligibility is met, and a voucher application is successful.

- inform the property owner that we may require access to their property for audit purposes.

Stage 1: Voucher Application

Figure 2 – Stage 1, voucher application process



5.7. The first stage of the BUS application process is the voucher application. Installers need to submit voucher applications by emailing BUS.Application@ofgem.gov.uk including their BUS installer account ID and attaching the completed voucher application form.

5.8. The installer is required to provide the **information and associated evidence** to demonstrate that the eligibility criteria are met when making a voucher application.⁷² This is summarised in the following list and set out in more detail from paragraph 5.11.

- the address of the property

⁷² The BUS regulations, Schedule 2

- the property owner's name, email address (if they have one), telephone number and home address (if different from the installation address)⁷³
- technology type being installed: ASHP, GSHP, GSHP as part of a shared ground loop, or biomass boiler
- the fuel type of the heating system being replaced at the property (if applicable)
- whether the property is an eligible self-build as defined in paragraph 3.16 and if so evidence to demonstrate this
- confirmation of whether the property is connected to the gas grid
- the unique reference number for the latest EPC related to the property, except for eligible self-builds
- where an exemption to the insulation requirements applies, a completed insulation exemption template⁷⁴
- declaration that the property is not social housing
- details of the quote the installer has agreed with the property owner.

5.9. If the property owner is an organisation, please provide an email address and telephone number of an individual who can legally represent the organisation, eg a director or company secretary.

5.10. If the property owner does not have an email address, details of the assisted digital consent process are set out in paragraph 5.37.

EPCs

5.11. The EPC reference number provided is checked against the EPC register.⁷⁵

⁷³ Where the property is owned by an organisation rather than individuals, installers should give the details of an individual who can legally represent the organisation, eg a director or company secretary.

⁷⁵ <https://www.gov.uk/find-energy-certificate>

5.12. The flow chart at Figure 3 sets out the different scenarios that could apply to all properties in relation to EPCs.

5.13. Eligible self-builds do not need to provide an EPC at any application stage.

5.14. If the property is exempt from the insulation requirements an EPC needs to be provided at voucher application stage, along with the evidence demonstrating the exemption, as set out in chapter 3.⁷⁶

5.15. If the EPC of a property does not show recommendations for loft and/or cavity wall insulation, the property meets the insulation requirements for BUS.

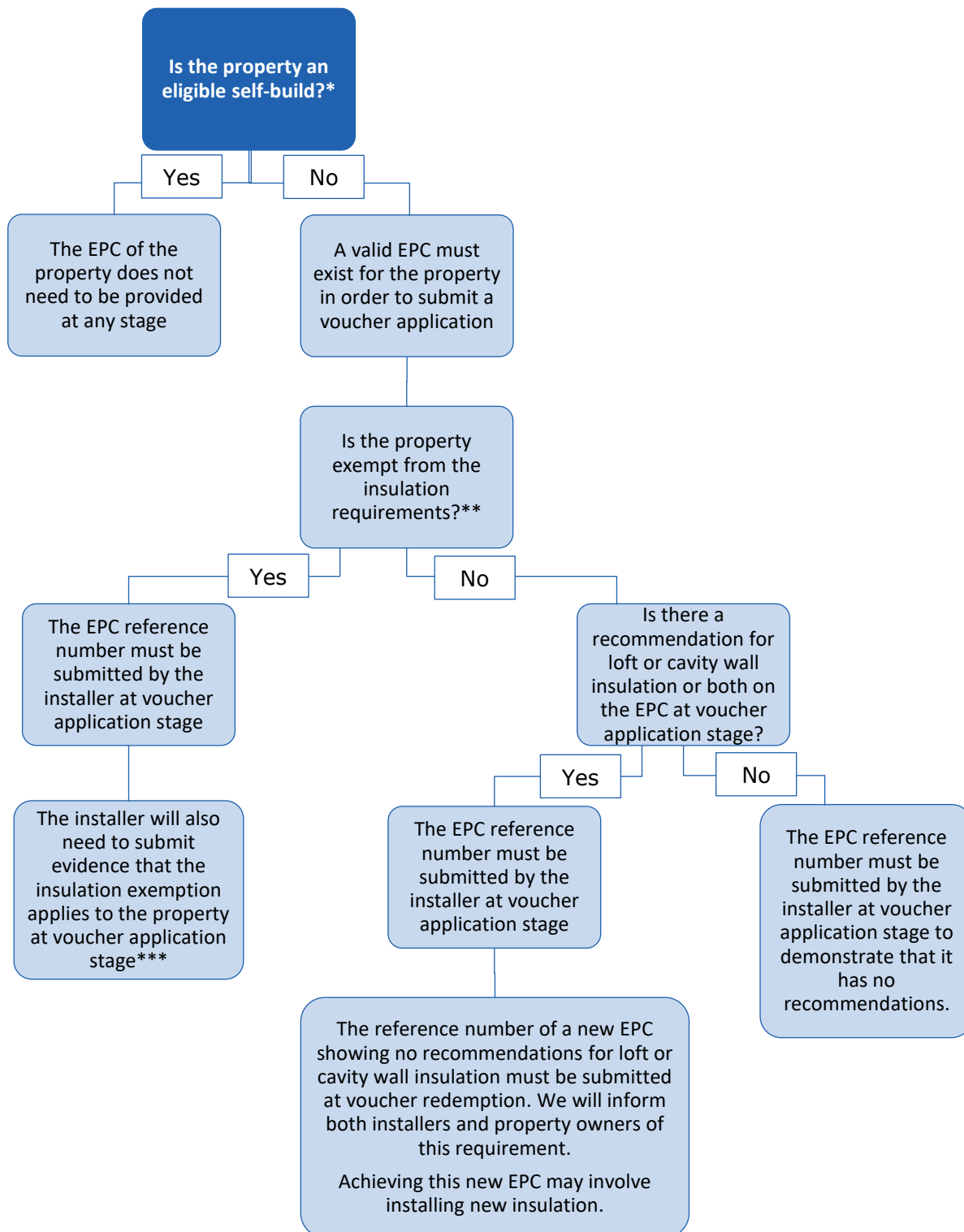
5.16. Where the latest EPC related to a property contains recommendations to install loft or cavity wall insulation, or both, provided all other eligibility conditions are met, a voucher may still be issued on the condition that insulation will have been installed by the time a voucher redemption application is submitted.⁷⁷

5.17. If the installer decides to proceed with a voucher application for a property that does not meet the insulation requirements but will do so when they come to redeem the voucher, we require a declaration from the installer and the property owner. Installers declare that they understand the need for installing insulation during the voucher validity period. Property owners declare that they both understand the need to install insulation and intend to do so during the voucher validity period. Without the insulation recommendations being addressed and where a new EPC showing no recommendations for loft and/or cavity wall insulation has not been generated, by the time a voucher redemption application is submitted, the property will not be eligible. We cannot issue payment for installations in ineligible properties.

⁷⁶ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-insulation-exemption-evidence-form>

⁷⁷ The BUS regulations, Regulation 14(2)(a)(iv)

Figure 3 – Flow chart of EPC requirements for an eligible voucher application and voucher redemption application



*Definition set out in paragraph 3.16.

** Exemption reasons are set out in Table 1.

*** Template forms to be completed by a named expert and submitted by the installer at voucher application stage have been published separately.⁷⁸

Quotes

5.18. Installers are required to provide customers with a quote as part of the MCS process. We are required by the BUS regulations to collect information on the quote provided by an installer to a property owner for the technology being applied for.

5.19. Please ensure that the values submitted match the quote that you have issued to the property owner. We may verify this as part of an audit against the quote reference number provided.

5.20. The installer is required to submit the following details of the quote they've agreed with the property owner as part of the voucher application process:⁷⁹

- the total quote amount, including any VAT, before the grant is deducted. This figure is to include any ancillary components, labour costs and other costs associated with the job quoted
- the total cost of the heat pump unit or biomass boiler unit (without the grant deducted)
- the quote reference number, which is the installer's internal reference for the quote
- the date on the quote.

5.21. We allow quotes to be final or provisional since we recognise costs may change over a project lifetime. The installer does not need (unless we state otherwise) to update us with changes to project costs that occur after they have submitted quote details to us.

5.22. In the case of shared ground loops, where a single quote may cover multiple installations, applicants are permitted to provide the same quote for multiple voucher applications. In these cases, the installer may wish to explain to property owners the extent of

⁷⁸ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-insulation-exemption-evidence-form>

⁷⁹ The BUS Regulation, Schedule 2, 2(k)

what the “Total quote amount” relates to as we will confirm the property owner recognises the quote amount at property owner consent stage as set out in paragraph 5.31.

5.23. The installer must retain a copy of any information relied on when making voucher applications and voucher redemption applications for six years from the date on which they were made. This includes the quote details submitted as part of the voucher application.

Property owner consent

5.24. Once the installer has submitted a voucher application to us, we will contact the property owner using the email address provided to confirm that they have consented to a BUS voucher application being made for their property.⁸⁰ It is not intended to duplicate or recreate any contractual arrangements that an installer and property owner have in place.

5.25. Consent is asked for only once and is obtained at the voucher application stage. Consent is not asked for at voucher redemption stage.

5.26. The email to property owners is sent from the email address boiler.upgrade.scheme.ofgem@notifications.service.gov.uk.

5.27. Where there are multiple owners for the same property, we only need the details and confirmation of consent from one of the owners. However, that confirmation must state that the property owner that is giving consent on behalf of the other(s) has the authority to do so.

5.28. Where the property is owned by an organisation rather than individuals, installers should give the details of an individual who can legally represent the organisation, eg a director or company secretary.

5.29. In cases of shared ground loop applications, where there are multiple properties being connected to a single ground loop, we require the installer to submit a separate voucher application for each property that intends to connect to the ground loop. We require consent from the owner of each property that intends to connect to the loop.

⁸⁰ An assisted digital route using a telephone number and paper letter will be available for those property owners who are unable to access the digital system or do not have an email address. Details on this can be found in the BUS guidance for property owners: <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-guidance-property-owners>.

5.30. We (or an agent appointed by us) verify the identity of the property owner using the information provided to us as part of the voucher application. Where we require additional information to verify the property owner identity, we will seek this directly from the property owner.

5.31. Property owners are required to confirm:⁸¹

- their full name
- key project details, including the installation address, proposed low carbon heating system and project cost
- that they own (or co-own) the property at the installation and, where there are multiple owners of a property, that the person providing consent is acting with the agreement of all other owners
- that they consent to the installer making a BUS voucher application
- that they will become the owner of the low carbon heating system upon completion of the installation
- the property is not social housing
- they have not received other support from public funds or government schemes, such as the Energy Company Obligation (ECO), for any of the costs of the purchase or installation of the eligible low carbon heating system in question.
- Where the EPC submitted as part of the voucher application has a loft or cavity wall insulation recommendation and the property does not meet any of the exemption criteria, they intend to:
 - install the recommended insulation, and

⁸¹ The BUS regulations, Regulation 14(2)

- obtain a new EPC, with no recommendations for loft or cavity wall insulation to be installed, by no later than the date on which a voucher redemption application is made.

5.32. We also inform property owners of the possibility that access to their property may be required for audit purposes.⁸²

5.33. Property owners must provide these confirmations within 14 days of being contacted by us and consent must be provided via the validation link in the email provided. We cannot accept consent provided via any other medium, unless the assisted digital route is being used.⁸³

5.34. In the event property owners are required to provide us with copies of ID documents, they will have 14 days to provide us with these.

5.35. We will inform the installer if consent has been provided.

5.36. If we do not receive the property owner's consent within 14 days, the voucher application will expire and we may reject the voucher application.

Assisted digital

5.37. We realise that some property owners do not use emails or may not be able to access the online service to provide their consent. If the installer is unable to provide an email address for the property owner, we will contact them via an alternative channel such as telephone or post. As this might take longer we allow 28 days for the property owner to provide consent. However it is important that the property owner responds as failure to respond may lead to the voucher application being rejected after 28 days.

5.38. Where a voucher application has been rejected following consent being provided, we will inform the property owner. Another voucher application can be made for the same property, and we will re-see consent.

⁸² The BUS regulations, Regulation 18(1)

⁸³ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-guidance-property-owners>

5.39. The property owner is only able to consent to one voucher application per property. If they consent to one installer’s voucher application in relation to a property, any other voucher applications relating to that property will be rejected.

5.40. Where the property owner has confirmed consent in error, the property owner must contact us at BUS.application@ofgem.gov.uk highlighting the error.

5.41. Where the property owner consent has been provided fraudulently, we will reject the voucher application and may be in further contact about it. For information on how we deal with fraud, please see chapter 9 on audit and compliance.

Properly Made

5.42. A voucher application is only considered ‘properly made’ when we have received all the information required to assess the eligibility of a voucher application, including property owner consent (as set out in paragraphs 5.24 to 5.41 and within the BUS regulations).⁸⁴

Requests for further information

5.43. Where we require additional information to assess a voucher application, we will contact the installer to request this. The installer must provide this additional information by the deadline stated which will not be less than 14 days from the request being made.⁸⁵ Failure to provide additional information could lead to the voucher application being rejected.

BUS voucher

5.44. Once a properly made voucher application has been assessed and we are satisfied that all the eligibility requirements have been met, we will issue a BUS voucher on behalf of the Secretary of State in the form of an email.⁸⁶

5.45. The BUS voucher includes the following information:⁸⁷

⁸⁴ The BUS regulations, Regulation 2(1) – definition of “properly made”

⁸⁵ The BUS regulations, Regulation 14(5)(a)

⁸⁶ Vouchers will only be issued where the allocated budget threshold for the relevant period has not been met. Otherwise they will enter a queue. See chapter 7 for more information on budget and vouchers.

⁸⁷ The BUS regulations, Regulation 15(1)

- voucher issue date
- voucher expiry date
- unique voucher ID
- type of heating system applied for (ASHP, GSHP, biomass boiler)
- property address
- installer to which the voucher relates
- name, address, email address, and telephone number of the property owner to which the voucher relates
- value of the grant that will be paid to the installer following successful redemption of the voucher
- where the property does not meet the insulation requirements at the voucher application stage, and a declaration has been provided that insulation requirements will be met ahead of the redemption application, an additional condition will be added that a new EPC with no relevant insulation recommendations must be evidenced when the voucher is redeemed.

5.46. BUS vouchers are non-transferable and linked to installer, property owner, property address and technology type. If any of the information relied on at voucher application is no longer applicable at voucher redemption or has changed, the voucher redemption application may be rejected.

5.47. The last date we are able to issue vouchers is 31 December 2024.⁸⁸ Further details about submitting voucher applications around this date will be provided closer to the time.

5.48. Once a voucher application is approved, a BUS voucher is issued to the installer. The voucher needs to be redeemed in order to receive a BUS grant.

⁸⁸ The BUS regulations, Regulation 15(7)(c)

5.49. The validity period and grant amount associated with each voucher are set within the BUS regulations and are dependent on technology. This is set out in Table 7 below.

Table 7 – Technology specific voucher validity and grant value

Technology type	Voucher Validity Period ⁸⁹	Grant Amount
Air source heat pump	3 months	£5000
Ground source heat pump	6 months	£6000
Biomass boiler	3 Months	£5000

Stage 2: Voucher redemption application

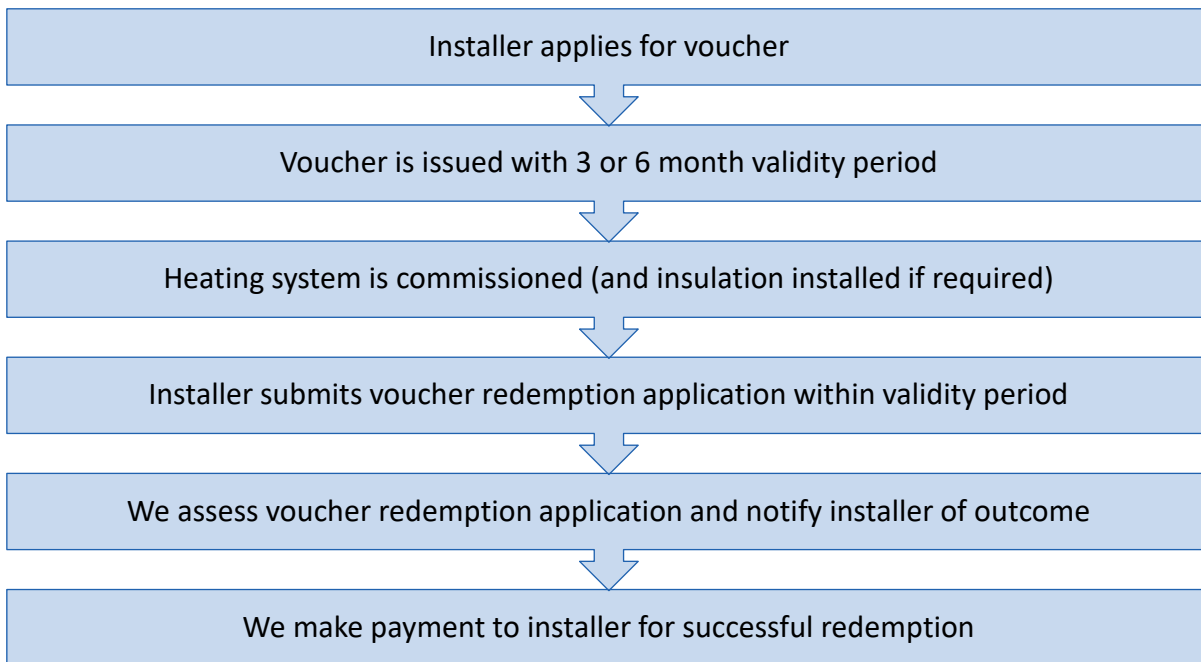
5.50. Once the installer has received a BUS voucher and has commissioned the associated low carbon heating system, a voucher redemption application can be submitted at any point within the voucher validity period ahead of the voucher expiry date (see Figure 4).

5.51. To make a voucher redemption application the installer must complete a redemption form (published separately)⁹⁰ and email it to BUS.Redemption@ofgem.gov.uk.

⁸⁹ The BUS regulations, Regulation 15(2)

⁹⁰ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-redemption-application-form>

Figure 4 – Voucher application and voucher redemption application process⁹¹



5.31. To successfully redeem a voucher the installer must provide the following information:⁹²

- MCS installation certificate number
- BUS installer account ID number
- the unique voucher ID
- biomass emissions certificate, if applicable⁹³
- EPC for the property that does not recommend loft or cavity wall insulation be installed if this was not submitted during the voucher application stage.

5.52. If a different product is installed to the one originally quoted for, the installer does not need to inform us of this fact if the type of technology remains the same (ASHP, GSHP, GSHP as part of a shared ground loop, biomass boiler), it is a product on the PEL and it meets the scheme eligibility requirements. We check the product installed on the MCS certificate against

⁹¹ Installers can make voucher applications retrospectively after the installation has commissioned, but they will still need to apply for a voucher before they can redeem it.

⁹² The BUS regulations, Schedule 3

⁹³ This will be in cases where the product being installed is not included in the PEL but the meets the emissions requirements. In these cases we will accept an emissions certificate from the manufacturer or a specialist lab as evidence of the air quality requirements being met.

eligible products listed on our PEL at redemption. For further information on the PEL, please see the section beginning at paragraph 3.50.

5.53. If a different technology is installed from the one stated in the voucher application, the voucher is not valid, cannot be successfully redeemed and the installer will have to re-apply for a BUS voucher.

5.54. We use the MCS installation certificate number to check key information on the MCS MID and, assuming all eligibility criteria are met, we will approve the voucher redemption application, and process it for payment. Where we require additional information to assess the voucher redemption application, we will contact the installer to request this and set out what information is required. The installer must provide this additional information by the deadline stated which will not be less than 14 days from when the request is made.⁹⁴ Failure to provide additional information could lead to the voucher redemption application being rejected.

5.55. Once a voucher redemption application is submitted, we assess it against the eligibility criteria. Once this assessment is complete, we will notify the installer if the voucher redemption application was successful.

5.56. Where we require additional information to assess a voucher redemption application, we will contact the installer to request this and set out what information is required. The installer must provide this additional information by the deadline stated which will not be less than 14 days from the request being made. Failure to provide additional information could lead to the voucher redemption application being rejected.

Re-applications

5.57. If the installer has not been able to complete the installation within the voucher validity period, they can re-apply for a new voucher. The BUS regulations do not allow for any extensions to the voucher validity period.⁹⁵

5.58. Where all the details submitted on the original voucher application form remain the same for the new voucher application, the installer can email BUS.application@ofgem.gov.uk, confirming this in the body of the email and giving their installer account ID and the specific voucher ID they want to re-apply for. We will then request the property owner re-confirms they

⁹⁴ The BUS regulations, Regulation 16(4)(a)

⁹⁵ The BUS regulations, Regulation 15(2)

have consented to the voucher application being made. The receipt date of this consent is when we will consider this new voucher application to be *properly made*. We will then proceed with the voucher issuance process, as normal, including eligibility checks.

5.59. Where a voucher expires and the installer wishes to re-apply for it but any of the details submitted in the original voucher application form have changed, (for example an EPC may have expired or the technology type may have changed) this requires a new voucher application, which is treated in the same way as all other voucher applications and property owner consent will need to be re-confirmed.

5.60. We are not able to extend validity periods under any circumstances. Be mindful that we can't guarantee budget will be available for a reapplication so installers should endeavour to only apply for a voucher when they need it and are confident that they will be able to redeem it within its validity period.

5.61. Once a voucher redemption application is submitted, we assess it against the eligibility criteria. Once this assessment is complete, we will notify the installer if the voucher redemption application was successful or not.

Help with a BUS account creation, application, and redemption

5.62. If you need help or have questions, contact the Applicant Support Centre:

- Telephone: 0330 053 2006
- Email: BUS.enquiry@ofgem.gov.uk.

5.63. For opening hours, please see our website.⁹⁶

5.64. If you have a form to submit, please send it to one of the other email addresses stated below:

- To submit a BUS account creation form: BUS.accountcreation@ofgem.gov.uk.

⁹⁶ <https://www.ofgem.gov.uk/about-us/contact-us/environmental-and-social-scheme-contacts>.

- To submit a BUS voucher application: BUS.Application@ofgem.gov.uk.
- To submit a BUS redemption application: BUS.Redemption@ofgem.gov.uk.

6. Grant payment

Section summary

This section provides information on the process for receiving a payment after a voucher is redeemed. It sets out the details we require to make a payment.

Grant payments to installers

6.1. Following successful redemption of a voucher, we then process the voucher redemption application for payment.

6.2. We won't issue vouchers if budget isn't available for them to be redeemed (as set out in chapter 5). Therefore, once a voucher is issued, applicants can be confident that there will be budget available to make a payment if the voucher redemption application is successful.

Payment schedule

6.3. Once a redemption application has been approved, it will be processed for payment, along with all other redeemed vouchers, on the next scheduled payment day. We operate a weekly payment schedule, meaning we will seek to make several payments on the same day each week. Therefore the gap between us approving a voucher redemption application and sending payment for it will be a maximum of five working days for most voucher redemption applications. Where the scheduled payment day is a public holiday, payments will be made on the following working day. We may make payments more frequently depending on our capacity. We understand it may take up to three to five additional working days for banks to clear funds and for the payment to appear in the installer's account.

6.4. The payment reference show the installer account ID. Where installers have more than one successful voucher redemption application, they will receive bulk payments to their bank accounts. To see which voucher has been paid, please see the remittance email sent to the authorised representative of the account. Authorised representatives may forward the remittance to other account users if they wish but we cannot send it to other users directly.

Payment requirements

6.5. Payments are issued into UK bank accounts which accept pound sterling.⁹⁷

6.6. Installers are responsible for keeping their bank details up to date within their installer account. Updating bank details will trigger our re-verification processes, which may cause a delay to payments. We are not responsible if we make a payment to the wrong bank account if an installer has failed to update their bank account details. If this happens we will not issue a payment twice.

6.7. If a notification has been received that a voucher redemption application has been successful, but payment has not been received after ten working days have passed, please contact us at BUS.redemption@ofgem.gov.uk.

⁹⁷ The BUS regulations, Schedule 2, 2(e)

7. Scheme budget

Section summary

This section details the voucher validity periods and grant amounts available for different technologies, and the process for changes to the grant values. It sets out the ways in which queues, voucher expiration and voucher revocation operate.

Grant value changes

7.1. The Secretary of State may decide to review the grant value offered for ASHPs, GSHPs or biomass boilers at any time, taking into account the following factors:⁹⁸

- the number of vouchers issued
- a change in the market price or in the cost of installation of heat pumps or biomass boilers
- any other factor which is likely to affect the number of voucher applications or the cost of installing or running heat pumps or biomass boilers.

7.2. The value of the grants may increase or decrease by any amount the Secretary of State determines.

7.3. If the Secretary of State decides to change the grant values under BUS, they are required to publish a “grant change notice” at least 28 days prior to the change coming into effect. The notice will specify the new value of the grants and the date on which the change will take effect.⁹⁹

7.4. Any change to the grant values will only affect new vouchers. Vouchers that have already been issued and are within their validity period will retain the value assigned to them when they were issued. If the date of the grant value change occurs after a voucher application has been submitted but before we have issued a voucher, we will assign a grant value based on

⁹⁸ The BUS regulations, Regulation 13(2)

⁹⁹ The BUS regulations, Regulation 13(4)

when we consider the voucher application to be properly made. See paragraph 5.42 for more information on properly made applications.

Scheme budget

7.5. The BUS has an overall budget of £450m to be delivered over 3 years from May 2022. The Secretary of State is responsible for setting the scheme budget.¹⁰⁰

7.6. There is an annual budget of £150m per financial year. This means that we are not able to issue any new vouchers once this threshold has been met. If an applicant has been issued a voucher and it is within its validity period, they can still be paid the grant value following a successful voucher redemption application.

7.7. We publish monthly reports detailing the remaining available annual budget to provide transparency on the likelihood of a successful voucher application being allocated budget (see chapter 10 on public reporting). If the annual budget allocation is met, we will inform installers by publishing details on our website and on social media channels.

Queues

7.8. If the available scheme budget runs out, then it may be necessary for us to operate a queue until further budget is available. If a queue is in operation, an installer may still make a voucher application, but they will not be issued a voucher until they reach the front of the queue. Voucher applications will enter the queue based on when they are deemed properly made. The queue may reduce in size when we are able to issue more vouchers due to existing vouchers expiring or being returned, or the annual or quarterly budget allocation being increased, reset, or removed.

Expired/revoked vouchers

7.9. If installers do not submit a voucher redemption application within the voucher validity period, the voucher will expire and the budget that had been allocated to that voucher will be returned, where possible, to the overall remaining budget. Extensions to the voucher validity periods will not be allowed, however installers are able to re-apply where they were unable to commission in time (or apply retrospectively).

¹⁰⁰ The BUS regulations, Regulation 12

7.10. Where vouchers are revoked during the validity period, the value associated with revoked vouchers will also be returned to the overall remaining budget. For more information on revoking vouchers see chapter 9 on audit and compliance.

Quarterly budget allocation

7.11. The Secretary of State may introduce a cap on the number of vouchers that we may issue each quarter (beginning 1 April, 1 July, 1 October, 1 January). This is intended to ensure there are sufficient vouchers available throughout the whole of each scheme year. If the Secretary of State decides a quarterly cap is necessary, then they will publish that fact before the relevant quarter begins.¹⁰¹

¹⁰¹ The BUS regulations, Regulation 12(1)(c)

8. Installer obligations

Section summary

We detail the role and responsibilities of installers throughout the scheme, including their obligations to retain information and inform us of inaccurate information.

Submission of voucher applications and voucher redemption applications

8.1. Installers are responsible for satisfying themselves that the information they are submitting on a property owner's behalf is accurate. This will involve communication with the property owner to gather information and confirm its accuracy.

8.2. If we require further information to determine either a voucher application or a voucher redemption application, we will issue the installer a notice that specifies what must be provided. The installer has 14 days from the date the notice is issued to provide the information.¹⁰² Details of how to provide further information are stated on the request. If the information is not provided, we may reject the voucher application or voucher redemption application.

8.3. The installer must retain a copy of any information provided as part of their voucher application and voucher redemption application for six years from the date that the application was made.¹⁰³ This is to allow comprehensive audits to be carried out, in order to ensure compliance with the scheme rules.

Informing property owners

8.4. The installer must inform the property owner that their property may be audited. When we seek the property owner's consent after a voucher application is submitted on their behalf, we also inform them of the possibility of audits. For more information on audits please see chapter 9 on audit and compliance.

¹⁰² The BUS regulations, Regulation 14(5)(a)

¹⁰³ The BUS regulations, Regulation 17(1)(a)

Accuracy and provision of information

8.5. If the installer becomes aware that any of the information provided in support of their voucher application or voucher redemption application was either incorrect or has changed since the application was submitted, then they must notify us of the details within 14 days of becoming aware.

8.6. Whenever we require information relating to an installation, the installer is obligated to provide that information with 14 days of our request.¹⁰⁴

8.7. These obligations apply regardless of whether the voucher relating to an installation is still valid, has expired, been redeemed, or revoked.

8.8. Where **information provided** by the property owner to the installer is **false** and the installer has become aware, the installer must notify us of that fact **no more than 14 days** after becoming aware and should not redeem the BUS voucher. The installer should assure themselves that the information they submit to us is correct. Inaccurate information could lead to us rejecting a voucher application or voucher redemption application, revoking a voucher, withholding a payment or recouping a payment from the installer. We do not have any role or responsibility relating to the contractual arrangements between installers and property owners.

¹⁰⁴ The BUS regulations, Regulation 17(1)(b)

9. Audit and compliance

Section summary

In this section, we explain our audit powers under the BUS. It explains why we audit, the types of audits we carry out, and what to expect from audits. It also sets out the actions we can take if we are investigating non-compliance or if we establish that an installer has failed to meet their obligations. Finally, it describes the circumstances under which installers have a right of review and the process for this.

Why we audit

9.1. To help ensure that the public money that funds the BUS has been used correctly in line with the BUS eligibility criteria, we (and agents authorised on our behalf) run a comprehensive audit programme on installers, properties and installations that have made a BUS application or received a BUS grant. The regulations provide a range of powers that allow us to take action where non-compliance, fraud or abuse is suspected or discovered.

Audit types

9.2. We carry out both site and desk audits. These are both done either on a statistical or a targeted basis.

9.3. **Desk Audits:** Desk audits can be by phone or email. In these cases we may need additional information from the property owner or the installer as assurance that the installation is compliant with scheme eligibility.

9.4. **Site Audits:** We may request access at any reasonable hour to inspect a property which relates to a BUS voucher application, a BUS voucher redemption application or has had a BUS grant paid.

9.5. We may request access at any reasonable hour to inspect a property which relates to a voucher that has been applied for, redeemed, or had a grant paid for a number of reasons including but not limited to:¹⁰⁵

- verifying the existence of an eligible heating system
- verifying that a property is an eligible property
- verifying the scheme insulation requirements have been met
- taking photographs, measurements, or video or audio recordings in relation to that verification
- verifying the installation meets the full space and water heating demands of a property
- confirming if the property owner has provided consent to the voucher application
- ensuring that there is no contravention of the BUS regulations.

9.6. The request for access is made by a notice to the property owner which will:¹⁰⁶

- be given to the property owner no less than two days before the proposed inspection is to take place, and
- inform the property owner of their right to refuse the request and the possible consequences of doing so as explained in paragraph 9.9.

9.7. The request applies regardless of whether the voucher is valid, has expired, been redeemed, or been revoked.¹⁰⁷

9.8. All our site auditors are Disclosure and Barring Service (DBS) checked for security. Properties could be selected at any point from when a voucher application is made through to after the installation is completed and has received the grant payment. It is possible for a

¹⁰⁵ The BUS regulations, Regulation 18(1)

¹⁰⁶ The BUS regulations, Regulation 18(2)

¹⁰⁷ The BUS regulations, Regulation 18(3)

property owner to check that a request from us for access to their property is genuine by either e-mailing BUS.enquiry@ofgem.gov.uk or by telephoning our BUS Enquiry line on 0330 053 2006.

9.9. We may consider refusal to permit an audit as reasonable grounds to suspect non-compliance with one or more scheme requirements and may withhold payments for those installations. Once we gain access to conduct a site audit to the property, and any concerns are addressed we may release the payment. Where grant payments have been made and we or our authorised agents are refused entry for audit we may take action such as revoking a voucher, withholding a payment or requesting a repayment of the grant.¹⁰⁸ More information on revocation and repayment can be found below.

9.10. Installers should inform property owners of the possibility of audits as part of the voucher application process and explain any possible consequence of refusing or delaying audits.

9.11. We are likely to request evidence when we carry out an audit. The installer has an obligation to keep all documentation relied upon for voucher applications and voucher redemption applications for six years from the date it was made.¹⁰⁹ Evidence that may be requested includes:

- copies of MCS certificate
- copies of EPCs
- EPC site notes¹¹⁰
- purchase receipts/quote for the renewable technology.

9.12. Please note this list is not exhaustive and we may request any information we deem necessary to verify eligibility for the scheme. We would recommend for best practice that time-stamped geo-tagged photographs are taken during the installation of the heat pump or biomass

¹⁰⁸ Repayment request notices will be sent to the installer and not to the property owner.

¹⁰⁹ The BUS regulations, Regulation 17(1)(a)

¹¹⁰ We ask that installers and property owners ensure that site notes from EPCs going forward are retained, and we will expect installers and property owners to be able to provide EPC site notes for EPCs produced since the publication of this guidance in July 2022. We understand that it may not be possible to obtain EPC site notes for older EPCs, but we may request them and would expect to receive them if they are available.

boiler. These photographs could be beneficial for audit purposes when the installation is selected for desk audit.

9.13. **After an audit has been conducted**, we will write to the installer and property owner to outline the results of the audit. Where there are rectifiable issues identified by the audit, the letter will specify the actions required of the installer, and, where required, of the property owner, to rectify the situation.¹¹¹

9.14. Installers are expected to address these issues, with the help of property owners where applicable, and need to report back to us once they have done so. Instructions of how to report back will be contained within the communication from us. Depending on the nature of the issues identified and the installer's response, we may either launch a formal compliance investigation (which may involve a temporary withholding of a grant payment) or take other compliance action.

9.15. MCS undertake their own checks on BUS-funded heating system installations completed by MCS installers. They will be contacting property owners directly to capture information to carry out these checks. They may contact property owners via boilerupgradescheme@mcscertified.com or 0333 103 8198. Property owners should aim to respond within seven days of receiving their communication. For further help, contact MCS.¹¹²

Withholding payments during investigation and non-compliance

9.16. We may withhold payments for several reasons including but not limited to where we have reasonable grounds to suspect that:

- the installer has failed or are failing to comply with an obligation
- the installer has been issued a voucher or has been paid as a result of the provision of incorrect information on another application
- the installer is not an MCS certified installer for the appropriate technology

¹¹¹ The BUS regulations, Regulation 19(4)

¹¹² <https://mcscertified.com/about-us/contact-us/>

- the property is not an eligible property
- the heating system is not eligible, or not eligible in relation to the property specified in the voucher
- the property owner has not consented to the installation or that consent is falsified
- the property owner has previously received public funding for the low carbon heating system
- we are being obstructed from verifying eligibility through the refusal for audit access.

9.17. Reasonable grounds include where we receive notification from MCS or a consumer code that an installer is under investigation by them for a breach of their requirements.

9.18. Where an installer has multiple applications, we have the power to withhold payments to any or all of those applications until we are satisfied.

9.19. Within 14 days of deciding to withhold a payment we will send a notice to the installer specifying:¹¹³

- which of the grounds in paragraph 9.16 apply
- the payment(s) which will be withheld and the next steps in the investigation
- the information the installer must provide and the date it must be provided
- the consequences of failing to provide the information by the date specified.

9.20. When we conclude our investigation, we will inform the installer of the outcome and the action we will take.

¹¹³ The BUS regulations, Regulation 20(2)

9.21. Within three months of sending the installer a withholding notice, where we are satisfied that the installer has provided the required information or taken appropriate steps to address the issue we will notify and make the payment to the installer.

9.22. Where we are not satisfied, we may revoke the voucher and reject any subsequent voucher applications and voucher redemption applications by that installer or a person connected to that installer. We will send a further notice to the installer specifying the case of non-compliance.¹¹⁴

9.23. The notice will state if we will:

- revoke the voucher
- require repayment
- offset any future payments due to that installer, or
- undertake any other action including but not limited to referring to other bodies and seeking civil recovery.¹¹⁵

Right of review

9.24. The right of review does not apply to our function of withholding payment. We only withhold a payment during an investigation into compliance with the BUS regulations. The conclusion and outcome of such an investigation will either lead to a grant payment being made or a decision to revoke the voucher. The right of review will then apply to the decision to revoke the voucher. For more information about the right of review process, please see paragraphs 9.43 to 9.52.

Former installers

9.25. We have the powers to investigate a **former installer** and continue with an ongoing investigation on a former installer where there has been a breach of the BUS requirements.¹¹⁶

¹¹⁴ The BUS regulations, Regulation 20(5)

¹¹⁵ Civil recovery notices will be sent to installers.

¹¹⁶ The BUS regulations, Regulation 24

9.26. A former installer is any installer who has created a BUS account or has been a named user on a BUS account within the lifetime of the scheme, but also one that does not currently hold any active or open applications or vouchers.

Revocation of vouchers

9.27. If we have reasonable grounds to suspect that an installer has been issued a voucher as a result of information which is materially incorrect, we have the power to revoke or “take back” vouchers.¹¹⁷ After we have revoked a voucher, we also have the power to reject other voucher applications and voucher redemption applications associated with the installer or a person associated with the installer.¹¹⁸

9.28. Examples of cases that might warrant or contribute to a revocation may include (but are not limited to):

- Providing information incorrect in a material particular in order to obtain a voucher (such as false information)
- providing information incorrect in a material particular in order to obtain a grant payment (such as false information)
- material errors in declarations
- refusal of access for audit access.

9.29. If we revoke a voucher we will notify the installer within 14 days of the decision. The notice will state:¹¹⁹

- the reason for the revocation
- details of the installer’s right to request a review of our decision.

¹¹⁷ The BUS regulations, Regulation 21(1)

¹¹⁸ The BUS regulations, Regulation 21(2)

¹¹⁹ The BUS regulations, Regulation 21(3)

Fraud

9.30. Irrespective of any action we may take in relation to non-compliance, there may be instances where we uncover evidence of possible criminal conduct such as fraud.

9.31. We take a zero-tolerance approach to fraud. We have a dedicated counter fraud function that undertakes activity to detect, prevent and deter fraudulent activity on the environmental schemes that we deliver.

9.32. Where we suspect that an installer has deliberately falsified information provided to us in order to defraud the scheme, we will refer such cases to the relevant authorities such as Action Fraud and the relevant police force for further action. This may lead to a criminal prosecution, possible loss of MCS accreditation in addition to the actions available to us in the face of non-compliance, listed above.

9.33. If you have concerns about suspected fraud, you should report it to us by:

- emailing us at counterfraud@ofgem.gov.uk or
- calling us on 0207 901 7373 where you will be invited to leave a voice message. If we require further information in order to consider the concern, we will call you back.

9.34. Our website provides further information on what we do if we suspect fraud and what information we need you to provide if you are reporting a suspected fraud.¹²⁰

Whistleblowing

9.35. If anyone working in the energy sector or otherwise involved in the delivery of our environmental schemes or social programmes has concerns about wrongdoing at their workplace, they can contact our whistleblowing desk by:

- emailing us at whistle@ofgem.gov.uk or

¹²⁰ <https://www.ofgem.gov.uk/environmental-and-social-schemes/counter-fraud-environmental-and-social-programmes>

- telephoning us on 0207 901 7121.

9.36. Our website page on whistleblowing contains further information relating to this.¹²¹

Repayment and offsetting

9.37. Where it has been identified that a grant payment was made to an installer in error or they weren't eligible for the payment, we may either require the installer to repay the grant value or offset the amount against future payments to that installer.

9.38. Examples of cases that might lead or contribute to the recouping or offsetting of a grant amount include (but are not limited to):¹²²

- An installer was paid:
 - an amount which exceeded the amount they were entitled to
 - whilst failing to comply with an installer obligation, or following such a failure
 - as a result of the provision of incorrect information by the installer which was incorrect in a material particular.
- A request for audit access was refused

9.39. Before taking any of the actions outlined in paragraph 9.37, we will send the installer a notice specifying:

- the amount we are seeking to recover
- the basis on which that amount is calculated
- whether we require the amount to be repaid or offset

¹²¹ <https://www.ofgem.gov.uk/about-us/contact-us/whistleblowing>

¹²² The BUS regulations, Regulation 22

- where applicable, the date by which the amount must be repaid, which must be not less than 28 days after the date on which the notice is sent
- details of the installer’s right of review.

9.40. For repayments, if the installer fails to make payment in full by the date specified, we may recover any outstanding amount as a civil debt. We may take court action to recover the payments if the installer doesn’t repay the amount within the timeframe we have specified.

Revocation of compliance actions

9.41. We may revoke, or “take back” a compliance action we have previously imposed on an installer.¹²³ We may do so where there was an error involved in our decision to exercise our compliance powers, or where it is otherwise just and equitable to do so.

9.42. We may revoke a sanction as a result of a current or former installer’s successful request for review. Within 14 days of the decision to revoke a sanction, we will send a notice to the installer specifying:

- the sanction which has been revoked
- the reason for the revocation
- what actions we propose to take relating to any grant payment (eg where we had withheld or recouped).

Right of review

9.43. The right of review process is intended to provide a means of requesting a review of a decision made by us.¹²⁴

9.44. If a property owner or installer believes an error has been made in the decision that has been reached, the installer may ask for a review of this decision as part of the review process outlined in this section.

¹²³ The BUS regulations, Regulation 23

¹²⁴ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-review-request-form>

9.45. The right of review entitles the installer to ask for a review of a decision we have made, including where we:¹²⁵

- reject a voucher application
- reject a voucher redemption application
- revoke a voucher
- require repayment of a grant already paid to the installer
- require future grant payments to be offset against payments already made but found to be non-compliant.

9.46. Before submitting a statutory review request, installers should consider whether this is the appropriate option to take. In some cases, it may be quicker and easier to reapply instead as the statutory review team are unable to amend applications that have been correctly rejected. If the wrong information has been provided (for example, property owner contact details) or additional evidence hasn't yet been provided, it is likely that we'll uphold the decision and recommend that the installer reapplies. Having a voucher application or redemption application rejected doesn't prevent the installer from reapplying, providing the installation meets the eligibility criteria.

9.47. The right of review does not apply to our function of withholding payment.

9.48. If an installer would like to submit a request for a right of review of a decision we have made, they need to fill out the right of review form and submit it to us at BUS.Review@ofgem.gov.uk.¹²⁶ **The request must be received by us within 28 days** of the date of the notice of the decision which is requested for review.¹²⁷ Installers must specify the decision they are requesting to be reviewed, any grounds on which the review is being requested and provide us with any supporting evidence that is relevant.

9.49. We may ask for further information and that must be provided to us.

¹²⁵ The BUS regulations, Regulation 25

¹²⁶ <https://www.ofgem.gov.uk/publications/boiler-upgrade-scheme-review-request-form>

¹²⁷ The BUS regulations, Regulation 25(2)(a)

9.50. The review of the decision will not be carried out by anyone who made the original decision.

9.51. We aim to reach a decision within 21 working days of receiving an application for review. If it is not possible to do so in that time, we will provide an update within this time.

9.52. We will notify the installer, and any other person affected by a decision, of the result within 21 days of concluding the review and making the decision.¹²⁸

¹²⁸ The BUS regulations, Regulation 25(6)

10. Public reporting

Section summary

In this chapter we set out the data we include in our regular reports, and the frequency of our reporting.

Reporting of key scheme data

10.1. As part of our administration of the BUS, we are required to publish reports on a quarterly and annual basis on our website.¹²⁹ Additionally, we will seek to publish monthly updates on the operation of the BUS. This aids transparency on how the scheme is progressing and how much budget remains available for installers to apply for.¹³⁰ For more information on the scheme budget, please see chapter 7.

10.2. The reports include the following information, at a minimum:

- number of vouchers issued
- total value of valid vouchers issued
- number of vouchers redeemed
- total value of grants paid
- remaining budget.

Reporting frequency

10.3. Monthly reports for each calendar month will be published in the first week of the following month.

¹²⁹ The BUS regulation, Regulation 30

¹³⁰ The BUS regulations, Regulation 30

10.4. Quarterly reports will be published by:

- Q1: 31 August
- Q2: 30 November
- Q3: 28 February
- Q4: 31 May

10.5. Annual reports will be published on the 31 July each year covering the preceding 12-month period ending with 31 March of that year.

10.6. All information is published in an anonymised form.

11. Queries, feedback, and complaints

Section summary

This section outlines how installers can ask queries and raise complaints about the policy and the scheme administration.

Queries

11.1. For general queries regarding the BUS, queries about the BUS guidance or our administration of the BUS should be directed to the BUS Enquiries team at BUS.Enquiry@ofgem.gov.uk or by phone on 0330 053 2006.

Complaints

Comments on policy and policy decisions

11.2. Where the complaint is about the scheme's underlying policy, including the eligibility criteria, please contact BEIS at boilerupgradescheme@beis.gov.uk.

Comments and feedback about scheme administration

11.3. If an installer or property owner has a complaint or recommendation about our administration of the scheme generally or complaints on how we have handled a specific aspect of the overall, they can email feedback@ofgem.gov.uk. Our Complaining About Ofgem webpage¹³¹ gives more information on our complaints process.

11.4. If installers or property owners have concerns about a decision which we have made, they can lodge a complaint using our complaints procedure. Decisions may go through a statutory review process. Please see the right of review section from paragraphs 9.43 to 9.52.

¹³¹ <https://www.ofgem.gov.uk/about-us/contact-us/complaining-about-ofgem>

Appendix 1 – Glossary

The terms below are intended to assist users of this guidance. However, please note that where these definitions overlap with definitions in the BUS regulations, the BUS regulations have precedence.

A

AUTHORISED REPRESENTATIVE

The authorised representative is the individual who sets up the BUS installer account with us and confirms that the company will take legal responsibility for all activity undertaken on the BUS account associated with it.

B

BUS VOUCHER

A voucher issued by us on behalf of the Secretary of State, in the form of an email. This is issued after a voucher application is properly made, has been assessed and we are satisfied that all the eligibility requirements have been met. Vouchers can be redeemed for the relevant grant amount once an installation is commissioned, and all evidence required for redemption is provided to us.

C

CUSTOM-BUILD

Custom build refers to properties created by a builder who is contracted by an individual. This type of building is considered to be a “self-build”. For further information, please refer to “self-build” below.

E

ELIGIBLE TECHNOLOGIES

The BUS provides upfront capital grants to support the installation of specific technologies, which must meet the requirements of the BUS regulations, the latest MCS standards and the standards approved and published by the Secretary of State. The eligible technologies under

BUS are Air-Source Heat Pumps, Biomass Boilers and Ground Source Heat-Pumps (including water source heat pumps and shared ground loops).

ELIGIBILITY CRITERIA

These are a range of eligibility criteria that must be met for a technology and property to be eligible under BUS. These are set out in the BUS regulations and installers need to provide information and evidence to demonstrate eligibility at both the voucher application and voucher redemption application stages. The evidence requirements are set out in the BUS regulations and guidance.

EMISSIONS CERTIFICATE

All biomass boilers must have an eligible emissions certificate to be eligible under the BUS. The emissions certificate shows that the installation meets the scheme's air quality standards, and it contains information about the product and laboratory where the testing took place, along with information on the emissions and tested fuel types for the product. An emissions certificate meets the requirements where it is issued by a testing laboratory which is accredited to the standard approved by the Secretary of State.

M

MCS

The MCS (Microgeneration Certification Scheme) is a certification scheme for microgeneration installation companies and products. It defines and maintains consistent standards, providing confidence to consumers who wish to invest in small-scale technologies that produce electricity and heat from renewable sources.

P

PROPERLY MADE

Properly made is the point at which we consider a voucher application to be formally made and we have all the necessary information to make an assessment on eligibility. The BUS regulations specify this is at the point at which all information required as part of a voucher application has been submitted and all requests for further information have been addressed. At voucher application stage, an application can only be considered properly made once the property owner has provided all the required information to confirm consent and their identity in addition to information submitted by the installer.

PROPERTY OWNER CONSENT

Property owners are required to confirm that they have consented to an application for a BUS grant being made on their behalf for their property. We request this after an installer has submitted a voucher application to us on their behalf. We contact the property owner to confirm their consent and verify their identity. We inform the installer if consent has been provided. The voucher application cannot be processed if we don't receive the property owner's consent.

PEL

The Ofgem Product Eligibility List (PEL) is an administrative tool that makes it easier to identify products that could be eligible for the BUS. All products on the Ofgem PEL are taken from the MCS certified product directory, where they also meet the standards required by BUS. The Ofgem PEL is not exhaustive – there may be some products on the MCS certified product directory that do meet the requirements for BUS but are not on the Ofgem PEL.

Where a specific biomass boiler is not on the PEL, an emissions certificate meeting the scheme requirements for that product can be provided as evidence at voucher redemption stage if it meets the air quality requirements.

The PEL does not consider SCOP of heat pumps and installers need to calculate this separately.

For the full explanation of the Ofgem PEL, please see the section beginning at paragraph 3.50.

S

SELF-BUILD

Eligible self-builds are new builds which were built using either the resources or labour of an individual. This includes buildings where a builder is contracted by an individual to create a 'custom-built' property or where a private individual builds it as a DIY 'self-build' project. Both of these types of properties are treated as self-builds. Eligible self-builds cannot have been owned wholly or partly by a person who is not an individual. The date the building was first occupied must be on or after the first commissioning date of the heat pump. The full definition is available in paragraph 3.16.