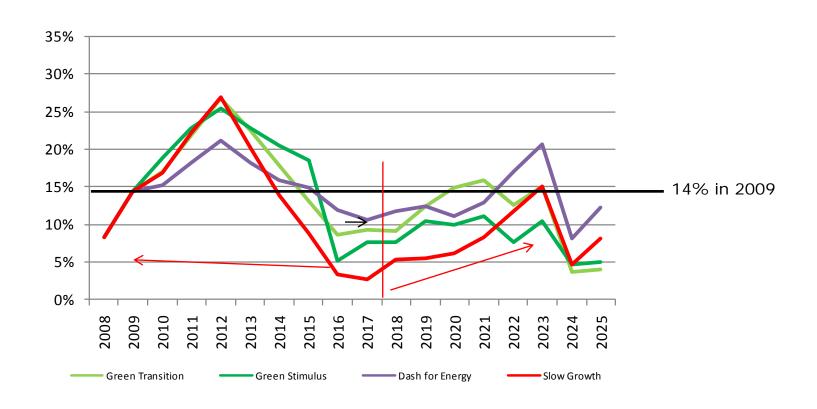


Will GB's lights stay on and will the gas keep flowing: a look at the next decade?

Alistair Buchanan CBE 19<sup>th</sup> February 2013



# OFGEM ADVISES HMG ON CAPACITY OUTLOOK



**SOURCE: OFGEM PROJECT DISCOVERY OCTOBER 2009** 



#### WHAT DOES RED LINE MEAN?

# **SLOW GROWTH**

Supply Risk: Deferred investment.

CO<sub>2</sub> Impact: Down 18% by 2020.

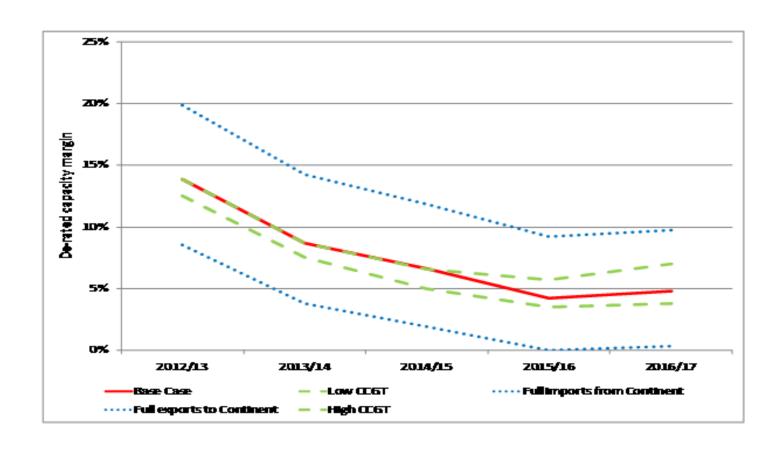
Impact on Bills: Up 22% by 2020.

Investment Required: £95bn.

SO: £95BN NEEDED - NOT THE BIGGER £200BN (YET!)



# **OFGEM'S FOCUS IS MID-TERM (10 YEARS)**



**SOURCE: OFGEM CAPACITY REPORT OCTOBER 2012** 

#### WHY DID WE GET TO THIS OUTLOOK?

#### High Policy of GB Government: 2005-2010

- (1) Signed two key European Directives that cleans or closes fossil plant:
  - Large Combustion Plant Directive (impact by 2016).
  - Industrial Emissions Directive (impact by 2021-23).
- (2) Agreed to 20/20/20 targets with Brussels.
- (3) Opted for 50% cut in emissions by mid 2020's.
- (4) Lead player on climate change at Durban.
- (5) Stern advised us of "ultimate failure of markets" if we don't act on climate change.
- (6) CCC created "it establishes **legally binding** limits on carbon emissions."

#### ALL GOALS/TARGETS MADE IN FINANCIAL "BOOM"

#### FINANCIAL "BUST" LEFT PREDICAMENT

<u>IN</u> <u>OUT</u>

Wind Unabated coal

Water Old gas

Nuclear Oil

CCS (Clean Coal)

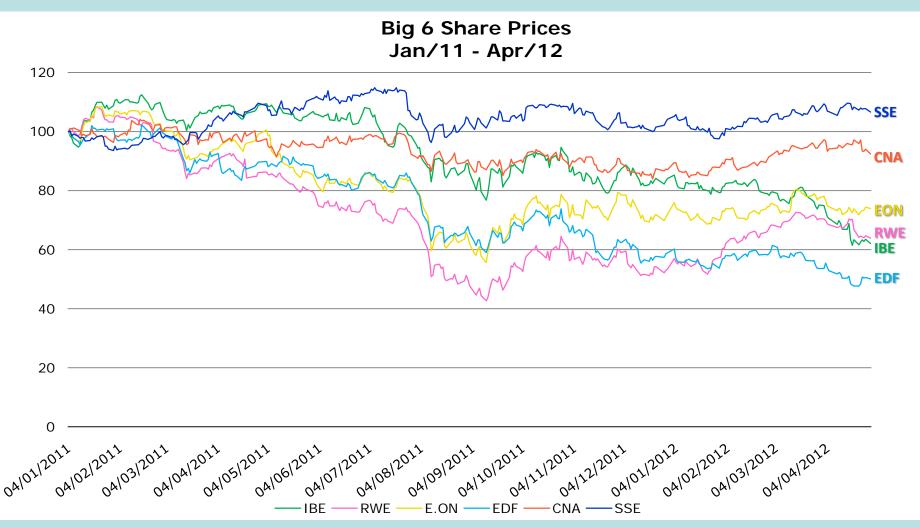
Other renewables

#### **BUT**

- (1) Single big assets replace smaller/flexible units.
- (2) Nascent Technology.
- (3) Huge up-front costs.
- (4) Financially challenging.

#### VISIONARY POLICY COLLIDED WITH FINANCIAL CRASH

# FINANCING OUTLOOK HAS GOT WORSE

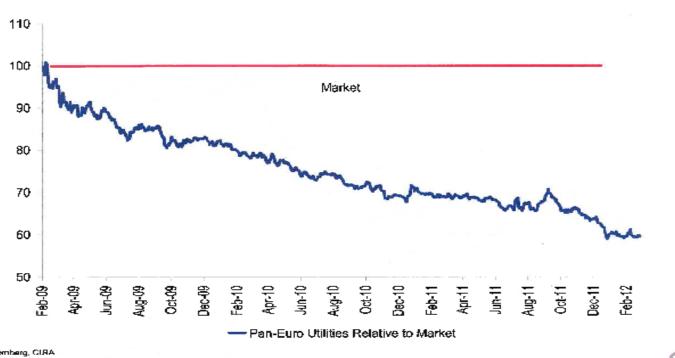


# FOUR OF BIG 6 SHARE PRICE COLLAPSE



#### **EUROPEAN UTILITIES SECTOR DE-RATED**

#### European Utilities Sector has been de-rated

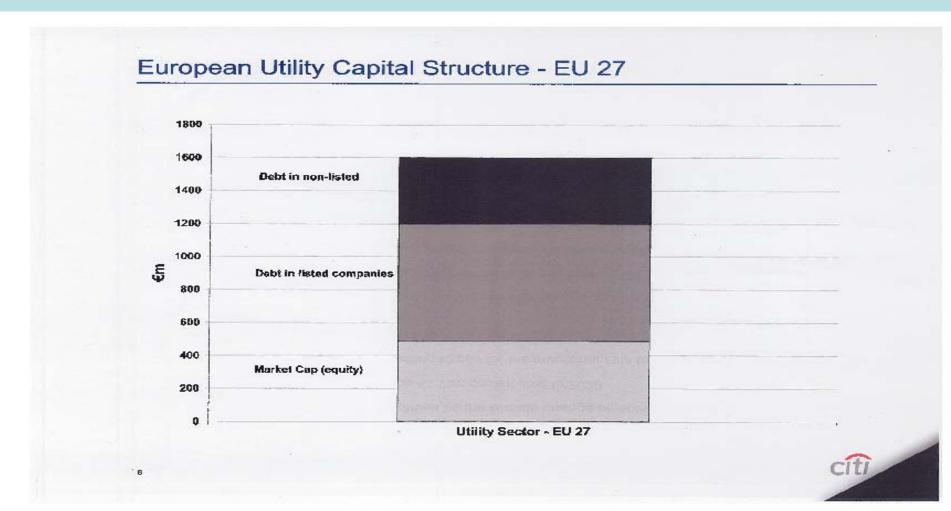


Source: Ploomberg, CIRA 11





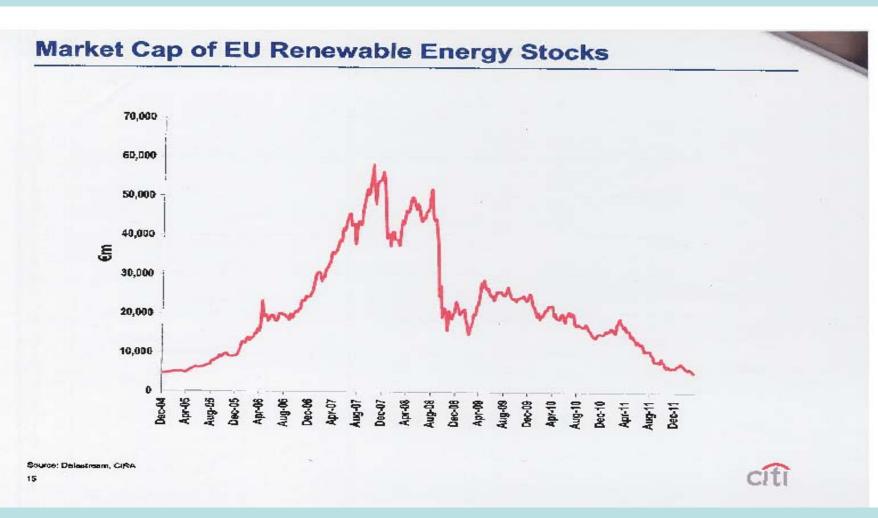
# **DEBT DOMINATES EQUITY**



# LITTLE EXTRA LEVERAGE OFF EQUITY BASE



# RENEWABLE STOCKS LOSE VALUE OF LAST SEVEN YEARS!



GB'S CHOICES DON'T MARRY WITH FINANCING



#### OFGEM'S ROLE

# S47 Electricity Act

"It shall be the duty of the Authority ... to keep under review the carrying on both in GB and elsewhere ... and to collect information with respect to those activities ... activities connected with the generation, transmission and supply of electricity".

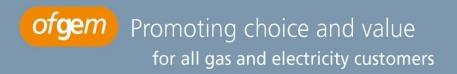
October 2009
Discovery
February 2010
Discovery

February 2012 Gas
Shale
October 2012
Capacity Report to
2017
November 2012 Gas
Markets Report

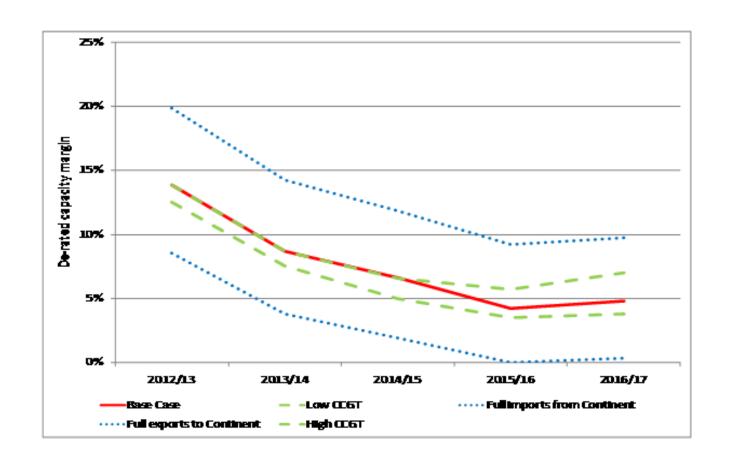
# S48 Electricity Act

"If the publication of any advice and information would promote the interest of consumers ... the Authority may publish that advice or information in such manner as it thinks fit."

# **NOW ADVISING HMG ON 2012-25 PERIOD**



# **BACK TO DISCOVERY**



#### SO WHAT'S NEW IN 2012?

# **LCPD NOOSE TIGHTENS**

**Source: National Grid** 

#### **BEFORE**: Opted Out Plant status at April 2012

	COMPANY	TEC MW	COMMENT
<u>COAL</u> Ironbridge	EON	964	Converting 485 MW to biomass.
Kingsnorth	EON	1966	TEC withdrawn 3/2013.
Didcot A	RWE	1558	TEC withdrawn 3/2012.
Tilbury	RWE	810	Converted to biomass.
Ferrybridge 1&2	SSE	994	
Cockenzie	Iberdrola	551	TEC withdrawn 3/2013.
OIL Grain	EON	1355	
Fawley	RWE	940	
Littlebrook	RWE	1245	Reduction to 800 MW at 3/2013

# **OPTIONS BEING CLOSED DOWN**

# **SUMMER 2012 LCPD NEWS**

**NOW**: Opted Out Plant status at September 2012

Source: RWE 18/9/2012 EON 01/08/2012

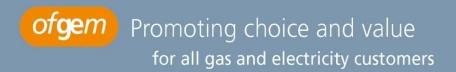
	COMPANY	TEC MW	COMMENT
COAL			
Ironbridge	EON	964	Converting 485 MW to biomass.
Kingsnorth	EON	1966	TEC withdrawn 3/2013.
Didcot A	RWE	1558	Will close 31/3/2013.
Tilbury	RWE	810	Ceases Q2 2013. Bio re-fit?
Ferrybridge 1&2	SSE	994	
Cockenzie	Iberdrola	551	TEC withdrawn 3/2013.
<u>OIL</u>			
Grain	EON	1355	Will close 31/3/2013.
Fawley	RWE	940	Will close 31/3/2013.
Littlebrook	RWE	1245	Reduction to 800 MW at 3/2013

# **CLOSURE EVEN SOONER**

#### **REVERSE/BREAK LCPD?**

- (1) Judicial Review?
- (2) GB's International Reputation?
- (3) Sued by compliant operators?
- (4) Plant cannibalised?
- (5) Plant is expensive to re-start.

#### IN FACT FOCUS ON IED CLOSURES NOW!



# **SUMMER 2012 – OTHER PLANT CLOSURES**

Gas closures : Old plant.

: Ahead of IED.

: Uneconomic.

Gas Mothballed : Shallow.

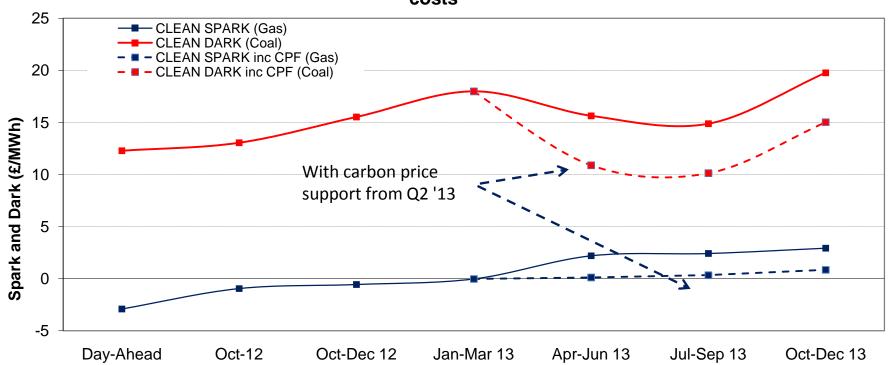
: Deep.

#### PEAK OF AVAILABLE CAPACITY - SEE DISCOVERY



#### WHY IS GAS PLANT COMING OFF BARS?

# Spark (Gas) and Dark (Coal) spread includes additional O&M and transportation costs



#### **NEW CARBON TAX AND CHRONIC EMR UNCERTAINTY**

Data: Bloomberg, Ofgem 17



# THERMAL PLANT COMMISSIONING HAS DRIED UP: EU & GB

# **EUROPE**

2008-2011 33GW Cancelled.

2008-2011 20GW delayed.

Source: IHS

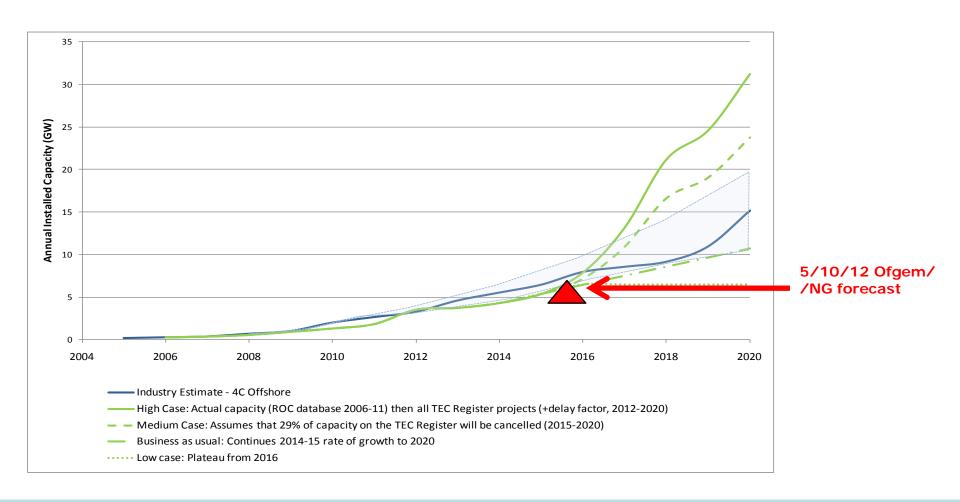
IN GB EARLIEST FOR NEW CCGT = 2017!!

# WHERE'S THE NEW PLANT THEN?

<u>Nuclear</u>	- - -	RWE/EON out of Horizon (delay). SSE/IBE out of Nugen (delay). Hinkley B running well behind 2017 date in White Paper.		
<u>CCS</u>	- -	0/4 success rate in £1bn fast forward scheme. Some small scale options. Shell/SSE at Peterhead or another go at Longannet?		
<u>Offshore</u>	- -	Load factor 10% below plan as in ramp up stage. Expect delivery of GW at low-end.		
<u>Biomass</u>	-	Siemens/Drax mega project on-hold.		
DELAY DOES <u>NOT</u> MEAN FAILURE				



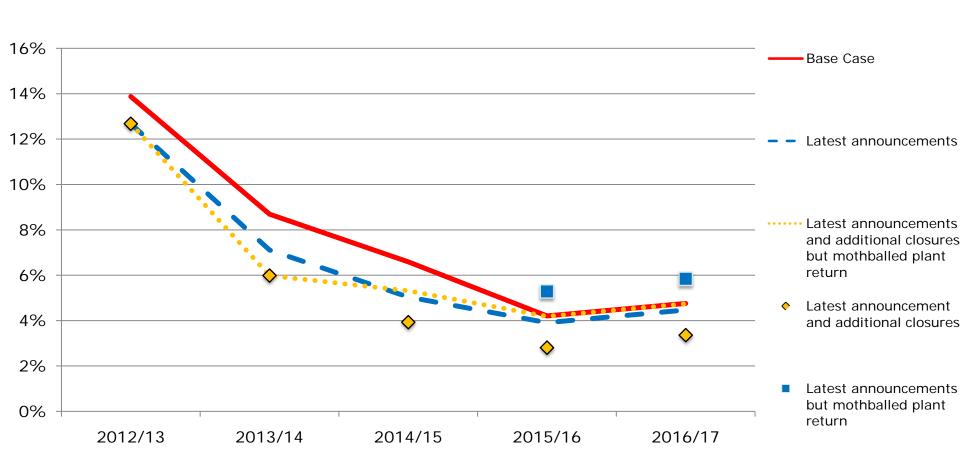
#### **OFFSHORE RUN RATE**



11GW BY 2020 NOT 30GW OF HIGH CASE

# Capacity Assessment de-rated margins

# **SO: CAPACITY REPORT OCTOBER 2012 SHOWED**



#### **CRUNCH EVEN EARLIER THAN DISCOVERY**

#### IMPLICATIONS OF OCTOBER 2012 CAPACITY REPORT

- (1) We need gas as transition or bridge.
- (2) Gas in power stations will not fall from 40% to 20-30% by 2020 but rather increase to 60-70%.
- (3) Renewable especially wind are progressing but in an orderly way. Round 2 Offshore may just be completed by 2020.
- (4) We need to understand:
  - The impact of interconnection.
  - The impact of shocks (systemic faults).
  - The security of our gas supply.

#### GB GAS SECURITY THROUGH ELECTRICITY PRISM

# FOCUS ON GAS SECURITY EVEN GREATER WHEN VIEWED WITH EUROPEAN ELECTRICITY

Germany : Switch to gas from nuclear 15-38bcm gas

p.a. more!

<u>Belgium</u>: Close nuclear policy – more gas.

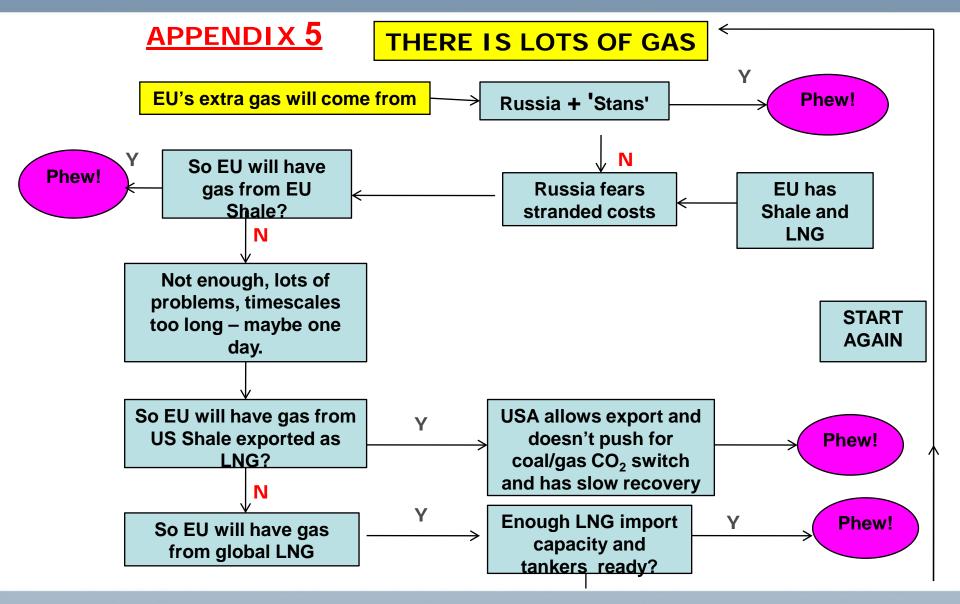
<u>France</u>: Will Hollande add gas?

#### **GB NOT ALONE IN LOOKING TO GAS**

#### **PART 1 - CONCLUSION**

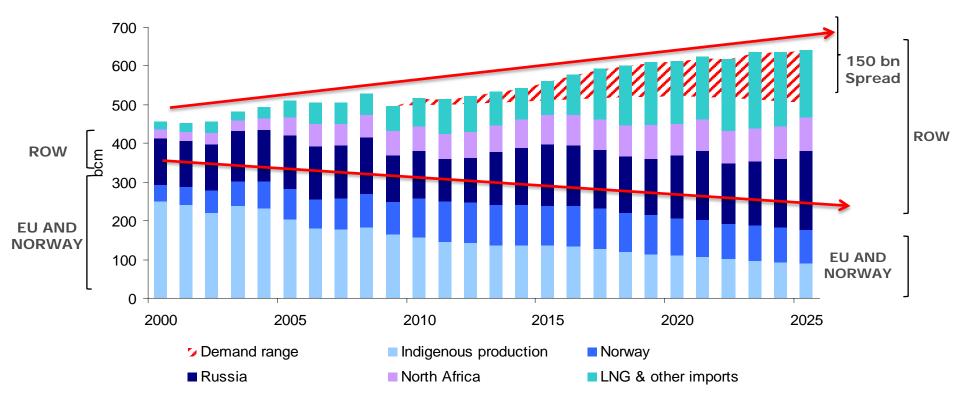
"Events dear boy events has led the power generation sector in GB and Europe to turn more to gas."





# GAS DEMAND IN EU (INCLUDING GB)

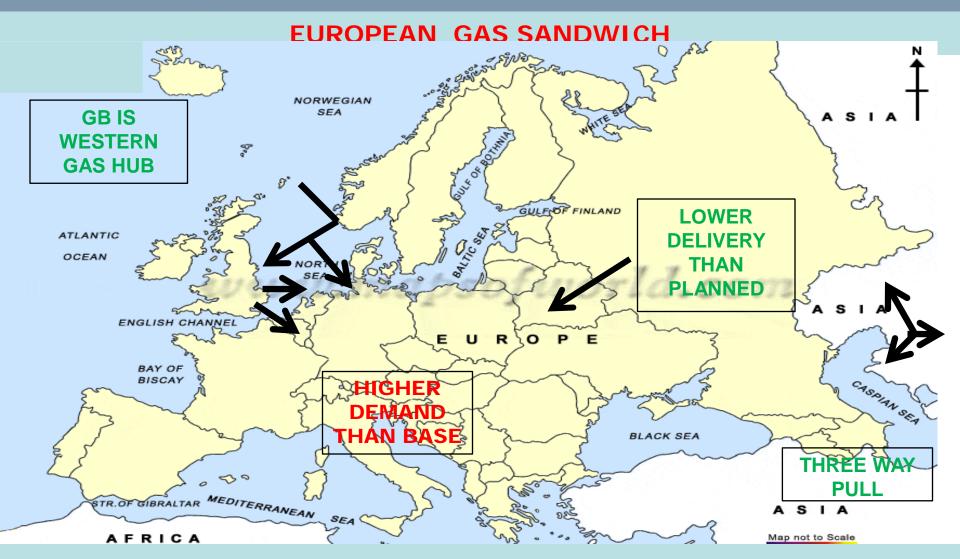
# Increasing dependence on non-European imports



There are risks to gas security of supply due to increasing imports from non-European sources (Russia, Qatar, North Africa)

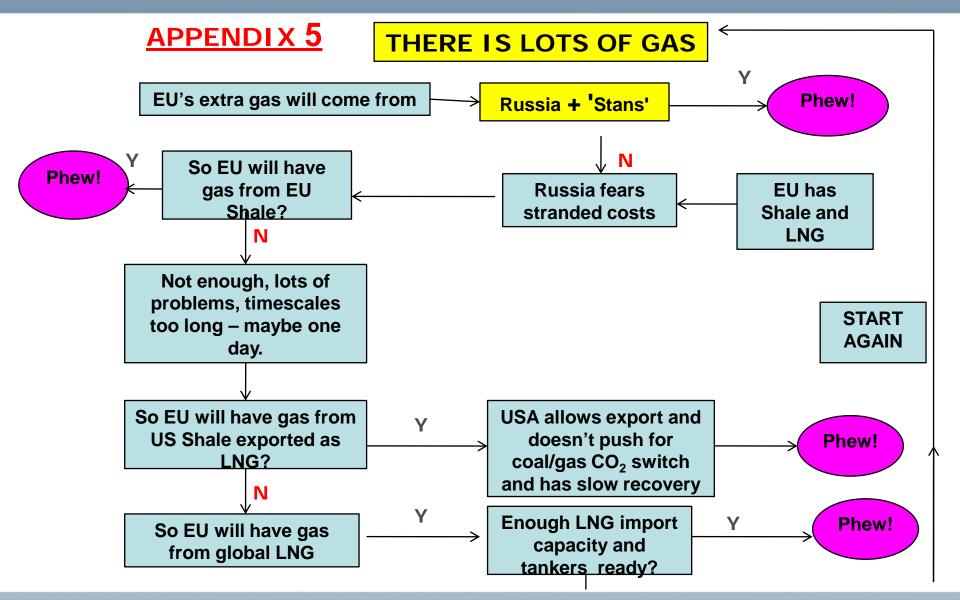
**SOURCE: NATIONAL GRID** 



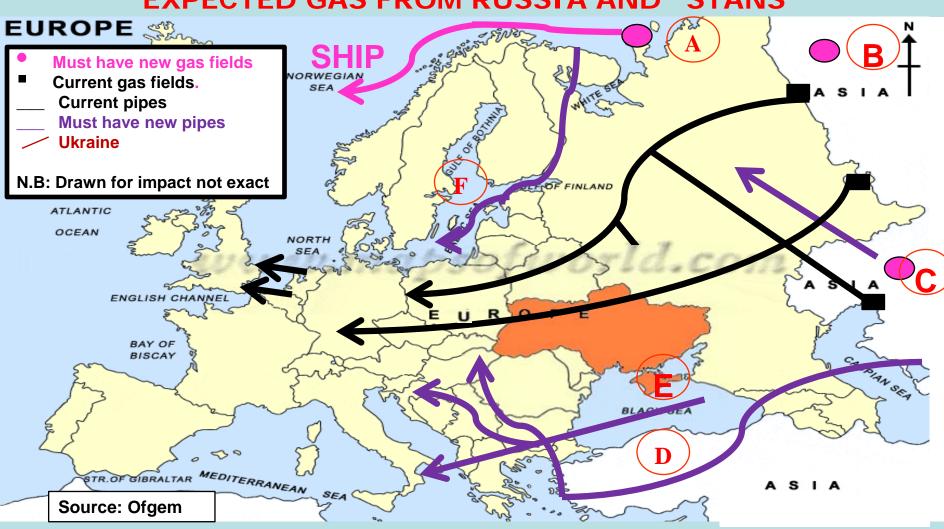


**ANALYSE THE CORE SUPPLY HUBS** 



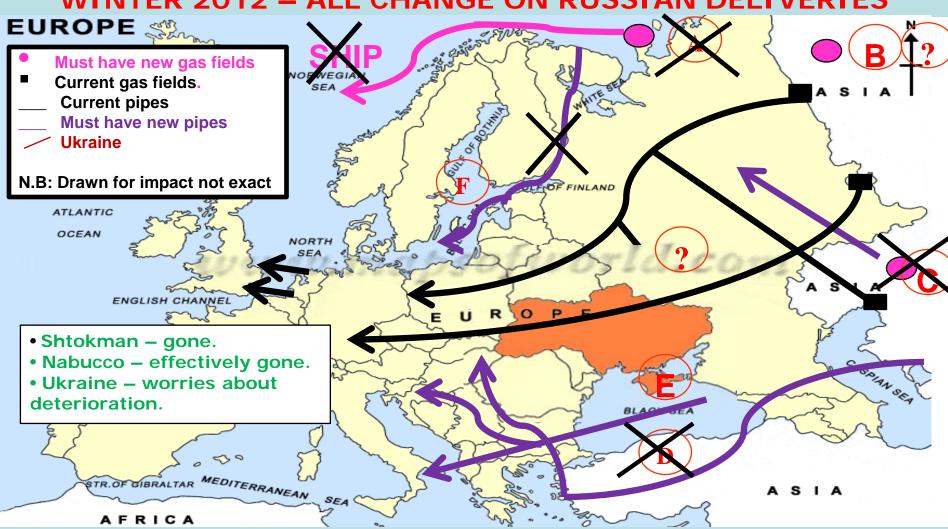


# **EXPECTED GAS FROM RUSSIA AND "STANS"**



**RUSSIA TO INCREASE DELIVERIES BY 80BCM?** 

# WINTER 2012 - ALL CHANGE ON RUSSIAN DELIVERIES



SHTOKMAN/NABUCCO ALONE = 80BCM

# **IMPACT OF SHORTFALL**

	2020 BCM	
Base demand case	630	
Gazprom to EU	185	No Shtokman.
Gas Shale	10	Poyry/Ofgem base case.
LNG to EU	140	Import capacity ramp up is assumed.
Other Supplies, Norway etc	268	No Iranian gas taken, Nabucco limited, TAP for Shah Deniz.
Total supply	<u>603</u>	
Shortfall in supply	<u>27</u>	To be met by Shale/Norway or LNG.

Source: A. Buchanan

# **CAUSE FOR SOME CONCERN?**

#### **ARE GAZPROM CONCERNED?**

" Gazprom invests sufficiently. We have always invested in production and transportation as much as needed to meet already signed contracts and not focusing on demand forecasts... As a result Gazprom has enough production capacity but does not suffer from surplus"

Alexei Miller June 2009

Source: Gazprom

MANAGING CHANGING GLOBAL PROFILES

#### RECENT GAZPROM BEHAVIOURS

February 2012:

"supply volumes to Western Europe had been reduced, up to 10%, for a few days."

**Source: Russia News Agencies** 

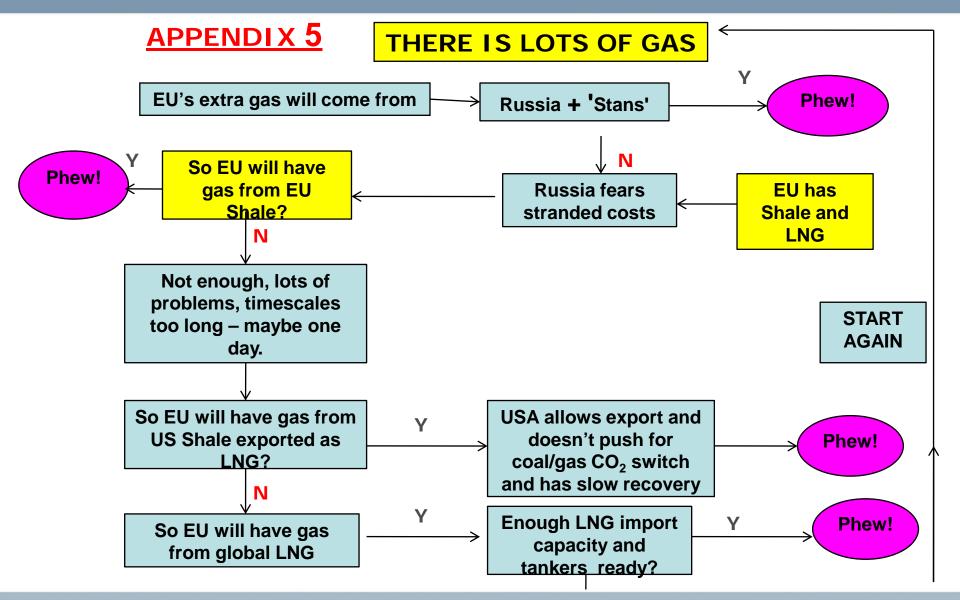
September 2012:

"Gazprom confirms it has **no plans to interrupt supplies** following the announcement of the EU enquiry".

Source: FT

IMPLICATIONS BEHIND THE WORDS? OR NOT?





# **GB: LOTS OF SHALE - POTENTIALLY?**

- Lancashire Cuadrilla?
- South-East of England?
- Into Cumbria nuclear waste deposit?

Source: FT/DECC/ECC - OCTOBER 2012

#### **HOW WILL PLANNING IMPACT PICTURE?**

# **BUT GB RESOURCES SMALL VIS EU**

<u>EUROPE</u>	Proved Natural Gas Reserves	Technically recoverable shale gas
France	6	5097
Germany	176	227
Netherlands	1388	481
Norway	2039	2350
UK	255	566
Denmark	59	651
Sweden	-	1161
Poland	164	5295
Turkey	6	425
Ukraine	1104	1189
Lithuania	-	113
Others	77	538

Source: Poyry/Ofgem

FOCUS POLAND, FRANCE, NORWAY, SWEDEN, UKRAINE

# **EU SHALE CHALLENGES: PHYSICAL**

- (1) Quality of geology.
- (2) Access to pipes network.
- (3) Density of well sites.
- (4) Access to technology.

#### THIS IS NO CAKE-WALK

#### **EU SHALE CHALLENGES: BUREAUCRATIC**

- (1) New Water Directive due 2013 will now include shale.
- (2) REACH (Chemical) Directive impacts all shale development (Helsinki registration).
- (3) Review of EIA's in 2013 also awaiting EPA's review from USA.
- (4) Will EU take a position on whether shale is in/out targets?
- (5) Local politics/bureaucracy i.e. France, Lithuania, Poland.

#### **RED TAPE CHALLENGE FOR SHALE**

# **EU SHALE CHALLENGES: ENVIRONMENTAL**

Fracking.

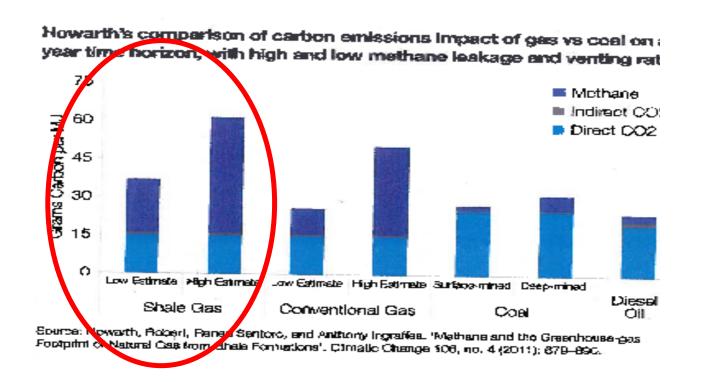
Fugitive Methane.

Other.

#### **ENVIRONMENTAL ISSUES NOT ONE DIMENSIONAL**



#### **EU SHALE CHALLENGES: METHANE**



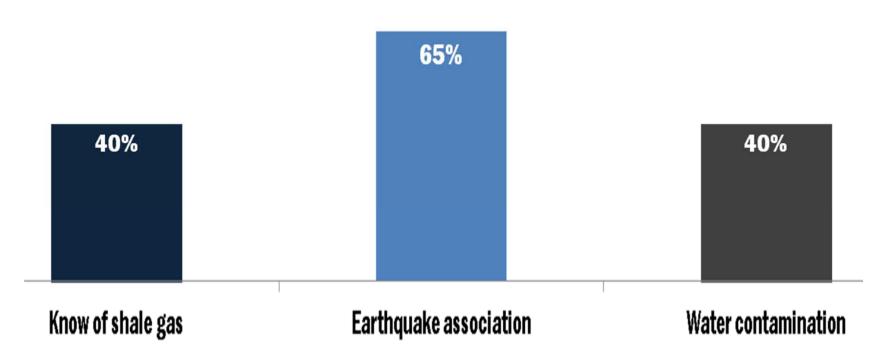
#### **FUGITIVE METHANE OFTEN OVERLOOKED**



#### **EU SHALE CHALLENGES: POLITICAL**

# YouGov/University of Nottingham poll on shale gas

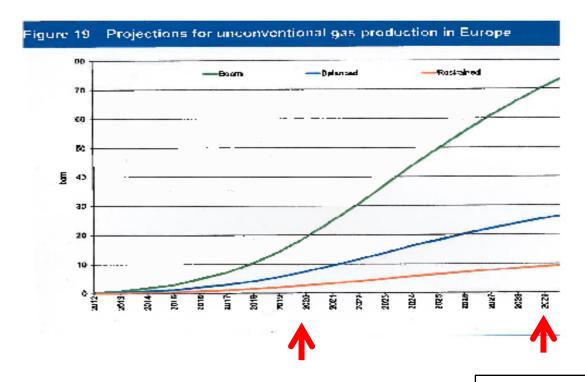
(17-19 June 2012, 2687 respondents)



**BIG JOB OF MARKETING FOR SHALE PR** 



# **EU SHALE VOLUME OUTLOOK 2030 AND 2030**



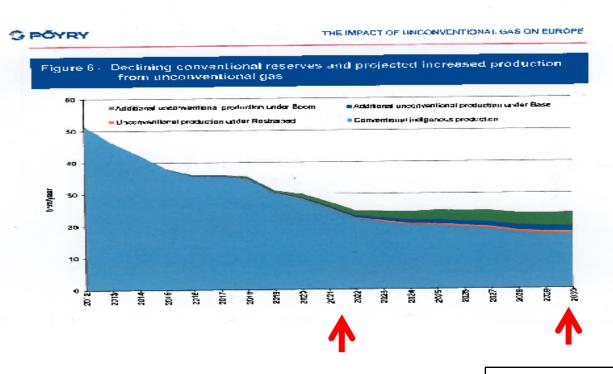
Green = Boom Red = Restricted Growth

Source: Poyry/Ofgem

WITH POLAND DELAYED BOOM IS HIGHLY UNLIKELY



# **GB SHALE: VOLUME IMPACT – 2030 AND 2030**



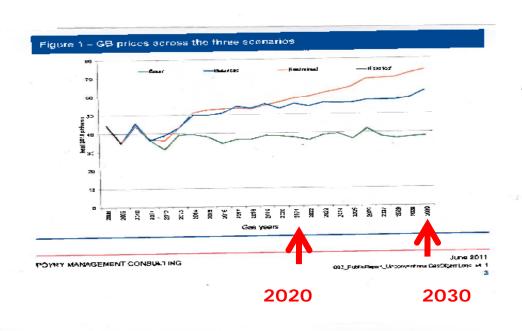
Green = Boom Red = Restricted Growth

**Source: Poyry/Ofgem** 

#### **ONLY BOOM SCENARIO SUGGESTS MUCH IMPACT**



# **GB SHALE: WHAT ABOUT THE PRICE?**



**Green = Boom Red = Restricted Growth** 

Source: Poyry/Ofgem

#### PRICE ONLY DENTED IF SHALE BOOM



# IF AMERICA CAN DO IT - WE CAN? (1)

<u>USA</u>	<u>GB</u>
(1) Industry got tax breaks and financial assistance.	Support focused on renewables. Brussels watches subsidies closely.
<ul><li>(2) Geography benefits:</li><li>-Well head spread apart.</li><li>- Pipe infrastructure very good.</li></ul>	Density and land issues are key factors. GB does have network unlike Poland.
(3) Ownership sits with landowner!	Ownership sits with Crown Estates.
(4) Federal and local regulation has been supportive.	GB has to be cognisant of: - New Water Directive REACH Directive New EIA rules.
(5) "Reliable supply at reasonable prices" (FERC).	"Economically recoverable potential" (EU).

# **DIFFERENT STARTING POINTS**

# BUT IF AMERICA CAN DO IT - WE CAN? (2)

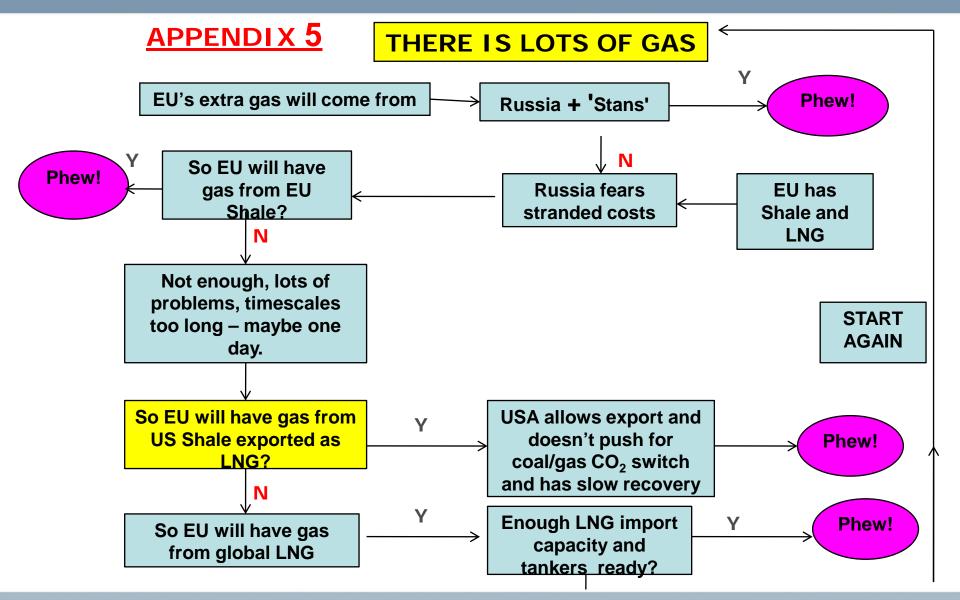
- Win at court of public opinion.
- "Needs must".
- Front up on real cost of local shale.
- Osborne on 7/10/2012 promises tax breaks.

#### **REMEMBER**

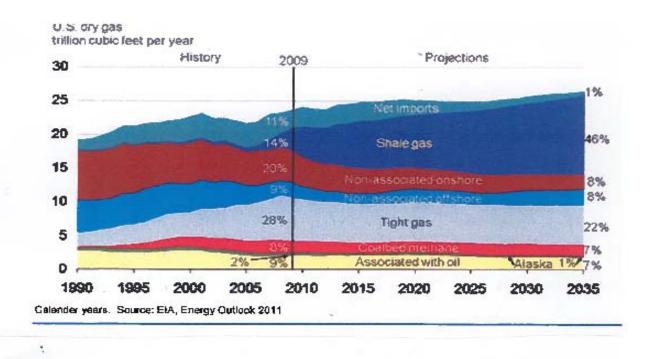
- It took 10 years for US revolution.
- <u>With</u> "land rush" potential.
- And pioneering spirit.

#### **LOTS OF HURDLES – BY 2020??**





# **US GAS SHALE GROWTH A DOMINANT TREND**



**Source: Poyry/Ofgem** 

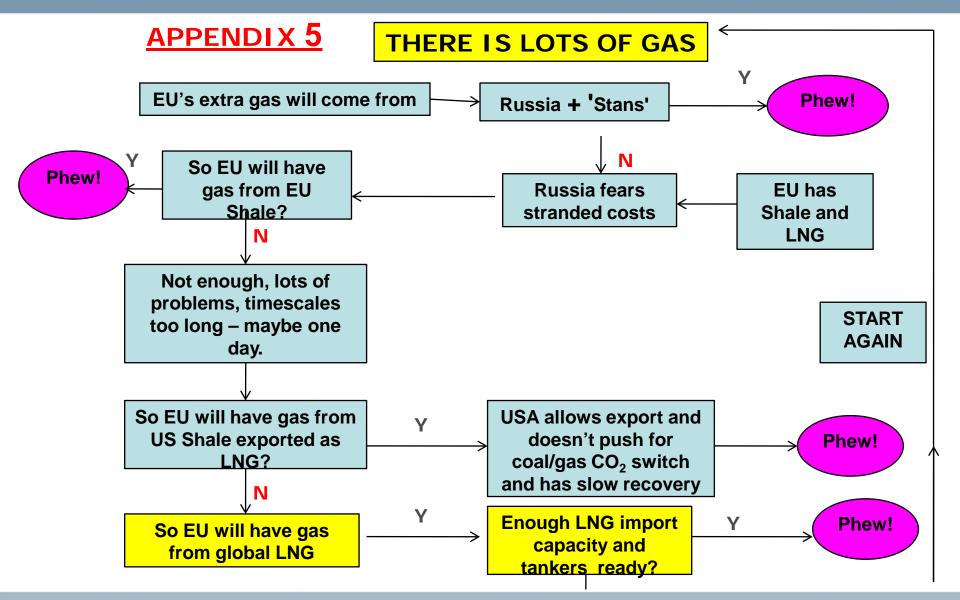
14% TO 46% BY 2035 WILL BE FROM SHALE!

#### WILL US SHALE EVEN COME TO GB AND COST?

- Asian v GB/European price will determine destination.
- Political questions within USA: can it leave America at all.
- Industry supply profile within USA: pushing prices up now.
- GB pricing:.
  - GB today gas 60p/th.
  - USA today gas \$2.50 mmbtn.
  - All time low US gas price converts to delivered to GB at 60-70 p/th?
  - If medium term \$3-5 mmbtn are correct for USA this has implications ... 100p/th for GB?

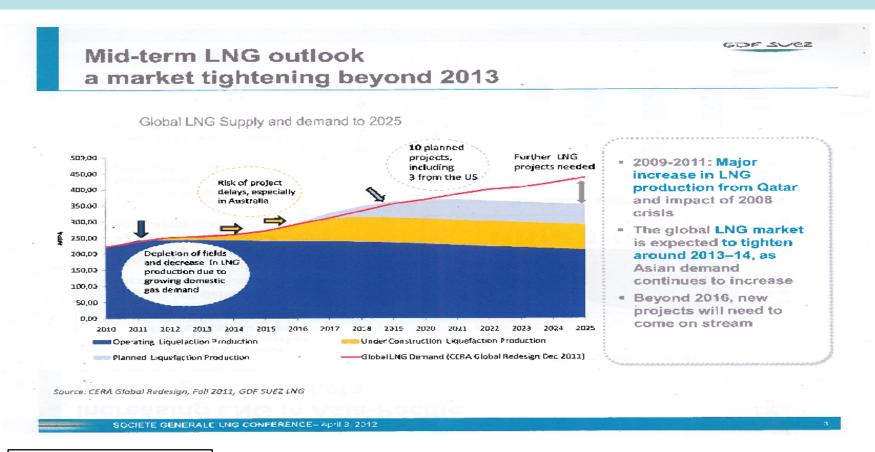
#### WOULD USA DELIVERED SHALE GAS BE AFFORDABLE?







#### **OUTLOOK FOR LNG TO 2020**



**Source: GDF Suez** 

**LNG DEMAND CONCERNS BY 2015?** 



# **OUTLOOK FOR LNG TO 2030**

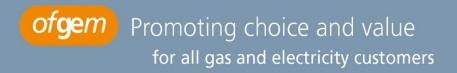


# What about LNG supply?



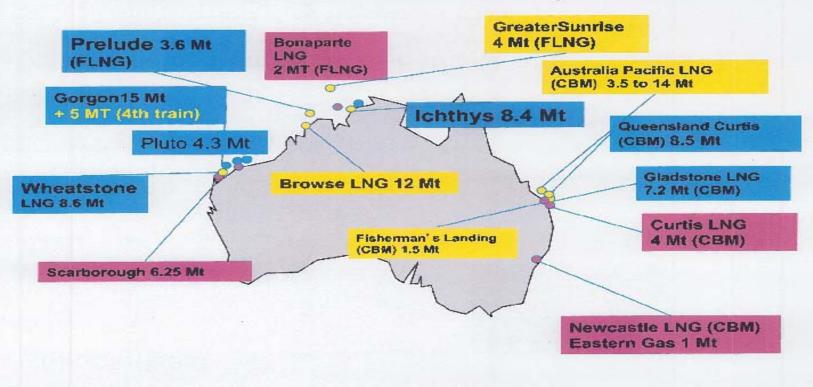
Source: Total

**LNG DEMAND CONCERNS 2020-2030?** 



# **BOTTLENECK: AUSTRALIA – FIELDS DELAYED**

# Australian LNG estimate: 100 Mtpa in 2020



# **AUSTRALIA – LOOKS EXCITING**

# **BOTTLENECK: AUSTRALIA - COSTS UP**

Relative Est: Qatari \$3-6 mm btu.

Australia \$8-14 mm btu.

# Absolute Est (A\$0'000 per tonne)

NW Shelf 2008	0.5
Pluto 2012	3.5
Gorgon 2014	2.8
Prelude 2017	3.2
Ichthys 2017	3.8

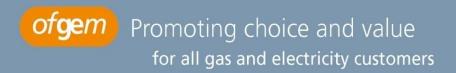
Sources: Berustein/Fitch/FT

#### **DOES AUSTRALIA HOLD THE KEY TO 2015-20?**

#### **BOTTLENECK: REST OF WORLD**

- East Africa development stage.
- Southern Core South American indigenous in decline.
- Qatar North Field Moratorium.

#### **LOTS OF GAS – JUST TAKES TIME**

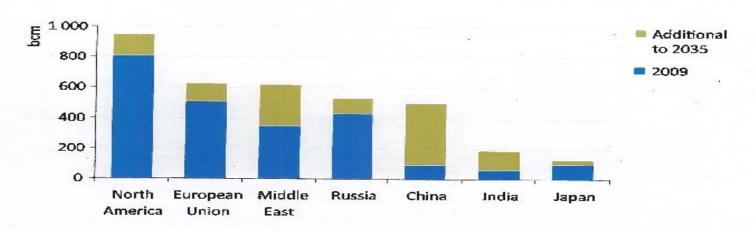


# **GLOBAL DEMANDS FOR GAS IMPRESSIVE: COUNTRY**

Gas demand growth comes from China, Middle East, India.....

WORLD 2 ENERGY 1 OUTLOOK 1

Natural gas demand by selected region, 2009 and 2035

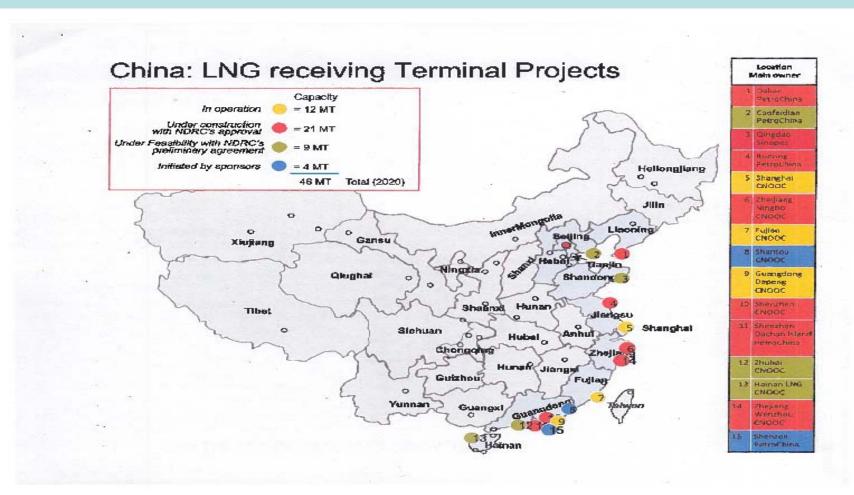


Gas demand grows fastest in the non-OECD regions, led by China, which accounts for more than a quarter of the worldwide increase in demand between 2009 & 2035

**SOME KEY COUNTRIES ANNUAL GROWTH RATES +10%** 

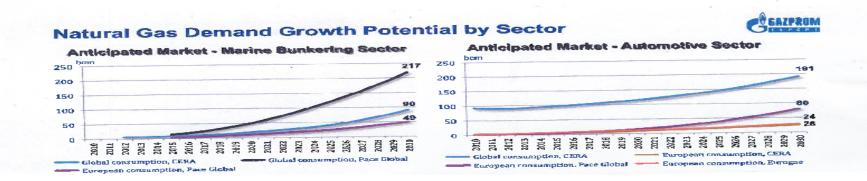


# APPETITE IN CHINA ALONE IS HUGE FOR LNG



INFRASTRUCTURE NOT IN PLACE FOR CHINESE SHALE (YET)

# **NEW SECTORS USING LNG: NEW DEMAND**



**BUNKERING** 

**AUTOMOTIVE** 

**DEMAND FOR LNG NOT JUST FROM POWER SECTOR** 



# LNG BUNKERING WILL AFFECT DELIVERY



Source: Gazprom

**HOW FAST WILL LNG BUNKERING MARKET DEVELOP?** 

#### LET'S DO A RE-CAP!

Britain needs **Gas** for generation 2012-2022 (40% rising to 60-70%).

<u>SO</u>:

#### **Gas** will come from:

Norway Yes.

Russia/Stans
 Not as much as expected.

EU Shale Minimal.

GB Shale Minimal.

US Shale Minimal.

LNG - Bottleneck supply.

- Lots of demand.

- Transport demand.

- Lorries demand.

- Shipping shortages.

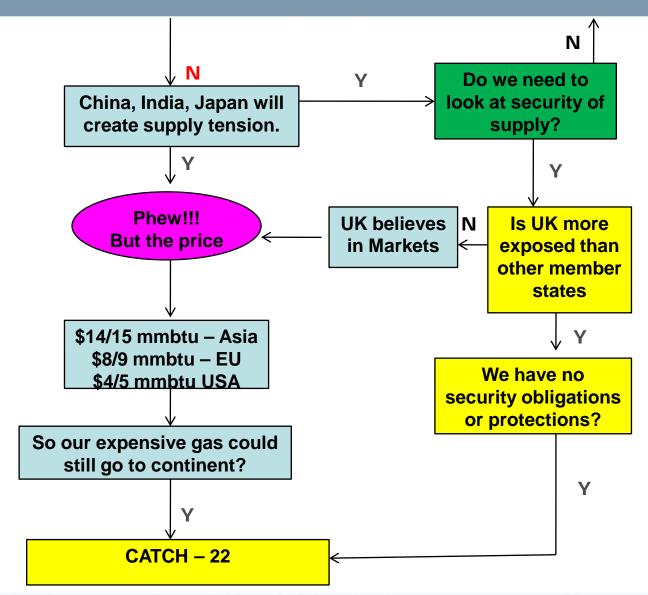
- New LNG rules.

#### FORTUNATELY GB HAS BUILT LNG HUB

#### THE LNG WE NEED?

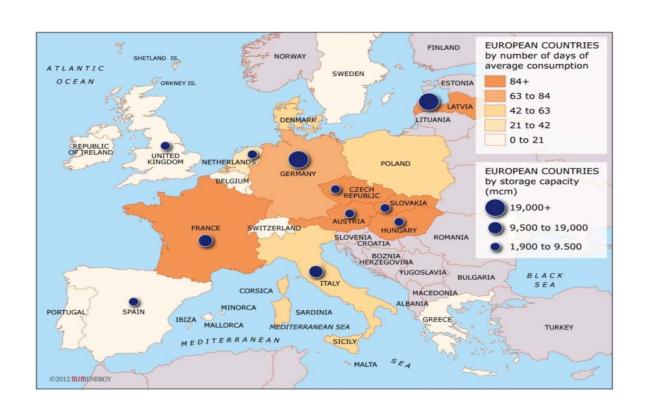
- GB is a gas hub.
- In 2012/13 NG estimated 80/439 mcm/d LNG.

Exported 16bcm in 2011.





# **CAN WE STORE GAS? (1)**



Source: MJMEnergy Research

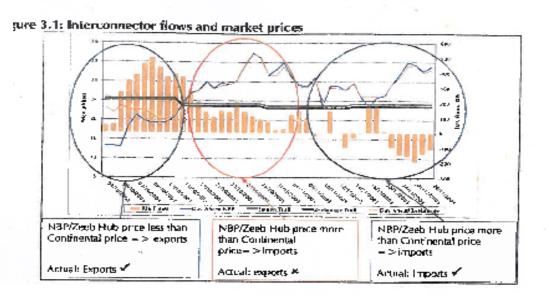
#### WHAT ARE THE "MUST WINS" FOR STORAGE?

- (1) Speed of delivery.
- (2) Cost/Subsidy.
- (3) Planning/Access/Feasibility.
- (4) Passing the rules:
  - EU Environmental.
  - REMIT impact.
  - New guidelines.

#### STORAGE IS NOT STRAIGHTFORWARD



# WILL EUROPE /MARKETS HELP US OUT? (1)

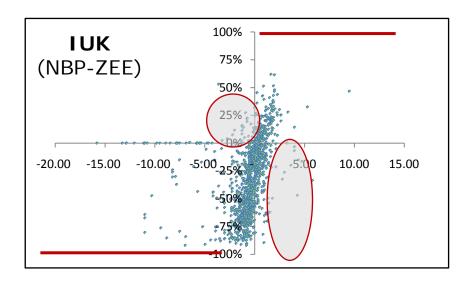


Source: Ofgem

LANDMARK ENQUIRY BY OFGEM IN 2005

**ARBITRAGE FAILED IN 2004/05** 

# WILL EUROPEAN /MARKETS HELP US OUT? (2)



- Between 2009-2011 gas flowed into the right direction during 71% of days
- Average utilisation over this period: 38%

Source: Ofgem

WERE FLOWS OF GAS WRONG 30% OF TIME?

# Interconnector efficiency

# WILL EUROPEAN MARKETS HELP US OUT? (3)

# **IUK and BBL interactions**

- BBL transported gas from NL to GB on 362 days in 2011
- IUK exported gas from GB to Belgium on 302 of these days
- Question: what happened between NL and Belgium on those days?
   Are we observing loop flows?



Source: Ofgem

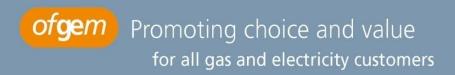
# **RECAP ON KEY EU MARKET FEATURES (1)**

- Incumbants dominate.
- LTC's dominate (oil/gas index).
- Key outside supply parties dominate.
- Barely any space capacity on key routes i.e. noncontracted.

Source: Ofgem

# **RECAP ON KEY EU MARKET FEATURES (2)**

- Art 194: member states have self-determination in energy.
- Art 193: member states can set tougher local environmental laws.
- Virtually every member state except GB has a form of override in form of PSO: 4 forms of PSO being used by EU Governments.



# **CONCLUSION (1) GOOD NEWS**

#### "ADVISORS' ADVISE"

Ofgem:

- Project Discovery (Oct '09, Feb '10)
- Poyry Gas Shale (June '11)
- Capacity Report (Electricity of Supply with NG) (Oct '12)
- Gas Market Report (Gas Security of Supply) (End 2012)
- Gas Interconnector enquiry (starts Sept 2012)

#### MINISTERS DECIDE

**DECC**:

- Energy Bill (end 2012)
- Gas Generation Strategy (end 2012)

# **COALITION GOVERNMENT HAS ACTED ON INFO**

# **CONCLUSION (2) GOOD NEWS**

- Do you think anything needs to be done to promote power station capacity in period 2012-22?
- Do you think anything needs to be done to ensure gas security of supply?
- If yes to both/either of above what?

# FOR POLICY OPTIONS - NEXT PAGE

# **OPTIONS**

ELECTRICITY	<u>GAS</u>
(1) Capacity credit?	(1) Public service supply obligation?
(2) Long term contracts (CFD's)?	(2) Storage (Assisted Market, Regulated or Straight?)
(3) Carbon taxes (CT, EUETS, EPS)?	(3) Sharper market signals (DSR, cash-out)?
(4) Renewables subsidies?	(4) Strategic solutions?
(5) Review international agreements (LCPD, IED, Durban)?	(5) Interconnector flow management?
(6) Keep coal – refuse gas (some of climate change lobby)?	<ul><li>(6) Support new sources urgently?</li><li>Subsidies?</li><li>-Norway? (Statoil Hydro: Oct 2012)</li><li>- Shale? (Osborne: Oct 2012)</li></ul>
(7) Demand.	

# **BIG DECISIONS FOR HMG**